

# MAINE STATE LEGISLATURE

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LEGISLATIVE COUNCIL

December 18, 1986

REVISED AGENDA

I. CALL TO ORDER

II. ROLL CALL

III. SECRETARY'S REPORT

- Summary of December 3, 1986, Council Meeting (copies distributed previously)

IV. DIRECTOR'S REPORT

Item #1: Approved Step Increases

Item #2: Holiday: Friday, December 26 (memorandum from Governor Brennan)

Item #3: Lease Purchase of Legislative Computer Equipment

V. REPORTS FROM COUNCIL COMMITTEES

Since Committees have not yet been appointed for the 113th Council, items appear under Director's Report and Old Business.

VI. OLD BUSINESS

Item #1: Computer Equipment Requests from Leadership Offices

Item #2: Access to Legislature's "Public" Status System

VII. NEW BUSINESS

Item #1: Submission of Study Report on "Insurance Pools for High Risk Groups Seeking Health and Life Insurance" (letter from (Rep.) Merle Nelson, Chair).

Item #2: Submission of Study Report on Electric Power Transmission and Purchases from the Joint Standing Committee on Utilities (letter from Sen. Baldacci & Rep. Vose)

VII. NEW BUSINESS CONTINUED

- Item #3: Reappointment of Bent Schlosser, Director, Office of Fiscal and Program Review.
- Item #4: Request for Contribution from Advisory Commission on Intergovernmental Relations (letter enclosed).
- Item #5: Request from Joint Select Commission to Study Teacher Training in Maine (copy of "Guidelines for Budget and Expenditure Reporting" enclosed).

SEN. CHARLES P. PRAY  
CHAIRMAN

REP. JOHN L. MARTIN  
VICE-CHAIRMAN



STATE OF MAINE  
LEGISLATIVE COUNCIL  
STATE HOUSE  
AUGUSTA, MAINE 04333

SEN. NANCY RANDALL CLARK  
SEN. DENNIS L. DUTREMBLE  
SEN. THOMAS R. PERKINS  
SEN. CHARLES M. WEBSTER  
REP. JOHN N. DIAMOND  
REP. DAN A. GWADOSKY  
REP. THOMAS W. MURPHY, JR.  
REP. EUGENE J. PARADIS

## LEGISLATIVE COUNCIL

December 3, 1986

### MEETING SUMMARY

(Approved and Placed on file  
December 18, 1986)

#### CALL TO ORDER

The meeting of the Legislative Council was called to order in the Council Chambers by the Senate President, Charles P. Pray, at 5:36 p.m..

#### ROLL CALL

Senators: Sen. Clark, Sen. Dutremble, Sen. Perkins, Sen. Pray, Sen. Webster

Representatives: Rep. Diamond, Rep. Gwadowky, Rep. Martin, Rep. Murphy, Rep. Eugene Paradis

#### Legislative Officers:

Sally Diamond	Executive Director, Legislative Council
Peter Siegel	Law Librarian
Bent Schlosser	Director, Office of Fiscal and Program Review
Helen Ginder	Director, Office of Policy and Legal Analysis
David Silsby	Revisor of Statutes

#### ELECTION OF 113th COUNCIL OFFICERS

Senate President Pray opened the floor for nominations for the position of Council Chair. Rep. Diamond nominated Sen. Charles P. Pray for the position and the nomination was seconded, by Sen. Clark. Hearing no objections, Sen. Pray closed the nominations and, by general consent of the Council, cast a single ballot for himself as chair.

Sen. Pray then opened the floor for nominations for the position of Vice Chair. Rep. Diamond nominated Rep. John L. Martin for the position, and the nomination was seconded by Sen. Clark. Hearing no objections, Sen. Pray, Council Chair, closed the nominations and by general consent of the Council, cast a single ballot for Rep. Martin as Vice Chair.

#### SECRETARY'S REPORT

The minutes of the Council's November 24, 1986, meeting were approved and placed on file with the following corrections on page 7

(MRSA Pocket Parts) "The total cost for the 1100 sets just received is \$177,600, and continuation of the traditional policy would result in an offset of approximately \$32,560."

"Motion: That the current policy of billing ...be continued through June 30, 1987,..."

(Motion by Rep. Diamond; second by Sen. Perkins; unanimous):

#### DIRECTOR'S REPORT

No report.

#### REPORTS FROM COUNCIL COMMITTEES

No reports.

#### OLD BUSINESS

None.

#### NEW BUSINESS

Item #1: Adoption of Rules of Procedure

A draft of proposed Rules of Procedure for the 113th Legislative Council had been distributed to all members previously.

Motion: That the Council adopt the proposed Rules of Procedure as amended. (Motion by Rep. Martin; second by Sen. Clark; unanimous).

Note: A copy of the Rules of Procedures as finally adopted is attached to these minutes.

Item #2: Submission of Interim Study Report on the Revision of Title 30 from the Joint Standing Committee on Local and County Government

Motion: That the Study Report be accepted and placed on file (Motion by Rep. Martin; second by Rep. Diamond; unanimous).

Item #3: Maine Development Foundation: Institute on the Maine Economy

At the invitation of the Chair, Henry Bourgeois, President of the Maine Development Foundation, gave a brief overview of the December 4 workshop for legislators and business leaders, focussing on the role Council members will play during the afternoon program for business leaders at the State House.

#### ADJOURNMENT

The Legislative Council meeting was adjourned at 6:00 p.m. (Motion by Sen. Perkins; second by Sen. Clark; unanimous).



MAINE STATE LEGISLATURE  
OFFICE OF THE EXECUTIVE DIRECTOR  
LEGISLATIVE COUNCIL  
DIRECTOR'S REPORT  
December 18, 1986

APPROVED STEP INCREASES

Judy A. Armstrong, Legal Proofreader (Salary Range 4), from Step E to Step F, effective December 15, 1986

Theresa Coughlin, Senior Secretary (Salary Range 4), from Step C to Step D, effective December 23, 1986

David Elliott, Legislative Analyst (Salary Range 10), from Step F to Step G, effective December 1, 1986

Barbara Gage, Legislative Analyst (Salary Range 10), from Step A to Step B, effective December 16, 1986

Joyce Garside, Legislative Technician (Salary Range 3), from Step A to Step B, effective December 9, 1986

Christos Gianopoulos, Legislative Analyst (Salary Range 10), from Step F to Step G, effective December 7, 1986

Susan G. Hague, Legal Proofreader (Salary Range 3), from Step A to Step B, effective December 15, 1986

Laurette Knox, Senior Secretary (Salary Range 4), from Step E to Step B, effective December 6, 1986

Steve Lane, Computer Programmer (Salary Range 8), from Step A to Step B, effective December 30, 1986

Margaret Matheson, Legislative Attorney (Salary Range 10), from Step D to Step E, effective December 27, 1986

Sandra Mayer, Office Support Coordinator (Salary Range 7), from Step B to Step C, effective December 9, 1986

Gerald Thibault, Computer Programmer (Salary Range 8), from Step B to Step C, effective December 24, 1986

In addition both Julie Jones and Lars Rydell have completed another year of Legislative service, but are not eligible for a "longevity" increase for another year.

ORGANIZATIONS REQUESTING  
ACCESS TO PUBLIC STATUS SYSTEM

ALPHA ONE  
Kim Wallace

AT&T Communications  
M. A. Repko, Public Affairs Mgt., External Affairs

Bangor Daily News  
David Bright

Blue Cross/Blue Shield  
Jadine R. O'Brien, Corporate Relations Office

Central Maine Power  
Janet Waldron

Cohen/Herman Associates  
Marshall Cohen

Delta Air Lines, Inc.  
Gordon R. Barrington, Manager - Public Affairs

Eaton, Peabody, Bradford & Veague, P.A.  
Linwood E. Palmer

The Ellsworth American  
Alan L. Baker, General Manager

Lewiston Sun Journal  
Mary Kelsch

Maine Chamber of Commerce & Industry  
Stephen C. Clarkin, Director of Government Relations

Maine Hospital Association  
Nancy Nicholas

Maine Merchants Association, Inc.  
Robie M. Liscomb, Executive Vice President

Maine Petroleum Association  
Milton F. Huntington, Executive Director

Maine School Management Association  
Paul E. Brunelle, Exec. Director

MSEA  
John R. Lemieux, Associate Executive Director  
for Legislative Affairs

12/18/86



Richard McCollister  
Canton

Mental Health Association of  
the Cumberland Region, Inc.  
Robert Mitchell, Executive Director

New England Telephone  
Al Warren

Paper Industry Information Office  
H. A. Magnuson II, President

Preti, Flaherty & Beliveau  
John P. Doyle, Esquire

Jim Rose  
Brunswick

Savings Banks Association of Maine  
Pamela M. Green, Vice President, Association Activities

Sears Roebuck & Company  
John J. Doran

Verrill & Dana  
Anne M. Reiman, Librarian



STATE OF MAINE  
HOUSE OF REPRESENTATIVES  
AUGUSTA, MAINE 04333

December 4, 1986

Representative John Diamond  
Chairman  
Legislative Council  
State House  
Augusta, ME 04333

Dear Representative Diamond:

The Joint Select Committee to Study Insurance Pools for High Risk Groups Seeking Health and Life Insurance is pleased to submit the attached report. We hope you find the report helpful in understanding the problem of health care for individuals who cannot obtain health insurance because of an existing medical condition.

Sincerely,

A handwritten signature in cursive script, appearing to read 'Merle'.

Rep. Merle Nelson, Chair

SENATE

JOHN E. BALDACCI, DISTRICT 10, CHAIR  
THOMAS H. ANDREWS, DISTRICT 30  
CHARLES W. WEBSTER, DISTRICT 4

HAVEN WHITESIDE, LEGISLATIVE ANALYST  
JANE W. LEONARD, COMMITTEE CLERK



HOUSE

HARRY L. VOSE, EASTPORT, CHAIR  
HARLAN BAKER, PORTLAND  
EDWARD A. MCHENRY, MADAWASKA  
HERBERT E. CLARK, MILLINOCKET  
ALEXANDER RICHARD, MADISON  
NORMAN E. WEYMOUTH, WEST GARDINER  
EUGENE J. PARADIS, OLD TOWN  
RALPH M. WILLEY, HAMPDEN  
EARL G. NICHOLSON, SOUTH PORTLAND  
MARY C. WEBSTER, CAPE ELIZABETH

STATE OF MAINE  
ONE HUNDRED AND TWELFTH LEGISLATURE  
COMMITTEE ON UTILITIES


December 17, 1986

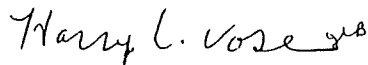
Sen. Charles P. Pray  
Chairman  
Legislative Council  
State House  
Augusta, ME 04333

Dear Sen. Pray:

The Joint Standing Committee on Utilities is pleased to submit its report on Electric Power Transmission and Purchases. We hope you find it useful in considering the issues surrounding what is sometimes called wheeling of electric power.

Sincerely,

  
Sen. John E. Baldacci  
Senate Chair

  
Rep. Harry L. Vose  
House Chair

Enc.  
7912



ADVISORY

COMMISSION ON INTERGOVERNMENTAL RELATIONS

WASHINGTON, D.C. 20575

November 6, 1986

RECEIVED

Nov 19 8 00 AM '86

BUREAU OF BUDGET

Mr. G. William Buker  
Bureau of the Budget  
Dept. of Finance & Administration  
Room 323, State Office Building  
Station #58  
Augusta, Maine 04333

Dear Mr. Buker:

For the last ten years, the Advisory Commission on Intergovernmental Relations, at the direction of the Congress, has solicited modest contributions from the states. However, this year's request takes on a greater urgency because the Congress recently approved a new cost sharing plan that significantly reduces our federal financial support over the next three years. To offset this cutback, the Congress has directed us to "aggressively pursue contributions from the several states and increase receipts generated from Commission publications." (See enclosed copy.)

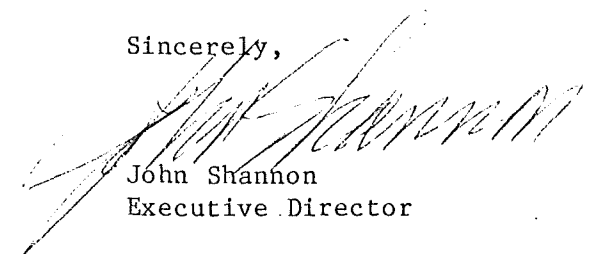
To keep our request for state support from increasing too sharply, we have undertaken a vigorous effort to diversify our revenues and to market our new microcomputer diskettes and publications. One approach we have taken is to offer subscription packages to local governments, business firms, and other organizations and individuals.

We also have increased our benefits package for contributing states. It will consist of complimentary sets of our new computer diskettes and all new publications, as well as discounts on other publications and products. Based on this year's experience, the dollar-for-dollar value of the diskettes and publications will substantially exceed the requested contribution. A more complete description of the benefit package is enclosed for your information.

Now for the bottom line: we request that Maine make a contribution of \$5,000 to help support our operations during the current federal fiscal year that ends September 30, 1987. An invoice is enclosed. By the way, this is only the second time an increase in contribution levels has occurred over the past ten years.

Should you have any questions, please do not hesitate to contact me. We are very appreciative of your support in the past and I hope that we will continue to merit it in the future.

Sincerely,

  
John Shannon  
Executive Director

Enclosures

NO. 86-11

DATE November 6, 1986

YOUR  
ORDER NO.

OUR  
ORDER NO.

SOLD TO :

SHIP TO

State of Maine

F.O.B.		TERMS	DATE SHIPPED	SHIPPED VIA	SALESMAN		
ORDERED	SHIPPED	DESCRIPTION			PRICE	PER	AMOUNT
		FY 1987 contribution of the State of Maine in support of the intergovernmental assistance and information services program of the Advisory Commission on Intergovernmental Relations.  PLEASE MAKE CHECK PAYABLE TO: Advisory Commission on Intergovernmental Relations  PLEASE SEND CHECK TO: Karen Kirkwood Research & Admin. Asst. ACIR 1111 - 20th Street, NW, Suite 2000 Washington, DC 20575					\$5,000

#### TITLE IV - INDEPENDENT AGENCIES.

Appropriates \$1,469,000 for the Administrative Conference of the United States, instead of \$1,559,000 as proposed by the House, and \$1,369,000 as proposed by the Senate.

Appropriates \$1,750,000 for the Advisory Commission on Intergovernmental Relations instead of \$1,045,000 as proposed by the House and \$1,953,000 as proposed by the Senate.

The conferees concur with the directive outlined in House Report 99-223 which mandates increased state contributions for the operation of the Advisory Commission on Intergovernmental Relations. However, the conferees agree with the Senate position that such a cost sharing program should be implemented over some reasonable period of time. Therefore, to insure the implementation of a federal-state cost sharing plan, the conference agreement provides \$1,750,000 in federal funds for the operation of ACIR in fiscal year 1987. This amount is \$705,000 above the House passed level and \$203,000 less than the amount proposed by the Senate. For the outyears, the conferees direct the ACIR to request not more than \$1,390,000 in federal funds for fiscal year 1988 and not to exceed \$1,040,000 in federal funds for fiscal year 1989. After this implementation period is completed, the ACIR should request no more than \$1,040,000 in federal funds for the operation of the Commission. No funds are provided to the ACIR for preparing or submitting budget requests which exceed the specified amounts for the fiscal years mentioned in this conference report. To augment federal appropriations, the ACIR should aggressively pursue contributions from the several states and increase receipts generated from the sale of Commission publications.

Appropriates \$201,000 for the Advisory Committee on Federal Pay as proposed by the Senate instead of \$229,000 as proposed by the House.

Appropriates \$778,000 for the Committee for Purchase from the Blind and Other Severely Handicapped as proposed by the House instead of \$699,000 as proposed by the Senate, and deletes a provision relating to central non-profit agencies proposed by the House and deleted by the Senate. The conferees direct the Committee to study the feasibility of an affirmative action program for the hiring, placement, and advancement of handicapped individuals, and report the results to the Committees on Appropriations.

Appropriates \$12,800,000 for the Federal Election Commission as proposed by the Senate instead of \$12,000,000 as proposed by the House.



ADVISORY  
COMMISSION ON INTERGOVERNMENTAL RELATIONS  
WASHINGTON, D.C. 20575

ACIR State Contribution Program

FY 1987 BENEFIT PACKAGE

State: MAINE

Contribution: \$ 5,000

\*\*\*\*\*

MAINE's FY 1987 benefit package will include

5 sets of the following ACIR products and publications:

	<u>Unit Price</u>	<u>Total Value</u>
DISKETTES		
*State-Local Finance Data (three year package for FY 1983, 84 and 85).....	\$ 165	<u>\$ 825</u>
*City-County Finance Data (all states for FY 1984).....	\$ 850	<u>\$ 4,250</u>
*State Fiscal Capacity/Tax Effort (all states for FY 1984).....	\$ 200	<u>\$ 1,000</u>

PUBLICATIONS

Annual releases of Significant Features of Fiscal Federalism, Measuring State Fiscal Capacity, and Changing Public Attitudes on Government and Taxes, and ALL OTHER ACIR reports issued during the year.... \$ 100 (minumum) \$ 500

TOTAL: \$1,315 \$ 6,575

<u>Contribution</u>	<u>Value of Benefits Package</u>
<u>\$ 5,000</u>	<u>\$ 6,575</u>

ADDITIONAL 30% DISCOUNT offered on all reorders of these diskettes and publications, and on orders for all other ACIR publications.

\* See other side for descriptions of the ACIR microcomputer diskette series.

THE ACIR MICROCOMPUTER DISKETTE SERIES  
(November 1986)

During the past year, ACIR has developed three series of microcomputer diskettes for state-local finances, city-county fiscal data, and state fiscal capacity/tax effort. Each series will work with any IBM and compatible microcomputers, and is designed primarily for use with Lotus 1-2-3 and Symphony software so that users may take full advantage of the power and versatility of those programs. Detailed documentation is included for all three diskette series.

THE STATE-LOCAL AGGREGATE SERIES

This series contains government finance data for 70 expenditure and 66 revenue classifications, and population and personal income for all 50 states and the District of Columbia. Data are available for state government only, local governments only (aggregated at the state level), and state and local governments combined. All data are drawn from magnetic tapes provided by the Governments Division of the U.S. Bureau of the Census. The diskettes contain specially designed "skeleton" spreadsheets to enable the user to access particular data items by simply pressing two keys and entering a two-letter code. The information is arrayed on a fiscal year basis, two diskettes for each year. Diskettes are now available for FY 1983, FY 1984 and FY 1985.

THE CITY-COUNTY SERIES

This series contains data for substantially all cities over 25,000 and all counties over 50,000 population. Data are provided for population, 62 types of general revenue, 30 types of general expenditure, four categories of government debt, 14 revenue and expenditure categories of locally-operated government utilities, and seven categories of local retirement system finances. All data are drawn from magnetic tapes provided by the Governments Division of the U.S. Bureau of the Census. The diskettes contain specially designed "skeleton" spreadsheets to enable the user to access particular data items by simply pressing two keys and entering a two-letter code. Data are arrayed on a fiscal year basis within geographic regions (two diskettes each). There are 12 regions (24 diskettes) in the complete national series. Diskettes are now available for FY 1984. FY 1985 data will be available in March 1987.

THE FISCAL CAPACITY/TAX EFFORT SERIES

This newest addition to the diskette series builds upon ACIR's pioneering work in the area of monitoring and analyzing state economic indicators, and includes 30 of the most commonly used tax bases utilized by state governments. The data base includes the dollar size of the tax base, state-local tax collections, the statutory tax rate (where available), and the effective tax rate. Because statutory tax bases vary with time and from state-to-state, the effective tax rate is useful for interstate comparisons and for monitoring tax burdens in each state from year-to-year. Summary indices of tax capacity and tax burdens (the representative tax system index) are provided in a time series for 1967, 1975, 1977 and 1979-1984. In addition, selected year data are included for five other indices of fiscal capacity and the condition of the state economy: the representative revenue system (encompassing non-tax revenue sources); per capita personal income; personal income adjusted for a state's ability to "export" taxes; gross state product; and total taxable resources (a new measure of fiscal capacity). This diskette set will be available in December 1986.



SENATE

LARRY M. BROWN, DISTRICT 7, CHAIR  
N. PAUL GAUVREAU, DISTRICT 23  
WALTER W. HICHENS, DISTRICT 35

LARS RYDELL, LEGISLATIVE ASSISTANT  
DAVID ELLIOTT, LEGISLATIVE ASSISTANT  
JULIE FORTIN, COMMITTEE CLERK



HOUSE

ADA K. BROWN, GORHAM, CHAIR  
FREDRICK F. SOUCY, KITTERY  
STEPHEN M. BOST, ORONO  
JAMES R. HANDY, LEWISTON  
WILLIAM O'GARA, WESTBROOK  
GWILYM R. ROBERTS, FARMINGTON  
KENNETH L. MATTHEWS, CARIBOU  
MARY E. SMALL, BATH  
JUDITH C. FOSS, YARMOUTH  
WILLIAM F. LAWRENCE, PARSONSFIELD

STATE OF MAINE  
ONE HUNDRED AND TWELFTH LEGISLATURE  
**COMMITTEE ON EDUCATION**

December 18, 1986

Representative John Diamond  
Chairman  
Legislative Council  
Maine State Legislature  
State House, Station 115  
Augusta, ME 04333

Re: Commission To Study Teacher Training

Dear Chairman Diamond:

Item number seven of the resolve created a Special Commission to Study Teacher Training in the University System calls for a survey of recent graduates. The Commission has determined that the sample size for this survey should be 500 and that 1700 mailings will be required to obtain these 500 responses. Considering the size of this project it is our strong recommendation that the logistics involved be done by someone other than legislative staff. We have discussed the survey informally with various components of the University system that have survey capabilities. We recommend that one of these components be commissioned to do the implementation portion of the survey. The approximate cost will be \$3,500.

We would like your approval to contract with the University of Maine for the fielding and tabulating of this survey. We will get back to you when we have a final cost estimate in order to obtain your authorization to transfer funds from the \$11,000 currently designated for Commission expenses under "all other" to the proper category to fund the survey. In essence, we are not asking for additional funds but merely to transfer the funds from one account to another.

Sincerely yours,

A handwritten signature in cursive script, appearing to read "Steve" followed by a small mark.

Rep. Stephen M. Bost  
Chairman, Select Commission to  
Study Teacher Training

JK/elk/7921