

MAINE STATE LEGISLATURE

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CONSOLIDATED BILL "C" OF H. P. No. 1821, L. D. No. 955 AND
H. P. No. 1863, L. D. No. 1029 TOGETHER WITH REVENUE
PROVISIONS

E I G H T Y - E I G H T H L E G I S L A T U R E

Legislative Document

No. 1060

H. P. 1885

House of Representatives, April 17, 1937.

Reported by three members of the Committee on Taxation. On motion of Mr. Ellis of Rangeley the three Reports tabled pending acceptance of any the Consolidated Bills A, B and C ordered printed.

HARVEY R. PEASE, Clerk.

STATE OF MAINE

IN THE YEAR OF OUR LORD NINETEEN HUNDRED
THIRTY-SEVEN

AN ACT to Provide for Old Age Assistance, to Guarantee a Minimum Educational Program to Relieve Property from its Present Burden of Taxation and to Provide Revenues Therefor by Means of Sales and Income Taxes.

Be it enacted by the People of the State of Maine, as follows:

TITLE I

Sec. 1. To provide for old age assistance and to guarantee a minimum educational program, taxes are imposed as hereinafter set forth. The revenues derived from such taxes shall be paid into the general fund of the state treasury and expended in the following manner:

a. Such sum as may be necessary to pay the expenses of the administration, collection and enforcement.

b. A sum not exceeding \$1,500,000 for the fiscal year ending June 30, 1938, and a sum not exceeding \$2,000,000 annually thereafter for old age assistance in accordance with the provisions of Title II of this act.

c. A sum not in excess of \$500,000 annually to guarantee a minimum educational program in accordance with the provisions of Title III of this act.

d. The balance, if any, to be credited annually on the state tax of the several cities, towns and plantations as hereinafter provided.

e. If the taxes collected under this act for any fiscal year, after deducting such sums as may be necessary to pay the expenses of the administration, collection and enforcement of this act, shall not be sufficient to pay the maximum sums hereby appropriated for Old Age Assistance and a Minimum Educational Program, said appropriations shall be pro rated in accordance with the maximum amounts appropriated for Old Age Assistance and for a Minimum Educational Program.

f. If at any time the grant available to the state of Maine under the provisions of the Social Security Act of the United States relating to Old Age Assistance shall cease to be available to match funds provided under this act and to be distributed under the provisions of Title II hereof, the governor shall forthwith publicly so proclaim, and upon the date of such proclamation the provisions of this act providing revenue and appropriating the same shall be suspended.

TITLE II

Sec. 1. Department of health and welfare to administer old age assistance. The department of health and welfare shall administer the carrying out and enforcement of the provisions of law relating to old age assistance. It is hereby empowered to employ such assistants as may be necessary to carry out the provisions of this act, subject to the approval of the governor and council, and to coordinate their work with that of the other social welfare work of the department.

Sec. 2. Definition. The word "department" wherever hereinafter used shall be construed to mean the department of health and welfare.

Sec. 3. Old age assistance provided for. Subject to the qualifications and restrictions contained in this act, every person residing in this state shall be entitled to assistance in old age. The amount of assistance which any person shall receive shall be determined on a budgetary basis with due regard to the conditions existing in each case and in accordance with the rules and regulations made by the department. This assistance shall be sufficient, when added to all other income and support of the recipient, to provide such person with a reasonable subsistence compatible with decency and health, but not exceeding \$30 per month. No person receiving assistance under this act shall be deemed a pauper.

Sec. 4. Requisites for assistance. Old age assistance shall be granted only to an applicant who

- (a) Is 65 years of age or more;
- (b) Has not sufficient income or other resources to provide a reasonable subsistence compatible with decency and health;
- (c) Has resided in the state for 5 or more years within the 9 years immediately preceding application for assistance and has resided therein continuously for 1 year immediately preceding the application;
- (d) Is not an inmate of and is not being maintained by any municipal, state, or national institution; but an inmate of such an institution may file application for assistance under this act, and any allowance made thereon shall take effect and be paid upon his ceasing to be an inmate of such institution;
- (e) Has no spouse able to support him;
- (f) Has no child or children able to support him.

Sec. 5. Change of status of person assisted. If the recipient of old age assistance or his spouse becomes possessed of any property or any income in addition to the amount stated in his application, it shall be his duty immediately to notify the department of such fact.

Sec. 6. Penalty for felony by person assisted. Any recipient of old age assistance who is convicted of a felony shall be disqualified from receiving old age assistance.

Sec. 7. Funeral expenses of person assisted. On the death of a recipient, reasonable funeral expenses not exceeding \$100 shall be paid by the state if the estate of the deceased is insufficient to pay the same.

Sec. 8. Assistance may be paid to a guardian or conservator. If the recipient of assistance is, on the testimony of reputable citizens, found by the department to be incapable of taking care of himself or his money, the department after due investigation, may pay the same to a legally appointed guardian or conservator for his benefit.

Sec. 9. Inalienability of assistance. All rights to assistance shall be absolutely inalienable by any assignment, sale, execution, pledge or otherwise, and shall not pass, in case of insolvency or bankruptcy, to any trustee, assignee or creditor.

Sec. 10. Disqualification of applicant. Any applicant for old age assistance who divests himself directly or indirectly of any property for the purpose of qualifying for such assistance shall forfeit all right to receive old age assistance under this act.

Sec. 11. Claims against estate of person assisted. Upon the death of a beneficiary, the state shall have a claim against his estate, enforceable in the probate court, for all amounts paid to him under the provisions of this act. Such claim shall have priority over all unsecured claims against such estate, except (1) administrative expenses, including probate fees and taxes, and (2) expenses of the last sickness and burial expenses. The attorney general shall collect any claim which the state may have hereunder against such estate. Provided, that no such claim shall be enforced against any real estate while it is occupied as a home by the surviving spouse of the beneficiary if such spouse is eligible for old age assistance under the provisions of this act or will reach the age of eligibility within five years of the time of death of the beneficiary and does not marry again. If the state participates in federal funds for the purposes of this act, one-half of the net amount collected from the estate of the beneficiary, with respect to old age assistance furnished him, shall be promptly paid by the treasurer of state to the United States as required by the laws of the United States.

Sec. 12. Penalty for fraud. Any person who by means of a wilfully false statement or representation or by impersonation or other fraudulent devices obtains or attempts to obtain, or aids or abets any person to obtain

(a) Assistance to which he is not entitled;

(b) A larger assistance than that to which he is entitled;

(c) Payment of any forfeited instalment of assistance; and any person who knowingly buys or aids or abets in buying or in any way disposing of the property of a recipient in such a way as to constitute a fraud upon the department shall be guilty of a misdemeanor, and upon conviction thereof shall be punished by a fine of not more than \$500 or by imprisonment for not more than 11 months, or by both such fine and imprisonment.

Sec. 13. General penalty. Any person who violates any of the provisions of this act for which no penalty is specifically provided shall be punished by a fine of not more than \$500, or by imprisonment for not more than 11 months, or by both such fine and imprisonment. If a recipient of assistance is convicted of an offense under this section, the department may cancel the assistance.

Sec. 14. Right of appeal. Any person who is denied assistance or who is not satisfied with the amount of assistance allotted to him, or is aggrieved by a decision of the department made under any provision of this act, shall have the right of appeal to the commissioner of health and welfare who shall provide the appellant with an opportunity for a fair hearing. Said commissioner or a member of the department designated and authorized by

him shall hear all evidence pertinent to the matter at issue and render a decision thereon within a reasonable period from the date of the hearing; provided, that when the evidence in the case is heard by a person other than the commissioner, the decision shall be rendered in the name of the commissioner.

Sec. 15. Administration. All monies made available under this act shall be expended under the direction of the department, and the department is empowered to direct the expenditure therefrom of such sums as may be necessary for the purposes of administration. All assistance granted under this act shall be paid monthly by the state.

Sec. 16. Acceptance of provisions of federal law. The department is hereby authorized subject to the approval of the governor and council to

(a) Apply for federal assistance under the provisions of Title I of the Federal Social Security Act (Public No. 271, 74th Congress) and acts additional thereto or amendatory thereof; and to comply with such conditions, not inconsistent with the provisions of this act, as may be required for such assistance.

(b) Make such reports in such form and containing such information as the federal government may from time to time require, and comply with such provisions as the federal government may from time to time find necessary to assure the correctness and verification of such reports.

Sec. 17. Federal grants. The treasurer of state shall be the appropriate fiscal officer of the state to receive federal grants on account of old age assistance and administration thereof, as contemplated by Title I of the Federal Social Security Act, and the state controller shall authorize expenditures therefrom as approved by the department.

Sec. 18. Appropriation. For the purpose of carrying out the provisions of this Act, there is hereby appropriated from the funds of the State the sum of \$1,500,000 for the fiscal year ending June 30, 1938 and the sum of \$2,000,000 for the fiscal year ending June 30, 1939.

Sec. 19. Saving clause. The unconstitutionality of any section or provision of this act shall not invalidate the remainder of the act.

Sec. 20. P. L., 1933, c. 267, repealed. Chapter 267 of the public laws of 1933 is hereby repealed.

TITLE III

Sec. 1. R. S., c. 19, § 22, amended. Section 22 of chapter 19 of the revised statutes is hereby amended to read as follows:

'Sec. 22. Purposes for which school fund shall be used; parent or guardian may provide text-books; second-hand books not to be purchased; penalty. Towns shall expend the entire amount of the school fund received from the state together with the amount arising from the ~~eighty cents per capita funds raised~~ as provided in section 16 of this chapter, and the funds arising from the various sources enumerated in ~~the first four lines of~~ said section, and the funds arising from the provisions of section 17 of this chapter, for the payment of teachers' wages and board, fuel, janitors' services, conveyance of scholars, and tuition and board of scholars as provided in section 2 and section 78 of this chapter and shall provide schoolbooks, apparatus, and appliances for the use of pupils in the public schools, including all free high schools, **insurance on the buildings, if any, maintenance of schoolyards and playgrounds, and incidental repairs to buildings** at the expense of said town; and shall also pay for the necessary **major** repairs of school buildings and the ~~insurance on the same, if any,~~ improvement and ~~maintenance~~ **equipment** of schoolyards and playgrounds out of a sum or sums of money raised and appropriated for that purpose, which shall be assessed like other money and shall be in addition to and independent of the amount which towns are required by law to raise, assess, and expend for the support of common schools; provided, however, that any parent or guardian of any pupil in the public schools may at his own expense procure for the separate and exclusive use of such pupil the text-books required to be used in such schools, ~~and~~. No second-hand books shall be purchased for the use of any school; whoever violates this provision shall forfeit not exceeding \$500, to be recovered in an action of debt by any school officer or person aggrieved.'

Sec. 2. R. S., c. 19, § 202, amended. Section 202 of chapter 19 of the revised statutes, as amended, is hereby further amended to read as follows:

'Sec. 202. State school fund, for maintenance and support of elementary and secondary schools, how created. A tax of $3 \frac{1}{3}$ mills on a dollar shall annually be assessed upon all the property in the state according to the value thereof and said tax shall be assessed and collected in the same manner as other state taxes and be paid into the state treasury. To the fund resulting from said tax the treasurer of state annually shall add the income from the permanent school fund, as provided by law, and a sum equal to $\frac{1}{2}$ the amount received by the state from the tax on the franchises

of savings banks and on the deposits of trust and banking companies ~~as provided by law~~ together with an appropriation of \$500,000 from the general fund of the state to be paid to towns as provided by section 210 of this chapter.

The sum total of the amount so assessed, ~~and~~ collected and credited from the general fund of the state shall be designated the state school fund and after the deduction therefrom of all funds and appropriations which the treasurer of state is authorized by law to deduct, the balance shall be distributed among the several cities, towns, and plantations of the state in the manner provided for by sections 202 to 216, to be expended by said cities, towns, and plantations for the maintenance and support of elementary and secondary schools established and controlled by them.'

Sec. 3. R. S., c. 19, § 203, amended. Section 203 of chapter 19 of the revised statutes is hereby amended to read as follows:

'Sec. 203. Terms defined. For the purposes of sections 202 to 216 the following terms are defined:

The term "elementary school" shall be understood to include that part of the school organization of a town in which is offered a program of studies preceding that offered by a class A high school as defined by section 83.

The term "secondary school" shall be understood to include that part of the school organization of a town offering a program of studies as included in class A high schools or any part thereof as defined by section 83 and as arranged for by the establishment and maintenance of a free high school, a union high school, or by contract with the superintending school committee of an adjoining town or with the trustees of an academy within the town or in an adjoining town as provided for by section 92.

The term "teaching ~~positions~~ unit" shall be understood to mean a position in elementary and secondary schools filled by a classroom teacher, ~~assistant classroom teachers~~, school principals, school nurses, supervisors, ~~assistants to~~ assistant supervisors, clerical assistant, and a teachers of special subjects, except when any such ~~position~~ unit is used as a basis for payment of state aid under the provisions of the laws encouraging industrial, vocational, and physical education, or when any such position is filled by a person devoting less than half of the school day to the duties of such positions together with the expenses incident to the work of such unit. Provided, however, that the number of teaching ~~positions~~ units in a secondary school shall be reckoned in ~~such~~ ratio to the actual number of such ~~positions~~ units as the aggregate attendance of pupils residents of

the town is to the aggregate attendance of all pupils regularly enrolled in the school and provided, further, that a teaching ~~position unit~~ in an elementary or a secondary school maintained for any part of the school year shall be reckoned in ~~such~~ ratio to a complete ~~position unit~~ as the number of weeks which the ~~position unit~~ was maintained is to the number of weeks schools of the town were maintained.

The term "school census" shall be understood to mean the number of persons between the ages of 5 and 21 years as provided for by section 56.

The term "aggregate attendance" shall be understood to include the total number of days of attendance for any one school year of each regularly enrolled pupil resident of the town in elementary and secondary schools; provided that the attendance of each pupil present on the day preceding shall be counted for each school holiday within any school term, for each day of the school year when there is no session of school because of absence of the teacher in attendance on teachers' meetings, as provided by law, and for not more than 1 day in each term when there is no session of school because of the absence of the teacher in visiting other schools when so authorized by the superintending school committee.'

Sec. 4. R. S., c. 19, § 204, amended. Section 204 of chapter 19 of the revised statutes is hereby amended to read as follows:

'**Sec. 204. State controller to report to commissioner of education July 1st; commissioner to make apportionment and report to governor and council amounts to be paid towns in December.** On the 1st day of July, annually, the state ~~auditor controller~~ shall report to the ~~state~~ commissioner of education the amount of the state school fund and all deductions therefrom provided for by law, and the ~~state~~ commissioner of education shall apportion said state school fund to the several cities, towns, and plantations in the manner provided for by law and shall transmit a report of said apportionment to the governor and council. Upon approval of said report by the governor and council there shall be paid to the treasurer of said towns in December, annually, the amounts so apportioned.'

Sec. 5. R. S., c. 19, § 205, amended. Section 205 of chapter 19 of the revised statutes, as amended, is hereby further amended to read as follows:

'**Sec. 205. Deductions from state school fund.** In addition to the other funds and appropriations provided for by law to be deducted from the state school fund, there shall annually be deducted the sum of \$125,000, the same to be denominated the school equalization fund and to be apportioned and distributed in the manner and for the purposes provided for by section 210. From the state school fund there shall also be apportioned such sums as

may be required for payment to towns for reimbursement of tuition in secondary schools as provided for by section 206, such amount as may be required for physical education as provided in sections 181 to 183; an amount not to exceed \$150,000 to cover the obligation of the state for industrial education under sections 163 to 168, inclusive; such amounts as may be required to cover the obligations of the state for teachers' pensions under sections 219 to 226, inclusive; such amounts as may be required to cover the obligations of the state under the teachers' retirement act under ~~paragraph 3 of section 234~~ 238; and such sums as may be required for payment to towns on account of teaching positions maintained as provided for by section 207, and such sums as may be required for apportionment to towns on the basis of the school census as provided for by section 208, ~~and the balance of said state school fund shall be apportioned and distributed to towns on the basis of aggregate attendance as provided for by section 209.~~

Sec. 6. R. S., c. 19, § 206, amended. Section 206 of chapter 19 of the revised statutes is hereby amended to read as follows:

'Sec. 206. Reimbursement to towns for tuition for pupils attending secondary schools. When any town shall have been required to pay and has paid tuition for pupils attending secondary schools, as provided by section 93, the superintendent of schools of such town shall make a return under oath to the ~~state~~ commissioner of education before the 1st day of September, annually, for the preceding school year, stating the name of each pupil for whom tuition has been paid, the amount paid by the town for each, and the name and location of the school which each has attended. Upon the approval of said return the ~~state~~ commissioner of education shall apportion to such town a sum equal to $\frac{2}{3}$ the amount thus paid by such town. Provided, further, that tuition for such pupils may be paid by towns to an amount not exceeding the average cost per pupil for the year preceding that for which the tuition is paid in the school attended by such pupil, but such payment by any town shall not exceed \$100 for any pupil for any 1 year, and reimbursement to any town for any 1 year shall not exceed \$700. Provided, further, that any town not maintaining a high school may pay tuition for any student who with parents or guardian, resides in said town and who attends an approved school of secondary grade in a town adjacent to the state of Maine in another state, when distance and transportation facilities make attendance in a Maine high school or academy inexpedient.

Provided, however, that when pupils are sent from one city, town, or

plantation to another, any accounts for tuition of such pupils shall become due and payable on the 30th day of June, at the end of that school year; if such accounts be not paid on or before the 1st day of September of that year, the commissioner of education shall pay such accounts, or so much thereof as he shall find to be rightly due, to the receiving city, town, or plantation, at the next regular annual apportionment, together with interest on such accounts at the rate of 6% annually, computed from said 1st day of September; and the commissioner of education shall charge any such payment against the apportioned fund of the sending city, town, or plantation.'

Sec. 7. R. S., c. 19, § 207, amended. Section 207 of chapter 19 of the revised statutes is hereby amended to read as follows:

'**Sec. 207. Apportionment to towns for teaching units.** On the basis of information furnished to the ~~state~~ commissioner of education by the return of educational statistics for the year ending July 1st, annually, as provided for by section 58, said ~~state~~ commissioner shall apportion to each town the sum of \$100 for each teaching ~~position unit~~, or a corresponding fractional part of \$100 for each fractional part of a teaching ~~position unit~~ maintained in the elementary and secondary schools of such town.'

Sec. 8. R. S., c. 19, § 209, repealed. Section 209 of chapter 19 of the revised statutes is hereby repealed.

Sec. 9. R. S., c. 19, § 210, amended. Section 210 of chapter 19 of the revised statutes, as amended, is hereby further amended by repealing paragraphs I, II and V; also by repealing chapter 33 of the public laws of 1935 (allocated as paragraph VI, and herein made a part of section 206); and also by changing Roman numeral III to Roman numeral I, by changing Roman numeral IV to Roman numeral II, and amending said paragraph; and by adding a new paragraph to be numbered III, so that said section, as amended, shall read as follows:

'**Sec. 210. School equalization fund, how apportioned.** The school equalization fund shall be apportioned by the commissioner of education to the towns qualified to receive aid from said fund as follows:

I. Whenever any school is closed or suspended as provided for by section 2 of this chapter and pupils attending such school have been conveyed to another school under such conditions of conveyance as may be approved by the commissioner of education, there may be apportioned to the town in which such school was maintained such amount as, added to the amount apportioned under the provisions of section 207 on account of teaching positions, will give to said town, on account of said school, the

same amount as though this position had been maintained for the entire year. Provided, further, that so long as said school remains closed and satisfactory conveyance is maintained there may be apportioned the same amount as for the maintenance of a teaching position, provided, however, that the amount so apportioned shall not exceed $\frac{1}{2}$ the cost of such conveyance.

II. Whenever any town through its superintendent or superintending school committee shall submit to the commissioner of education a definite plan for consolidation of schools, conveyance of pupils, housing of teachers, standardization of schools, or other projects especially worthy of encouragement, said commissioner shall investigate such plan and upon approval of the same may recommend to the governor and council the payment to such town of an amount, not exceeding \$500 in any one year, as an encouragement to such plan or project, provided, however, that the total amount available for aid under this paragraph shall not exceed ~~10% of the equalization fund.~~ **\$10,000 in any one year.**

III. Any town in which a sum equal to a tax of 12 mills upon the valuation of the town as determined by the bureau of taxation for the current year fails to produce a sufficient revenue to provide \$783 per elementary unit, \$1,305 per secondary unit and a sufficient amount to provide for necessary conveyance and to provide for secondary tuition, shall be considered eligible for equalization aid. Annually in December the commissioner of education shall issue to the governor and council a recommendation relative thereto. The governor and council shall draw a warrant in favor of the treasurer of said town for the payment from the equalization fund of an amount, the sum of which combined with other state aids as provided by law, shall equal the difference between the amount raised and expended as required by law and the proceeds of a tax of 12 mills upon the assessed valuation of the town as determined by the bureau of taxation, and which shall be expended under the direction of the superintending school committee of said town in accordance with the recommendation as made by the said commissioner, provided further:

1. No town shall be eligible to share in equalization aid unless its tax rate for all purposes for the current year shall exceed the average of rates for the state as determined by the bureau of taxation;

2. No town entitled to equalization aid under this act shall receive an annual amount in excess of \$6000 save that in any town where a tax of 12 mills upon the assessed valuation is in excess of this amount the state may

pay an additional amount not exceeding the difference between the sum of \$6000 and the proceeds of a tax of 12 mills upon the assessed valuation;

Provided further, that the number of teaching units in the elementary and secondary schools to be used as a basis for equalization aid in any town shall be the number of teaching units actually effective under similar conditions in non-equalization towns during the preceding year as determined by the commissioner of education from reports of practice throughout the state.

If in any year the approved claims of the several towns entitled to equalization aid shall be in excess of the appropriation a sufficient reduction in the amount of the allotments shall be made to bring the total amount of the grants within the limit of the appropriation. The reduction in the allotment to each town shall bear the same ratio to the approved grant to that town that the total reduction bears to the total of approved grants to all towns.

The commissioner of education with the approval of the governor and council shall have authority to administer the provisions of this act until such time as the towns affected shall have an opportunity to comply with the provisions of the law.'

TITLE IV

Sales Tax Imposed

Sec. 1. Definitions. For the purposes of this act:

"Sale at retail" means the sale to a consumer or to any person for any purpose, other than for processing or for resale, of tangible personal property, and the sale of gas, electricity and water to retail consumers or users; and the sale of a ticket or admission to a place of amusement or an athletic contest or exhibition, excepting, however, the sale of tickets or admissions to amusements, or to athletic contests or exhibitions, managed by and for the benefit of elementary and secondary schools. Transactions whereby the possession of the property is transferred, but the seller retains the title as security for the payment of the selling price shall be deemed to be sales.

"Tangible personal property" means all chattels, movables, including boats and vessels, merchandise and stock in trade, furniture and personal effects, live stock, vehicles, farming implements, movable machinery and equipment; (but not including any structure, improvement, machinery equipment or fixtures attached to and forming a part of real property) and gas, electricity, and water, including such gas, electricity and water when furnished by any municipal corporation in its proprietary capacity to the public.

“Gross receipts” or “receipts” means the total selling price or amount of sales of tangible personal property or services sold in this state, valued in money, whether received in money, credits, or property of any kind or nature; also any amount for which credit is allowed by the seller to the purchaser, without any deductions therefrom on account of the cost of the property sold, the cost of material used, labor or service costs, or any other **expense whatsoever.**

“Vendor” means any individual, partnership, association or corporation which sells tangible personal property or services to a consumer.

“Commissioner” means the state tax assessor.

“Services” means admission to theaters, recreation parks and other places of recreation and amusement, excepting, however, admissions to amusements, or to athletic contests or exhibitions managed by and for the benefit of elementary and secondary schools.

The isolated or occasional sale of tangible personal property at retail by a person who does not hold himself out as engaging in the business of selling such tangible personal property at retail does not constitute engaging in such business.

Sec. 2. Imposition of tax. For the privilege of selling tangible personal property at retail, and services, as herein defined, in this state, every vendor shall pay a tax of 2% upon the gross receipts therefrom, except as herein provided. The tax herein imposed shall be in addition to all other taxes imposed by the state of Maine or by any political subdivision thereof. The burden of proof that the sale of tangible personal property is not a sale at retail shall be upon the vendor, unless such vendor shall have taken from the vendee a certificate signed by and bearing the name and address of the vendee, to the effect that the property was purchased for resale. The maximum tax that shall be imposed upon the gross receipts from the sale of any single article of merchandise under this act shall be \$100.

Sec. 3. Exemptions. There are hereby specifically exempted from the provisions of this act and from the computation of the amount of tax imposed by it, the following:

(a) The gross receipts from the sales of motor fuels, upon which a tax is imposed pursuant to sections 79 to 89 inclusive of chapter 12 of the revised statutes, as amended;

(b) The gross receipts from sales of commercial fertilizer, grains, and stock foods;

(c) The gross receipts from materials, fuel, and power when used wholly in the manufacture or processing of tangible personal property;

(d) The gross receipts from the sales of tangible personal property to the federal government or to any of its agencies, or to the state of Maine or any of its subdivisions, including sales of such property to agencies of federal, state, or local governments for distribution in public welfare and relief work;

(e) The gross receipts from all other retail sales of goods to the extent to which the same may be subject to a tax upon the gross receipts therefrom under any other law of this state.

Sec. 4. Addition of tax to price. It is the purpose and intent of this act and it is expressly provided that the average equivalent of the tax levied hereunder shall be added to the sales price of merchandise and services, and thereby be passed on to the consumer instead of being absorbed by the vendor. When so added, the tax shall constitute a part of such price, shall be a debt from vendee to vendor until paid, and shall be recoverable at law in the same manner as other debts. Any such vendor who shall, by any character of public advertisement, offer to absorb the tax levied by this act upon the gross receipts from the retail sale of merchandise, or services, or in any manner, directly or indirectly, advertise that the tax herein imposed is not considered as an element in the price to the consumer, shall be guilty of a misdemeanor.

Sec. 5. Licenses. Every vendor who shall engage or continue in the selling of tangible personal property at retail, or services, after the effective date of this act shall apply for and obtain from the commissioner a license so to do, giving the name and address of the vendor, and the address of the place or places where such sales are to be made. For such license there shall be paid the sum of \$1, which shall be credited against the tax to be due under this act. The commissioner shall have power to suspend the license of any vendor who shall wilfully violate or fail to comply with any provision of this act or any rule or regulation promulgated by him pursuant to this act, and shall also have power to restore licenses after such suspension. A license shall be suspended in case a return or corrected return is not filed as provided in this act, or in case any tax under any assessment made by the commissioner, or penalty imposed under the provisions of sections 10 and 11 of this title thereon, shall not be paid within 10 days from the giving of notice of such assessment, or the imposition of such penalty, unless proceedings instituted to contest the tax are pending, or the commissioner shall have granted an extension of time for the filing of the return or the payment of the tax. Upon the filing of delinquent returns and/or the payment of delinquent taxes and penalties, the commissioner shall restore the license. Any vendor who shall sell tangible

personal property at retail, or services, in this state after his license shall have been suspended, or without procuring a license as provided in this section, and any officer or employee of any corporation who shall so sell, shall be guilty of a misdemeanor.

Sec. 6. Records. Every vendor engaged in the business of selling tangible personal property at retail, or services, in this state shall keep adequate records of all such sales, together with invoices, bills of lading, copies of bills of sale and other pertinent papers and documents. Such records, papers, and documents shall, at all times during business hours of the day, be subject to inspection by the commissioner or his duly authorized agents and employees. Such records, papers, and documents shall be preserved for a period of at least 2 years, unless the commissioner in writing authorizes their destruction or disposal at an earlier date.

Sec. 7. Returns. Every vendor selling tangible personal property at retail, or services, in this state shall file with the commissioner a return of his receipts for each quarter year period after the effective date of this act; provided, however, that the commissioner, if he deems it necessary or desirable, may require returns of receipts to be made for other than quarter year periods. Returns shall be filed within 30 days after the period covered thereby, except that the commissioner, if he deems it necessary to insure the payment of the tax, may require that they be filed at an earlier date. The form of such returns shall be prescribed by the commissioner, and shall call for such information as he may deem necessary for the proper administration of this act. In making such return the vendor shall determine the value of any consideration other than money received by him in connection with the sale of any tangible personal property or services in the course of his business, and he shall include such value in his return. Such determination shall be subject to review and revision by the commissioner in the manner herein provided for the correction of returns.

Any vendor whose total retail sales in any calendar year amount to less than \$400 shall not be required to file a return or pay a tax under this act.

Sec. 8. Installment sales. The commissioner may provide by regulation that receipts from installment sales under conditional contracts of sale may be reported as of the dates when the payments are received, in which event such receipts shall become subject to the tax at such time and not at the time when the contract of sale was entered into.

Sec. 9. Cancelled sales. Amounts representing sales in which the contract of sale has been cancelled, or the goods returned, or the purchase price or any part thereof has proven uncollectible, or refunds have been

made, shall be excluded from total receipts reported. In case the vendor has included the sale of such tangible personal property in a return made by him and has paid the tax imposed by this act, he shall be given credit for the amount of the tax so paid against future tax liability.

Sec. 10. Failure to make return. In case any vendor engaged in the business of selling tangible personal property at retail, or services, fails to make a return when and as herein required, the commissioner, after notice to such vendor and a hearing thereon, shall determine the amount of such tax according to his best judgment and information, which amount so fixed by the commissioner shall be prima facie correct. Such vendor shall pay said tax, together with a penalty of 10% of the amount of the tax, within 10 days after notice by registered mail of the amount so computed by the commissioner.

Sec. 11. Incorrect return. If the commissioner has reason to believe, and does believe, that any return is incorrect, after notice to the vendor making the return and a hearing, he shall correct such return according to his best judgment and information, which return so corrected shall be prima facie correct. If the tax computed by the commissioner on the corrected return is greater than the amount of tax due on the return as filed, the vendor making such return shall pay the additional tax as computed by the commissioner within 10 days after notice by registered mail of the amount of such additional tax is mailed to such vendor. If payment is not made within such 10 days, a penalty of 10% shall be added to the amount of such additional tax. If it shall appear that an amount of tax and/or penalty has been paid which was not due under the provisions of this act, whether as the result of a mistake of fact or an error of law, then such amount shall be credited against any tax due or to become due, under this act, from the vendor who made the erroneous payment, or such amount shall be refunded to such vendor by the commissioner.

Sec. 12. Payment of tax. At the time of filing a return of receipts, the vendor shall pay to the commissioner the amount of tax herein imposed for the period covered by such return. All taxes for the period for which a return is required to be filed shall be due and payable on the date established for the filing of the return for such period, without regard to whether a return is filed or whether the return which is filed shows the correct amount of tax due. If any vendor shall make sales of tangible personal property at retail, or services, while his license is suspended, the tax prescribed by this act shall nevertheless be imposed and payable with respect to such sales, but the payment of such tax shall not afford relief from any

of the penalties prescribed by this act for selling while a license is suspended. In case a vendor makes a return but fails to pay the tax due under this act, the same penalty shall be imposed on such vendor as is provided in section 11 of this act.

In case of failure to pay the tax or any portion thereof or any penalty provided for in this act, when due, the commissioner may recover the amount of such tax or penalty in an action of debt. The collection of such tax or penalty shall not be a bar to any prosecution under this act.

Sec. 13. Procedure in investigation. For the purpose of ascertaining the correctness of any return, or for the purpose of determining the amount of tax due from any vendor of tangible personal property at retail, or services, the commissioner or his authorized agent may hold investigations and hearings concerning any matters covered by this act, and may examine any books, records, papers and memoranda bearing upon the sales of tangible personal property or services of any such vendor, and may require the attendance of any such vendor or any officer or employee of such vendor, or of any person having knowledge of such sales, and may take testimony and require proof for his information. The commissioner or his authorized agent shall have power to administer oaths to such persons. If any person summoned as a witness shall fail to obey such summons to appear before the commissioner or his authorized agent, or shall refuse to testify or answer any material question, or to produce any book, record, paper, or memorandum when required to do so, such failure or refusal shall constitute a misdemeanor, and on complaint of the commissioner or his authorized agent the person so neglecting or refusing to furnish such evidence may be punished for a misdemeanor by any judge of a municipal court, or by any trial justice within the jurisdiction of the county wherein the offender lives. Officers who serve summonses or subpoenas, and witnesses attending, shall receive like compensation as officers and witnesses in the superior courts. The commissioner or his authorized agent, or any party in an investigation or hearing before the commissioner, may cause the depositions of witnesses residing within or without the state to be taken in the manner prescribed by law for like depositions in civil actions in courts of this state, and to that end compel the attendance of witnesses and the production of books, papers, records and memoranda.

Sec. 14. All information confidential. All information received by the commissioner from returns filed under this act, or from any investigations conducted under the provisions of this act, shall be confidential, except for official purposes, and any officer or employee of such commissioner who divulges any such information in any manner, except in accordance with

a proper judicial order or as otherwise provided by law, shall be guilty of a misdemeanor and, upon conviction thereof, shall be punished by a fine of not less than \$100 nor more than \$1000.

Sec. 15. Penalty for violation. Any vendor of tangible personal property at retail, or services, who fails to make a return, or to keep adequate records as required herein, or who wilfully violates any of the provisions of section 13 herein, or any rule or regulation of the commissioner for the administration and enforcement of this act, is guilty of a misdemeanor, and upon conviction thereof, shall be punished by a fine of not less than \$25 nor more than \$1000 for each offense.

Sec. 16. Commissioner to make rules. The commissioner is authorized to make, promulgate and enforce such reasonable rules and regulations relating to the administration and enforcement of the provisions of this act as may be deemed expedient.

Sec. 17. Appeal. If a vendor, making a return, believes he has been aggrieved by any decision of the commissioner at any hearing as provided in section 13 of this act, he may, if he so elects, appeal from said decision to the superior court of the county wherein he lives, if said appeal is made within a period of 30 days from the date of such decision. Such appeal shall be entered at the term first occurring after said appeal is made.

Sec. 18. Title of act. This act shall be known and cited as the "Act Relating to a Tax on the Privilege of Selling at Retail."

Sec. 19. Saving clause. If any part or parts of this act shall be held to be unconstitutional, such decision shall not affect the validity of the remaining parts thereof.

TITLE V

Income Tax Imposed

Sec. 1. Imposition of income tax; rates. 1. A tax is hereby imposed upon every person a resident of the state, having taxable net income, which tax shall be levied, collected and paid annually upon and with respect to his entire net income at the following rates:

- (a) Upon a taxable net income of not more than \$1,000, 1%.
- (b) Upon a taxable net income of over \$1000, but not more than \$2000, 1% on the first \$1000, and 2% on the next \$1000.
- (c) Upon a taxable net income of over \$2000, but not more than \$3000, 1% on the first \$1000, 2% on the next \$1000 and 3% on the next \$1000.

(d) On all taxable net incomes of \$3000 or over, 1% on the first \$1000, 2% on the next \$1000, 3% on the next \$1000, and 4% on all further amounts.

2. A tax is also hereby imposed upon every person not a resident of the state and shall be levied, collected and paid annually at the rates specified in subdivision 1 of this section, upon and with respect to the net income as defined in this title, from all property owned and from every business, trade, profession or occupation carried on in this state by such non-resident, except as provided in subdivision 3 of section 3 of this title.

3. The taxes imposed hereby shall first be levied, collected and paid in the year 1938 upon and with respect to the taxable income for the calendar year 1937.

Sec. 2. Person, net income, taxable net income defined. (a) The term "person" means natural person.

(b) The term "net income" means the gross income of a taxpayer less the deductions allowed by this title.

(c) The term "taxable net income" means the net income less the personal credits allowed by this title.

Sec. 3. Gross income defined. The term "gross income" includes:

1. Gains, profits and income derived from salaries, wages or compensation for personal service, of whatever kind and in whatever form paid, or from professions, vocations, trades, businesses, commerce or sales; or from dealings in property, whether real or personal, growing out of the ownership or use of or interest in such property in the course of the taxpayer's trade or business; also from interest, rent, dividends, securities, or the transaction of any business carried on for gain or profit, or profits or income derived through estates or trusts by the beneficiaries thereof whether as distributed or as distributable shares. The compensation received by any constitutional officer of this state, taking office after the time of the taking effect of this title, shall be included in gross income and all acts fixing the compensation of such constitutional officers of this state are hereby amended accordingly.

2. The term "gross income" does not include the following items, which shall be exempt from taxation under this title:

(a) The proceeds of life insurance policies and contracts paid upon the death of the insured to individual beneficiaries or to the estate of the insured;

(b) The amount received by the insured as a return of premium or premiums paid under life insurance, endowment or annuity contract.

either during the term or at the maturity of the term mentioned in the contract or upon surrender of the contract;

(c) The value of property acquired by gift, bequest, devise or descent (but the income from such property shall be included in gross income).

(d) Interest upon the obligations of the United States or its possessions; or upon securities issued under the provisions of the federal farm loan act of July 17th, 1916; or upon bonds issued by the War Finance Corporation or the bonds or securities of any corporation or organization established under federal laws which are not subject to the taxing power of the state.

(e) Any amount received through accident or health insurance or under workmen's compensation acts as compensation for personal injury or **sickness, plus the amount of any damages received**, whether by suit or agreement on account of the injuries or sickness.

(f) Amounts received as pensions, family allotments and allowances under the provisions of the War Risk Insurance and the Vocational Rehabilitation Acts or the World War Veterans' Act of 1924, or as pensions from the United States for service of the beneficiary or another in the military or naval forces of the United States in time of war, or as pensions from the state of Maine or any of its local subdivisions for services of the beneficiary or another.

(g) Salaries, wages and other compensation received from the United States by officials or employees thereof, including persons in the military or naval forces of the United States, or from the state of Maine by any official or employee thereof whose compensation at the time of passage of this title shall be exempt from deduction or diminution by any constitutional provisions of the state.

(h) Income received in trust by any officer of a religious denomination or by any institution, or trust, for moral or mental improvement, religious bible, tract, charitable, benevolent, fraternal, missionary, hospital, historical or cemetery purposes, or for the enforcement of laws relating to children or animals, or for 2 or more of such purposes, if such income be used exclusively for carrying out one or more of such purposes; but nothing herein shall be construed to exempt the fees, stipends, personal earnings or other private income of such officer or trustee.

(i) The amount deducted pursuant to the income tax law of the United States from interest on a bond, mortgage, deed of trust or other similar obligation of a corporation containing a contract or provisions by which the obligor agrees to pay any portion of the tax imposed by such law upon the obligee or to reimburse the obligee for any portion of the tax, or to pay the interest without deduction for any tax which the obligor may be re-

quired or permitted to pay thereon, or to retain therefrom, under any law of the United States.

(j) Stock dividends as defined in subdivision 8 of section 16 of this title.

(k) The rental value of a dwelling house and appurtenances thereof furnished to a minister of the gospel as part of his compensation and occupied by him or his immediate family.

(l) Gains and profits realized upon the sale, exchange or other disposition of property not regularly dealt or traded in by the taxpayer in the course of his trade or business and not constituting part of the capital assets employed therein.

(m) Income from whatever source derived which was earned or accrued or was payable before January 1st, 1937, and all distributions made by a corporation to its shareholders, whether in money or property, out of earnings or profits accumulated or increase in value of property accrued before January 1st, 1937.

(n) Amounts received from a corporation in cancellation or redemption of its stock in whole or in part, except to the extent that the amount so received represents a distribution of earnings or profits accumulated after January 1st, 1937.

(o) The value of rights issued by a corporation to its shareholders to subscribe to stock or securities of the same corporation.

3. In the case of taxpayers other than residents, gross income includes only the gross income derived from sources within the state.

Sec. 4. Deductions. In computing net income there shall be allowed as deductions:

1. All the ordinary and necessary expenses paid or accrued during the taxable year in carrying on any trade or business or in connection with the production of income to be included in gross income under this title, including a reasonable allowance of the salaries or other compensation for personal services actually rendered, and including rentals or other payments required to be made as a condition to the continued use or possession for the purposes of the trade or business or property to which the taxpayer has not taken or is not taking title or in which he has no equity; also traveling expenses, including the entire amount expended for meals and lodging while away from home in the pursuit of a trade or business.

2. All interest paid or accrued during the taxable year on indebtedness, except:

(a) on indebtedness incurred or continued to purchase or carry obligations or securities the interest upon which is wholly exempt from the taxes imposed by this title, and

(b) on indebtedness incurred or continued in connection with the purchasing or carrying of an annuity.

3. Taxes, other than income taxes paid or accrued within the taxable year, imposed:

(a) by authority of the United States, or of any of its possessions;

(b) by the authority of any state, or territory, or any county, school district, municipality, or other taxing subdivision of any state or territory, not including those assessed against local benefits of a kind tending to increase the value of the property assessed; or

(c) by the authority of any foreign government.

4. Losses sustained during the taxable year, and not compensated for by insurance or otherwise, if incurred in trade or business. The basis for determining the amount of the deduction under this subdivision shall be the same as is provided in sections 19 and 20 of this title for determining the gain or loss from the sale, exchange or other disposition of property.

5. Debts occurring in trade or business ascertained by the taxpayer to be worthless and charged off within the taxable year. In the case of a debt existing on January 1st, 1937, no more than its fair market value on that date shall be deducted. A worthless debt arising since January 1st, 1937, from unpaid wages, salary, rent or other similar item of taxable income is not an allowable deduction unless the income which such item represents has been included as income by the taxpayer in a return rendered under this title.

6. A reasonable allowance for the exhaustion, wear and tear of property, the income of which is required to be included in gross income under this title, including a reasonable allowance for obsolescence.

7. An allowance for depletion and for depreciation of improvements in the case of mines and other natural deposits, and timber, to be determined in accordance with the provisions of subdivision 5 of section 18 of this title.

8. Contributions or gifts made within the taxable year verified under rules and regulations prescribed by the state tax commissioner to an aggregate amount not in excess of 15% of the taxpayer's total net income as computed without the benefit of this deduction, if made to or for the use of:

(a) The United States, any state, territory or any political subdivision thereof, or the District of Columbia for exclusively public purposes;

(b) Any corporation or trust, or community chest, fund or foundation, organized and operated exclusively for religious, charitable, scientific, literary, or educational purposes, or for the prevention of cruelty to children or animals, no part of the net earnings of which inures to the benefit of any private shareholder or individual, or to the special fund for vocational

rehabilitation authorized by section 7 of the act of congress known as the vocational rehabilitation act ;

(c) Posts or organizations of war veterans, or auxiliary units or societies of any such posts or organizations, if such posts, organizations, units, or sections are organized in the United States or any of its possessions, and if no part of their net earnings inures to the benefit of any private shareholder or individual ; or

(d) A fraternal society, order, or association, operating under the lodge system, but only if such contributions or gifts are to be used exclusively for religious, charitable, scientific, literary, or educational purposes, or for the prevention of cruelty to children or animals.

Where the gift is other than money, the basis for calculation of the amount thereof shall be the fair market value of the property at the time of the gift.

In the case of a taxpayer other than a resident of the state, the deductions under this subdivision shall be allowed only as to contributions or gifts made to corporations or associations incorporated or organized under the laws of this state, or to the vocational rehabilitation fund above mentioned, or to this state or any political subdivision thereof exclusively for public purposes.

9. In the case of a taxpayer other than a resident of this state, the deductions allowed in this section shall be allowed only if, and to the extent that, they are connected with income arising from sources within the state and taxable under this title to a non-resident taxpayer, and the proper apportionment and allocation of the deductions with respect to sources of income within and without the state shall be determined under rules and regulations to be prescribed by the tax commissioner.

Sec. 5. Items not deductible. In computing net income no deductions shall in any case be allowed in respect of :

1. Personal, living, or family expenses ;
2. Any amount paid out for new buildings or for permanent improvements or betterments made to increase the value of any property or estate ;
3. Any amount expended in restoring property or in making good the exhaustion thereof for which an allowance is or has been made ; or
4. Premiums paid on any life insurance policy or annuity contract, covering the life of any officer or employee, or of any person financially interested in any trade or business carried on by the taxpayer, when the taxpayer is directly or indirectly a beneficiary under such policy.

Sec. 6. Personal credits. The amount of net income shown in any

return under this title shall be diminished before computation of the tax imposed by subdivision 1 of section 1 of this title by the following amounts:

1. In the case of a single person, \$1000;
2. In the case of a head of a family, or a married person living with husband or wife, \$2000;
3. In the case of a person who is supporting 1 or more dependents (other than husband or wife), if such dependents are under 18 years of age or are incapable of self support, \$200 for each dependent (but not for more than 3 dependents).

A husband and wife living together shall be allowed but one personal credit. If such husband and wife make separate returns, the personal credit allowed by this section may be taken by either or divided between them.

Sec. 7. Partnerships. Individuals carrying on business in partnership shall be liable for income tax only in their individual capacity. There shall be included in computing the net income of each partner his distributive share, whether distributed or not, of the net income of the partnership for the taxable year. If the net income of any partner for such taxable year is computed upon the basis of a period different from that upon the basis of which the net income of the partnership is computed, then there shall be included in his individual return his distributive share of the net income of the partnership for its fiscal year ending within the fiscal or calendar year upon the basis of which the net income of the partner is computed. Taxpayers who are members of partnerships may be required by the tax commissioner to make a return stating the gross receipts and net gains or profits of the partnership for any taxable year. The net income of the partnership shall be computed in the same manner and on the same basis as provided for computing the net income of individuals.

Sec. 8. Estates and trusts. 1. The taxes imposed by this title shall apply to the income of estates or of any kind of property held in trust.

2. The taxes shall be computed and paid upon the net income of the estate or trust by the beneficiary, except with respect to such income as is actually distributed or distributable during any taxable year to a beneficiary. There shall be included in computing the net income of each beneficiary his distributive share, whether distributed or not, of the net income of the estate or trust for the taxable year. The income of a beneficiary not a resident, derived from such estate or trust, shall be taxable only to the extent provided in subdivision 3 of section 3 for individuals other than residents.

Sec. 9. Taxpayer's returns. 1. Every person who received during the year a gross income of \$1000 or over, if single, or \$2000 or over if married, must report the same in the manner and form herein provided to the tax commissioner whether notified to do so or not, and shall be subject to the same penalties for failure to report as those who receive notice, provided, however, that nothing contained in this section shall preclude the tax commissioner from requiring any person to file an income tax return when in the judgment of the tax commissioner a return should be filed.

2. Married persons living together as husband and wife may make separate returns or join in a single joint return. The tax shall be computed on the combined taxable income. On written request, a separate statement or tax bill shall be issued to husband and wife.

3. If the taxpayer is unable to make his own return the return shall be made by a duly authorized agent or by the guardian or by any other person charged with the care of the person or the property of such taxpayer.

4. Every non-resident subject to the tax imposed by this title and having a net income for the taxable year of \$1000 or over, or a gross income for the taxable year of \$2000 or over, regardless of the amount of his net income, shall make under oath a return stating specifically the items of his gross income and the deductions allowed by this title. A taxpayer other than a resident shall not be entitled to the deductions authorized by section 4 of this title unless he shall make under oath a complete return of his gross income both within and without the state.

Sec. 10. Returns in case of changed residence. If a taxpayer during the taxable year changes his status from that of resident to that of non-resident, or from that of non-resident to that of resident, he shall file 2 returns, one as a resident covering the fraction of the year during which he was a resident, and one as a person other than a resident covering the fraction of the year during which he was a non-resident. If the aggregate of the taxpayer's gross income from all sources during the fraction of the year in which he was a resident, and his gross income from sources within this state during the fraction of the year in which he was a non-resident, shall be less than \$1000 no return shall be required under this section.

Sec. 11. Time and place of filing returns. Returns of income by individuals shall be made to the tax commissioner on or before the 15th day of April of each year. The tax commissioner may grant a reasonable extension of time for filing returns whenever in his judgment good cause exist, and shall keep a record of every such extension and the reason therefor.

Except in the case of taxpayers who are abroad, no such extension shall be granted for more than 6 months. Such returns shall set forth such facts as the tax commissioner may deem necessary for the proper enforcement of this title. There shall be annexed to the return the affidavit or affirmation of the person making the return, to the effect that the statements contained therein are true. Blank forms of return shall be furnished by the tax commissioner upon application, but failure to secure the form shall not relieve any taxpayer from the obligation of making any return herein required.

Sec. 12. Time of payment. The total amount of tax imposed by this title shall be due on the date fixed in section 11 for filing returns. The taxpayer may elect to pay the tax in 3 equal installments in which case the 1st installment shall be paid on the date fixed for the filing of returns, the 2nd installment shall be paid on the 15th day of the 3rd month, and the 3rd installment shall be paid on the 15th day of the 6th month after such date. If any installment is not paid on or before the date fixed for its payment, the whole amount of the tax unpaid shall be paid upon notice and demand from the tax commissioner.

Sec. 13. Interest in case of extension of time. If the time for filing the returns shall be extended, the taxpayer shall pay, in addition to the tax, interest thereon at the rate of 6% per year from the time when the return was originally required to be filed to the time of payment. If the time for filing a return by a withholding agent shall be extended, the withholding agent shall pay, and may not charge to the taxpayer, interest at the rate of 6% per year from the time when the return was originally required to be filed to the time of payment.

Sec. 14. Credit for taxes in case of non-residents. 1. Whenever a taxpayer other than a resident of the state has become liable to pay an income tax to the state or a foreign country where he resides upon his net income for the taxable year derived from sources within this state and subject to taxation under this title, the tax commissioner shall credit the amount of tax payable by him under this title with such proportion of the tax so payable by him to the state or country where he resides as his income subject to taxation under this title bears to his entire income upon which the tax so payable to such other state or country was imposed; provided, however, that such credit shall be allowed only if the laws of said state or country:

(a) grant a substantially similar credit to residents of this state subject to income tax under such laws; or

(b) impose a tax upon the personal incomes of its residents derived from sources within this state, and exempt from taxation the personal incomes of residents of this state.

2. A like credit shall be allowed to any taxpayer who is domiciled in another state or foreign country notwithstanding that he maintains a permanent place of abode and spends in the aggregate more than 7 months of the taxable year within the state; provided, however, that such credit shall be allowed only if the laws of the state or country where such taxpayer is domiciled grant a substantially similar credit to a person who is domiciled in this state but maintains a permanent place of abode and spends in the aggregate more than 7 months of the taxable year within such other state or country.

3. No credit shall be allowed against the amount of the tax on any income taxable under this title which is exempt from taxation under the laws of such other state or country.

Sec. 15. Contract to assume income tax illegal. It shall be unlawful for any person to agree or contract directly or indirectly to pay or assume the burden of any income tax payable by any taxpayer under the provisions of this title. Any such contract or agreement shall be null and void and shall not be enforced or given effect by any court.

General and Administrative Provisions

Sec. 16. Definitions. As used in this title and unless otherwise required by the context:

1. The words "tax commissioner" mean the "state tax assessor."

2. The word "taxpayer" includes any person, trust, estate, fiduciary, partnership, unincorporated association or corporation, subject on its own account or for the account of another, to a tax imposed by this title.

3. The word "resident" when applied to natural persons, includes any person domiciled in the state of Maine, and any other person who maintains a permanent place of abode within the state and spends in the aggregate more than 7 months of the taxable year within the state.

4. The words "military or naval forces of the United States" include the marine corps, the coast guard, the army nurse corps, female, and the navy nurse corps, male, but this shall not be deemed to exclude other units otherwise included within such words.

5. The words "taxable year" means the calendar year or the fiscal year ending during such calendar year, upon the basis of which the net income is computed under the title. The words "fiscal year" mean an accounting

period of 12 months, ending on any day of any month other than December 31st.

6. The word "fiduciary" means a guardian, trustee, executor, administrator, receiver, conservator, or any other person, whether individual or corporate, acting in any fiduciary capacity for any person, trust, or estate having legal title to and not being merely custodian of property for the benefit of another.

7. The word "paid" means "paid or accrued" and "paid or accrued" shall be construed according to the method of accounting upon the basis of which the net income is computed under this title. The term "received" means "received or accrued" and the term "received or accrued" shall be construed according to the method of accounting upon the basis of which the net income is computed under this title.

8. The word "dividend" means any distribution made by a corporation out of its earnings or profits to its shareholders or members, whether in cash or in other property or in stock of the corporation, not including stock dividends as herein defined or dividends paid or credited to policyholders by insurance companies. "Stock dividends" mean new stock issued, for surplus or profits capitalized, to shareholders in proportion to their holdings.

9. The word "interest" means any payment for the use of capital funds loaned, invested or deposited, whether represented by bonds, notes, mortgages, pass books or any other evidence of a loan, investment or deposit.

10. The words "foreign country" or "foreign government" mean any jurisdiction other than one embraced within the United States. The words "United States" include the states, the territories of Alaska and Hawaii and the District of Columbia.

11. The words "withholding agent" include all individuals, partnerships, associations or corporations, in whatever capacity acting, including lessees, or mortgagors or real or personal property, fiduciaries, employers, and all officers and employees of the state, or of any municipal corporation or political subdivision of the state, having the control, receipt, custody, disposal or payment of interest, rent, salaries, wages, premiums, annuities, compensations, remunerations, emoluments, perquisites or other fixed or determinable annual or periodical income payable to any individual and taxable under this title.

Sec. 17. Tax a debt. Every tax imposed by this title together with all increases, interest and penalties thereon, shall become, from the time it is due and payable, a personal debt from the person liable to pay the same to the state of Maine.

Sec. 18. Computation of net income. 1. All items of gross income shall be reported for the taxable year in which received by the taxpayer, unless under methods of accounting permitted in this title any such amounts are to be properly accounted for as of a different period.

Dividends from corporations may at the option of the taxpayer be reported by him either in the year in which they are declared by the corporation to be payable or in the year in which actually received by him; provided, however, that whichever method is first adopted by the taxpayer shall be used continuously thereafter unless the tax commissioner shall give permission to change such method under rules and regulations to be prescribed by him.

2. The net income shall be computed upon the basis of the taxpayer's annual accounting period (fiscal or calendar year as the case may be) in accordance with the method of accounting regularly employed in keeping the books of such taxpayer; but if no such method of accounting has been so employed, or if the method employed does not clearly reflect the income, the computation shall be made upon such basis and in such manner as in the opinion of the tax commissioner does clearly reflect the income. If the taxpayer's annual accounting period is other than a fiscal year as defined in this title, or if the taxpayer has no annual accounting period or does not keep the books, the net income shall be computed on the basis of the calendar year.

3. If a taxpayer changes his accounting period from fiscal year to calendar year, from calendar year to fiscal year, or from one fiscal year to another, the net income shall, with the approval of the tax commissioner, be computed on the basis of such new accounting period, subject to the provisions of sections 19 and 20 of this title.

4. A taxpayer who in the course of his trade or business regularly sells or otherwise disposes of real or personal property on the installment plan may report as income therefrom in any taxable year that proportion of the installment payments actually received in that year which the total profit realized or to be realized when the payment is completed, bears to the contract price. In the case of a casual sale or other casual disposition of real or personal property by a dealer therein for a price exceeding \$1,000, if the initial payments do not exceed $\frac{1}{4}$ of the purchase price, the income may be returned on the basis and in the manner above prescribed in this subdivision. As used in this subdivision the term "initial payments" means the payments received in cash or property at the time of sale, or other disposition, plus all payments made up to and at the time of transfer of title, provided that both the sale or other disposition and the transfer of title occur in the same taxable period. The term "initial payments" shall

not include evidences of indebtedness of the purchaser or amounts secured by the property sold or otherwise disposed of.

5. In the case of mines, other natural deposits, and timber, there may be deducted from gross income a reasonable allowance for depletion and for depreciation of improvements, according to the peculiar conditions in each case, based upon cost, including cost of development not otherwise deducted; provided, however, that in the case of such properties acquired prior to January 1st, 1937, the basis for computing depletion or depreciation shall be the cost or the fair market value of the property (or the taxpayer's interest therein) on that date, whichever is greater; provided, further, that in the case of mines discovered by the taxpayer on or after January 1st, 1937, and not acquired as the result of a purchase of a proven tract or lease, where the fair market value of the property is materially disproportionate to the cost, the depletion allowance shall be based upon the fair market value of the property at the date of the discovery or within 30 days thereafter; but such depletion allowance based on discovery value shall not exceed 50% of the net income of the taxpayer (computed without allowance for depletion) from the property upon which the discovery was made, except that in no case shall the depletion allowance be less than it would be if computed without reference to discovery value.

Discoveries shall include minerals in commercial quantities contained within a vein or deposit discovered in an existing mine after January 1st, 1937, if the vein or deposit thus discovered was not merely the uninterrupted extension of a continuing commercial vein or deposit already known to exist, and if the discovered minerals are of sufficient value and quantity that they could be separately mined and marketed at a profit.

Such reasonable allowance in all of the above cases shall be made under rules and regulations to be prescribed by the tax commissioner. In the case of leases the deductions allowed by this subdivision shall be equitably apportioned between the lessor and the lessee.

Sec. 19. Ascertainment of gain or loss. For the purpose of ascertaining the gain derived or loss sustained by a dealer in real or personal property or by any person in the course of his trade or business from the sale, exchange or other disposition of property, real, personal or mixed, the basis shall be determined in the following manner: 1. In the case of property acquired on and after January 1st, 1937, the cost thereof, or the inventory value if the inventory is made in accordance with this title.

2. In the case of property acquired prior to January 1st, 1937, and disposed of thereafter, the basis shall be the cost thereof or the value thereof on January 1st, 1937, whichever is greater.

3. In the case of property acquired by gift or by transfer in trust after December 31st, 1936, the basis shall be the value at the date of gift. In the case of property acquired by gift or by transfer in trust prior to January 1st, 1937, the basis shall be the value at the date of gift or the value on January 1st, 1937, whichever is greater.

4. If personal property was acquired by specific bequest, or if real property was acquired by general or specific devise or by intestacy, gain or loss shall be determined as provided in subdivisions 1 and 2 of this section, except that the word "cost" as used in said subdivisions shall be deemed to be the fair market price or value of such property at the time of the death of the decedent. If the property was acquired by the decedent's estate from the decedent, gain or loss in the hands of the estate shall be determined as provided in subdivision 1 or 2 of this section, except that the word "cost" as used in said subdivisions shall be deemed to mean the fair market price or value of such property at the time of the death of the decedent. In all other cases if the property was acquired either by will or by intestacy, gain or loss shall be determined as provided in subdivisions 1 or 2 of this section, except that the word "cost" as used in said subdivisions shall be deemed to mean the fair market price or value of such property at the time of the actual distribution by the executor or administrator or trustee to the taxpayer.

5. In computing the amount of gain or loss under this section:

(a) proper adjustment shall be made for any expenditure receipt, loss or other item properly chargeable to capital account, and (b) the basis shall be diminished by the amount of deductions for exhaustion, wear and tear, obsolescence, amortization and depletion which have, since the acquisition of the property, been claimed by the taxpayer and allowed as deductions in respect of such property under this title; but in no case shall the amount of diminution in respect to depletion exceed a depletion deduction computed without reference to discovery value or to percentage depletion under subdivision 5 of section 18 of this title. In addition, if the property was acquired before January 1st, 1937, the basis (if other than the fair market value as of January 1st, 1937,) shall be diminished in the amount of exhaustion, wear and tear, obsolescence and depletion actually sustained before such date but the cost shall not be diminished by an amount greater than the excess of such exhaustion, wear and tear, obsolescence and depletion above the cost of repairs made before January 1st, 1937,

6. Taxes assessed upon unimproved land may, at the option of the taxpayer, be charged to capital and added to the cost of the land instead of being treated as a deduction from income; provided, however, that if

such method is adopted by the taxpayer it shall be continued in each year thereafter as long as said land remains wholly unimproved.

7. In the case of stock the basis shall be diminished by the amount of liquidating distributions previously made in respect to such stock out of capital, or out of earnings or profits accumulated or increase in value of the property accrued before January 1st, 1937.

8. If a taxpayer in any year after 1937 sustains a net loss, as defined in sub-sections 1 to 7, such loss may be offset against the net income of the subsequent year, and if not completely offset by the net income of such year, the remainder of such loss may be offset against the net income of the following year, but not beyond that time.

Sec. 20. Exchange of property. Upon the sale or exchange of property in trade or business the entire amount of the gain or loss, determined under section 19 of this title shall be recognized except as hereinafter provided in this section.

1. No gain or loss shall be recognized if property held for productive use in trade or business or for investment (not including stock in trade or other property held primarily for sale, nor stocks, bonds, notes, choses in action, certificates of trust or beneficial interest, or other securities or evidences of indebtedness or interest) is exchanged solely for property of a like kind to be held either for productive use in trade or business or for investment, or if common stock of a corporation is exchanged solely for common stock in the same corporation, or if preferred stock in a corporation is exchanged solely for preferred stock in the same corporation.

2. No gain or loss shall be recognized if stock or securities in a corporation a party to a reorganization are, in pursuance of the plan of reorganization, exchanged solely for stock or securities in such corporation or in another corporation a party to the reorganization.

3. No gain or loss shall be recognized if property is transferred to a corporation by 1 or more persons solely in exchange for stock or securities in such corporation, and immediately after the exchange such person or persons are in control of the corporation; but in the case of an exchange by 2 or more persons this subdivision shall apply only if the amount of the stock and securities received by each is substantially in proportion to his interest in the property prior to the exchange.

4. If property (as a result of its destruction in whole or in part, theft, or seizure, or an exercise of the power of requisition or condemnation, or the threat of imminence thereof) is compulsorily or involuntarily converted into property similar or relating in service or use to the property so converted, or into money which is forthwith in good faith, under regulations

prescribed by the tax commissioner, expended in the acquisition of other property similar or related in service or use to the property so converted, or in the acquisition of control of a corporation owning such other property, or in the establishment of a replacement fund, no gain shall be recognized. If any part of the money is not so expended, the gain, if any, shall be recognized, but in an amount not in excess of the money which is not so expended.

5. If there is distributed, in pursuance of a plan of reorganization, to a shareholder in a corporation a party to the reorganization, stock or securities in such corporation or in another corporation a party to the reorganization, without the surrender by such shareholder of stock or securities in such corporation, no gain to the distributee from the receipt of such stock or securities shall be recognized.

6. If an exchange would be within the provisions of subdivisions 1, 2 or 3 of this section were it not for the fact that the property received in exchange consists not only of property permitted by such subdivisions to be received without the recognition of gain, but also of other property or money, then the gain, if any, to the recipient shall be recognized, but in an amount not in excess of the sum of such money and the fair market value of such other property.

7. If an exchange would be within the provisions of subdivisions 1, 2 or 3 of this section were it not for the fact that the property received in exchange consists not only of property permitted by such subdivisions to be received without the recognition of gain or loss, but also of other property or money, then no loss from the exchange shall be recognized.

8. As used in this section the term "reorganization" means:

(a) a merger or consolidation (including the acquisition by one corporation of at least the majority of the voting stock and at least a majority of the total number of shares of all other classes of stock of another corporation or substantially all the properties of another corporation);

(b) a transfer by a corporation of all or part of its assets to another corporation if immediately after the transfer the transferee or its shareholders or both are in control of the corporation to which the assets are transferred;

(c) a recapitalization; or

(d) a mere change in identity, form or place of organization, however effected.

The term "a party to a reorganization" includes a corporation resulting from a reorganization and includes both corporations in the case of an acquisition by one corporation of at least the majority of the voting stock

and at least a majority of the total number of shares of all other classes of another corporation.

As used in this section the term "control" means the ownership of at least 80% of the voting stock and at least 80% of the total number of shares of all other classes of stock of the corporation.

9. When property is exchanged for other property and no gain or loss is realized under the provisions of this section, the property received shall be treated as taking the place of the property exchanged and its cost shall be deemed to be the same as the cost of the property given in exchange.

Sec. 21. Dividends paid in property-value determined. In the case of a dividend declared and paid by a corporation in property the value thereof for the purposes of this title shall be the value of such property at the time at which it shall be declared by the corporation to be payable, and if no such time shall be specified by the corporation, than its value at the time of distribution there by the corporation.

Sec. 22. Inventory. Whenever in the opinion of the tax commissioner the use of inventories is necessary in order clearly to determine the income of any taxpayer, inventories shall be taken by such taxpayer upon such basis as the tax commissioner may prescribe, conforming as nearly as may be to the best accounting practice in the trade or business and most clearly reflecting the income.

Sec. 23. Partnership returns. Every partnership shall make a return for each taxable year, stating specifically the items of its gross income and the deductions allowed under this title, and shall include in the return the names and addresses of the individuals who would be entitled to share in the net income if distributed and the amount of the distributive share of each individual. The return shall be sworn to by any one of the partners.

Sec. 24. Fiduciary returns. 1. Every fiduciary (except a receiver appointed by authority of law in possession of part only of the property of a taxpayer) shall make under oath a return for any individual, estate or trust for which he acts, stating specifically the items of gross income thereof and the deductions allowed under this title, in the following cases:

(a) if such individual, estate or trust has interest, dividends or other income from intangible property of any amount; or

(b) a gross income for the taxable year in excess of \$1000.

2. Under such regulations as the tax commissioner may prescribe, a return by 1 or 2 or more joint fiduciaries shall be sufficient compliance with the above requirement. The fiduciary shall make oath that he has sufficient knowledge of the affairs of the individual, estate or trust for which he acts

to enable him to make the return, and that the same is, to the best of his knowledge and belief, true and correct.

3. Fiduciaries required to make returns under this title shall be subject to all of the provisions herein which apply to taxpayers.

Sec. 25. Returns when accounting period changed. 1. If a taxpayer, with the approval of the tax commissioner, changes the basis of computing net income from fiscal year to calendar year, a separate return shall be made for the period between the close of the last fiscal year for which return was made and the following December 31st. If the change is made from calendar year to fiscal year, a separate return shall be made for the period between the close of the last calendar year for which return was made and the date designated as the close of the fiscal year. If the change is made from one fiscal year to another fiscal year, a separate return shall be made for the period between the close of the former fiscal year and the date designated as the close of the new fiscal year. If a taxpayer making his first return of income keeps his accounts on the basis of a fiscal year, he shall make a separate return for the period between the beginning of a calendar year in which such fiscal year ends and the end of the fiscal year.

2. In all of the above cases the net income shall be computed on the basis of such period for which separate return is made, and the tax shall be computed and paid thereon at the rate for the calendar year in which such period is included.

Sec. 26. Withholding and payment at the source. 1. For the calendar year 1937 and for each calendar year thereafter, every withholding agent having the receipt, control, custody, disposal or payment of salaries, wages, commissions, gratuities, emoluments, perquisites and other fixed or determinable annual or periodical compensation of whatever kind and in whatever period received, earned by any non-resident taxpayer for personal services taxable under this title, and amounting to \$1000 or more, shall deduct and withhold therefrom the following amounts: 1% of the first \$1,000 or less, 2% of the next \$1,000 or less, 3% of the next \$1,000 or less, and 4% of the excess over \$3,000 by which the amount of such compensation paid or to be paid in the calendar year, by such withholding agent to such taxpayer, exceeds the amount of the personal credit granted to such taxpayer under section 6 of this title as shown by a certificate filed with the withholding agent in form to be prescribed by the tax commissioner of \$1000 if no certificate showing his personal credit status is filed with the withholding agent by a taxpayer other than a resident of this state. Provided, however, that no deduction or withholding shall be required if it appears that another state has passed a law taxing incomes

in such manner, as will result in its residents being entitled to credit under section 14 of this title, sufficient to offset all taxes imposed by this title, in which case the tax commissioner may by regulation, relieve residents of such state from being required to make any return under this title and may prescribe a form of certificate of exemption to be filed by residents of such state with withholding agents. The tax commissioner may, by regulation, require withholding agents to forward to him at stated times any of the certificates mentioned in this subdivision.

2. Every withholding agent required to deduct and withhold any tax under subdivision 1 of this section shall make return thereof on or before the 15th day of April in each year and shall at the same time pay the tax to the tax commissioner. Every withholding agent is hereby made liable for such tax and is hereby indemnified against the claims and demands of any individual or partnership for the amount of any payments made in accordance with the provisions of this section.

3. Income upon which any tax is required to be withheld at the source under this section shall be included in the return of the recipient of such income, but any amount of tax so withheld shall be credited against the amount of income tax as computed in such return.

4. If any tax required under this section to be deducted and withheld is paid by the recipient of the income, it shall not be re-collected from the withholding agent; nor in cases in which the tax is so paid shall any penalty be imposed upon or collected from the recipient of the income or the withholding agent for failure to return or pay the same, unless such failure was fraudulent and for the purpose of evading payment.

Sec. 27. Information returns. Every person, firm, association or corporation, and every department, board, commission or agency of the state government and of any of its subdivisions having the receipt, control, custody, disposal or payment of salaries, wages, commissions, gratuities, emoluments, perquisites, interest, rent, dividends, royalties, and other fixed or determinable annual or periodical payments of whatever kind and in whatever form paid to or received by any person subject to taxation under this title, shall report the same to the tax commissioner under such regulations and in such form and manner and to such extent as may be prescribed by him.

Sec. 28. Audit or returns; protests and additional taxes. 1. As soon as practical after a return or report is filed under this title, the tax commissioner shall examine it and compute the tax.

2. If the tax commissioner determines, in the case of any taxpayer, that there is a deficiency in respect to the tax assessed under this title, he shall

mail notice to the taxpayer stating the grounds for such determination and allowing the taxpayer not less than 20 days from the date of such notice within which to file a protest. Such protest shall be in writing, signed by the taxpayer or his duly authorized representative or officer under oath, and shall set forth the reasons therefor. A personal hearing shall be granted to the taxpayer if he shall so request in the protest, to be held at the office of the tax commissioner in Augusta, or in his discretion at some place in the county where the taxpayer resides, or at the taxpayer's place of business.

3. After such hearing, or if the taxpayer shall fail to attend such hearing, or shall fail to request such hearing in the protest, the tax shall be assessed by the tax commissioner in such amount as shall be determined by him to be owing; or if the taxpayer fails to file a protest within the time prescribed in the notice of deficiency the tax shall be assessed in the amount stated in said notice and shall be paid within 10 days after notice and demand shall have been mailed by the tax commissioner to the taxpayer. In such case, if the return is made in good faith and the understatement of the amount in the return is not due to any fault of the taxpayer, there shall be no interest, penalty or additional tax because of such understatement, provided the deficiency be paid within 10 days after notice of the amount is mailed to the taxpayer. If payment is not made within 10 days, there shall be added to the amount of the deficiency 5% thereof, and in addition, interest at the rate of 1% per month for each month or fraction of a month calculated from the date of notice.

4. If the understatement is due to negligence on the part of the taxpayer but without intent to defraud, there shall be added to the amount of the deficiency 5% thereof, and in addition, interest at the rate of 1% per month for each month or fraction of a month.

Except as otherwise provided in this subdivision, the interest provided for in this subdivision shall in all cases be computed from the date the tax was originally due to the date of payment.

Sec. 29. Limitation of time of assessments; jeopardy assessments.

1. No additional tax shall be assessed against any taxpayer until after the tax commissioner shall have given him an opportunity to be heard in opposition thereto as provided in the preceding section, except as provided in the next subdivision.

Salaries, wages, fees, and other compensation paid to an employee or officer need not be reported if they are less than \$700, and interest, dividends, rents, royalties and payments of any kind to others than employees need not be reported if they are less than \$100.

2. If, however, the tax commissioner believes that the assessment or collection of deficiency of tax will be jeopardized by delay, he shall not be obliged to furnish the taxpayer an opportunity to be heard as provided in the preceding section, but shall immediately assess such deficiency (together with interest and all additional amounts provided by law) and notice and demand shall be made by him for the payment thereof.

3. But if a jeopardy assessment be made without having given the taxpayer an opportunity to be heard, then the notice thereof shall give to the taxpayer the opportunity to file a protest with the tax commissioner in the same manner as provided in the preceding section in the case of a deficiency of tax. If no protest is filed within the time limited in said notice then the tax commissioner shall immediately proceed to collect the tax, but if a protest shall be filed, then on giving adequate security collection thereof shall be stayed until the final determination of the tax commissioner thereon and until the expiration of the period within which the taxpayer may apply for a review of such determination without such application having been made as provided in section 28 of this title, and if certiorari proceedings are brought, then on giving like security, until 10 days after notice of the final determination of the court therein shall have been given by the tax commissioner.

4. The amount of tax due under any return or report required by this title shall be determined and assessed by the tax commissioner within 3 years after the return was due unless the taxpayer shall in writing consent to an extension of time except, that

(a) in the case of wilfully false or fraudulent returns the amount of tax due may be determined and assessed at any time after the return is filed and the tax may be collected at any time after it becomes due;

(b) where no return has been filed the tax may be assessed at any time; and

(c) in cases where certiorari proceedings are brought to review the determination of the tax commissioner as provided in this title the tax may be determined and assessed within 60 days after a final determination by the court.

Sec. 30. Refunds and credits. 1. The taxpayer, at any time within 2 years after the payment of any original or additional tax assessed against him, may file with the tax commissioner a claim for refund under oath stating the grounds therefor, and in such form as the tax commissioner may prescribe, except that no claim for refund shall be required to be filed with respect to a tax paid after protest has been filed with the tax com-

missioner or after certiorari proceedings have been begun as provided in the next section.

2. If, upon examination of such claim for refund it shall be determined by the tax commissioner that there has been an overpayment of tax, the amount of such overpayment shall first be credited against any other tax then due from the taxpayer which has been assessed under this title and any balance thereof shall be immediately refunded to the taxpayer. If the tax commissioner rejects the claim in whole or in part he shall mail notice of the rejection to the taxpayer by registered mail stating his reasons therefor.

3. Where no questions of fact or law are involved and it appears from the records of the tax commissioner that any moneys have been erroneously or illegally collected from any taxpayer or other person, or paid by such taxpayer or other person under a mistake of facts or law, the tax commissioner shall have the power at any time upon making a record of his reasons therefor in writing, to cause such moneys so paid and erroneously and illegally held to be refunded and to issue therefor his certificate to the treasurer of state as provided in the following paragraph.

4. Refunds shall be made by the treasurer of state out of the proceeds of the tax retained by him as provided in this title, and only upon a certificate of the tax commissioner. The certificate of the tax commissioner shall be final unless the treasurer of state believes from information in his possession that there is fraud.

5. Upon the refund of any tax, except a refund made according to the provisions of subdivision 3 of this section, there shall be paid to the taxpayer interest on the amount of overpayment of tax at the rate of 6% per year from the date of payment.

6. Except as provided in subdivisions 2 and 3 of this section, no refund or credit for any excess tax paid shall be made unless a claim for the refund thereof shall have been filed as provided in subdivision 1 of this section.

Sec. 31. Review of determination of tax commissioner. 1. The taxpayer may cause the final determination of the tax to be reviewed in the following cases:

(a) A determination by the tax commissioner after protest filed confirming in whole or in part a tax assessed under this title;

(b) A determination by the tax commissioner after protest filed that there is a deficiency of tax owing by the taxpayer as provided in section 28 of this title;

(c) A determination by the tax commissioner after protest filed confirming in whole or in part a jeopardy assessment made by him under the provisions of section 29 of this title;

(d) A determination by the tax commissioner rejecting in whole or in part a claim for refund filed under the provisions of section 30 of this title;

(e) Provided, however, that no review shall be allowed unless written notice of the application therefor is given by the taxpayer to the tax commissioner within 90 days after notice of the final determination of the tax commissioner in the above cases shall have been mailed to him by the taxpayer, not counting Sunday or a legal holiday as the 90th day.

2. Such review shall be by certiorari proceedings before the supreme court, in the same manner as other appeals are brought before this court.

3. Any taxpayer, after protest filed and before the final determination of liability, may at his option, pay the deficiency of tax claimed by the tax commissioner. In the event that it is finally determined by the tax commissioner, or on review of his determination, that any part of the original or additional tax paid was in excess of the amount lawfully assessable against such taxpayer, the amount of such overpayment shall be immediately refunded to him, notwithstanding that no claims for refund have been previously filed.

Sec. 32. Income tax assessment roll. 1. Upon receipt of the returns required to be filed under this title, the tax commissioner shall proceed forthwith to prepare an income tax assessment roll. Said roll shall consist of a book or books, in which shall be entered, in alphabetical order and by local political subdivisions, the name and address of each taxpayer as shown by the returns. And opposite to the name of each taxpayer there shall be entered, in separate columns under appropriate headings:

(a) The amount of his gross income, classified by sources in such manner as the tax commissioner shall determine;

(b) The amount of deductions claimed;

(c) The amount of net income;

(d) The amount of tax due.

2. A supplementary income tax assessment roll shall be prepared, in like form to the above, in which shall be entered the names, the amounts of gross income, deductions claimed, net income and tax due of all persons who shall report income for a fiscal year other than the calendar year.

3. The tax commissioner shall presume the incomes reported on the current returns to be correct for the purpose of preparing the initial assessment roll. Whenever, after audit and examination of the returns as provided in section 27 of this title, the tax commissioner shall determine that a

correction shall be made in any return or in the amount of tax due upon any return of income, he shall enter forthwith, after final hearing and disposition thereof, the corrections determined upon in the assessment roll.

4. The income tax assessment roll and the supplementary income tax assessment roll shall be made in duplicate, and the duplicate copy of each shall be known as the income tax roll.

5. Upon the completion of the income tax assessment roll and the supplementary income tax assessment roll, respectively, the tax commissioner shall execute and attach to each of said rolls a certificate and warrant in substantially the following term:

“State of Maine,

I,, tax commissioner of the state of Maine, do hereby certify that the foregoing assessment roll contains a complete list of all persons liable to the payment of income tax for the year 19...., as shown by the returns submitted as required by law, and that the amount of net income shown in the said assessment roll opposite to the name of each person is the correct amount upon which he is to be assessed for income tax as shown by his return and statement of income. I hereby do assess to each of said persons named in the foregoing roll the amount of net income shown in said roll opposite to his name.

I further do hereby certify that the amount of tax shown in said assessment roll opposite to the name of each person named therein is the correct amount of tax to be levied against him for the year 19...., as shown by his return and statement of income, and I do hereby levy upon each of said persons the amount of tax set down in the foregoing assessment roll opposite to their respective names.

I hereby warrant the collection of the amount of income tax hereby levied against each person named in the said roll, and I direct that the tax shall be paid at my office, or to any deputy or other agent who may be duly and properly authorized by me to receive the same. The amount of tax levied, as shown by the foregoing roll, shall be credited with any and all advance payments or installments which may be made by any person liable to pay the same, at the time of filing a return or at any later time.

Given under my hand and seal this.....day of....., 19....

.....
Tax Commissioner.”

6. The execution of the foregoing certificate and warrant shall not be deemed to prevent the later correction of the assessment of income or levy of tax in any case after examination and audit of the return, as provided in

section 28, or after review of the determination of the tax commissioner, as provided in section 31 of this title.

7. Payment of the tax, in whole or in part, as provided in section 12, shall be deemed to be an advance payment on account and not a final settlement of the tax obligation imposed by this title. The amount of tax set opposite to the name of each person in the assessment roll, as finally corrected after examination and review as in this title provided, shall be the correct amount which each of such persons shall be liable to pay.

Sec. 33. Penalties. 1. If any taxpayer or withholding agent without intent to evade any tax imposed by this title, shall fail to file a return or a corrected return or pay any tax, if one is due, at the time required by or under the provisions of this title, but shall voluntarily make a correct return and pay the tax due within 60 days thereafter, there shall be added to the tax an additional amount equal to 5% thereof, but such additional amount shall in no case be less than \$2, and an additional 1% per month for each month or fraction of a month during which the tax remains unpaid.

2. If any taxpayer or withholding agent fails voluntarily to file a return or corrected return or to pay a tax if one is due, within 60 days of the time required by or under the provisions of this title, but without intent to evade the tax, there shall be added to the tax payable by him an additional amount equal to 25% thereof and an additional 1% for each month or fraction of a month from the time the tax was originally due to the date of payment.

3. Any person and any officer of a corporation filing or causing to be filed any return, certificate, affidavit or statement required or authorized by this title which is wilfully false shall be punished by a fine of not more than \$1000, or by imprisonment for not more than 11 months, or by both such fine and imprisonment.

4. The tax commissioner shall have the power to compromise any penalty and additional interest chargeable against the taxpayer in accordance with the provisions of subdivisions 1 and 2 of this section where it is shown to his satisfaction that the failure to file and to pay the tax was due to a reasonable cause and not due to wilful neglect or fraudulent intent; and he shall have power to suspend the accruing of all penalties upon any additional tax assessed by virtue of said subdivisions 1 and 2 and to extend the time for payment of such assessment in any case where due application has been made for a revision and readjustment of the same under this title to not later than 30 days after the service of the notice of a determination thereon.

5. If any individual, or any officer or employee of any partnership, association or corporation, with intent to evade any tax or any requirement of this title or any lawful requirement of the tax commissioner thereunder, shall fail to pay the tax, or to make, render, sign or certify any return, or to supply any information, within the time required by or under the provisions of this title, or with like intent shall make, render, sign or verify any false or fraudulent return or statement, or shall supply any false or fraudulent information, the tax payable by such individual, partnership, association or corporation, whether as a taxpayer or as a withholding agent, shall be doubled and there shall be added thereto 1% for each month or fraction of a month from the time the tax was originally due until the date of payment; and such individual, partnership, association or corporation shall also be liable to a penalty of not more than \$1000, to be recovered by the attorney-general, in the name of the state, by action in any court of competent jurisdiction, and such individual, officer or employee of a partnership, association or corporation, shall also be guilty of a misdemeanor and shall, upon conviction, be punished by a fine of not more than \$1000, or by imprisonment for not more than 11 months, or by both such fine and imprisonment, at the discretion of the court.

6. The attorney-general shall have the power, with the consent of the tax commissioner, to compromise any penalty for which he is authorized to bring action under subdivision 5 of this section. The penalty provided by subdivision 5 of this section shall be in addition to all other penalties in this title provided.

7. The failure to do any act required by or under the provisions of this title shall be deemed an act committed in part at the office of the tax commissioner in Augusta. The certificate of the tax commissioner to the effect that a tax has not been paid, that a return has not been filed, or that information has not been supplied, as required by or under the provisions of this title, shall be prima facie evidence that such tax has not been paid, that such return has not been filed, or that such information has not been supplied.

Sec. 34. Proceedings to recover tax. 1. Whenever any person shall fail to pay any tax or penalty imposed by this title as herein provided, the attorney-general shall, upon the request of the tax commissioner, bring an action to enforce payment of the same. The proceeds of a judgment in such action shall be paid to the tax commissioner.

2. As an additional or alternative remedy, the tax commissioner may issue a warrant under his official seal directed to the sheriff of any county of the state commanding him to levy upon and sell the real and personal

property of the person, partnership, association or corporation owning the same, found within his county, for the payment of the amount thereof, with the added penalties, interest and the cost of executing the warrant, and to return such warrant to the tax commissioner and pay to him the money collected by virtue thereof within 60 days after the receipt of such warrant. The sheriff shall within 5 days after the receipt of the warrant, file with the clerk of courts of his county a copy thereof and thereupon the clerk shall enter in the judgment docket in the column for judgment debtors, the name of the taxpayer or withholding agent mentioned in the warrant, and appropriate columns the amount of the tax or portion thereof and penalties for which the warrant is issued and the date when such copy is filed. The said sheriff shall thereupon proceed upon the same in all respects, with like effect, and in the same manner prescribed by law in respect to executions issued against property upon judgments of a court of record, and shall be entitled to the same fees for his services in executing the warrant, to be collected in the same manner. In the discretion of the tax commissioner a warrant of like terms, force and effect may be issued and directed to any agent authorized to collect the tax imposed by this title, and in the execution thereof such agent shall have all the powers conferred by law upon sheriffs, including the power to collect for the benefit of the state, the same fees as are collectible by sheriffs; but said agent personally shall be entitled to no fees or compensation in excess of actual expenses in the performance of such duty. If a warrant be returned not satisfied in full, the tax commissioner shall have the same remedies to enforce the claim for taxes against the taxpayer or withholding agent as if the state had recovered judgment against the taxpayer or withholding agent for the amount of the tax.

Sec. 35. Powers of tax commissioner. 1. The tax commissioner shall administer and enforce the taxes herein imposed, for which purpose he may divide the state into districts in each of which a branch office of the state bureau of taxation may be maintained; he may appoint agents for the purpose of collecting such taxes and shall require from them reasonable bond.

2. The tax commissioner is hereby authorized to make such rules and regulations, and to require such facts and information to be reported, as he may deem necessary to enforce the provisions of this title.

3. If, in the opinion of the tax commissioner any return or report is in any essential respect incorrect he shall have power to revise it, or if any taxpayer fails to make return as herein required, the tax commissioner is authorized to make an estimate of the taxable income of such taxpayer

from any information in his possession, and to audit and state an account according to such revised return or the estimate so made by him for the taxes, penalties and interest due the state from such taxpayer.

4. The tax commissioner, for the purpose of ascertaining the correctness of any such return or report or for the purpose of making an estimate of taxable income of any taxpayer where information has been obtained, shall also have power to examine or to cause to have examined by any agent or representative designated by him for that purpose, any books, papers, records or memoranda bearing upon the matters required to be included in the return and may require the attendance of the taxpayer rendering the return, or any officer or employee of such taxpayer, or the attendance of any person having knowledge in the premises, and may take testimony and require proof material for his information with power to administer oaths to such person or persons.

5. The tax commissioner may also appoint an assistant by a written appointment under his official seal for the purpose of such examination. Every commissioner so appointed shall be authorized to make such examination and take such testimony and hear such proofs, and report the proofs and testimony so taken and the result of his examination so made and the facts found by him to the tax commissioner. The tax commissioner shall, therefrom, or from any other data which shall be satisfactory to him, audit and state and account for the tax due the state.

6. The tax commissioner and each assistant, deputy and district director, or agent, and each cashier, senior auditor, auditor and junior auditor shall have the power to administer an oath to any person, or to take the acknowledgment of any person in respect of any income tax report or return required by or pursuant to this title, or the rules and regulations of the tax commissioner.

Sec. 36. Lien of tax. All taxes, penalties and interest imposed under this title, shall be a lien and binding upon the real and personal property of the individual, partnership, association or corporation liable to pay the same, from the time the warrant for their collection is docketed as provided in section 32 until the same is paid in full. But the lien of each such tax or additional tax imposed under this title shall be subject to the lien of any recorded mortgage indebtedness existing against real property previous to the time when the tax or additional tax is due and payable and where such mortgage indebtedness has been incurred in good faith, whether as a purchase money mortgage or otherwise. Where title to real property passes from an individual or corporation to another individual or corporation which is in default for such tax or additional tax, the lien herein pro-

vided shall not be enforceable except as to any equity after the prior mortgage encumbrance.

Sec. 37. Release from tax lien. The tax commissioner may, upon application made to him and the payment of a fee of \$5, release any real property from the lien of any tax or taxes due or to become due under this title, provided payment be made to the tax commissioner of such a sum as the tax commissioner shall deem adequate consideration for such release, or deposit be made of such security of such bond be filed as the tax commissioner shall deem proper to secure payment of any tax or taxes the lien of which is being released. The application for such release shall contain an accurate description of the property to be released, together with such other information as the tax commissioner may require. Such release shall be given under the seal of the tax commissioner and may be recorded in any office in which conveyances of real estate are entitled to be recorded.

Sec. 38. Preservation of reports. All reports required to be filed under this title shall be preserved for 5 years, and thereafter until they shall be destroyed by order of the tax commissioner.

Sec. 39. Secrecy required of officials; penalty for violation. 1. Except in accordance with proper judicial order or as otherwise provided by law, it shall be unlawful for the tax commissioner, his agent, clerk or other officer or employee to divulge or make known in any manner the amount of income or any particular set forth or disclosed in any report or return required under this title. The officers charged with the custody of such reports and returns shall not be required to produce any of them or evidence of anything contained in them in any action or proceeding in any court, except on behalf of the tax commissioner in an action or proceeding under the provisions of this title to which he is a party, or on behalf of any party to any action or proceeding under the provisions of this title when the reports of facts shown thereby are directly involved in such action or proceeding, in either of which events the court may require the production of, and may admit in evidence, so much of said reports or proceedings and no more. Nothing herein shall be construed to prohibit the delivery to a taxpayer or his duly authorized representative of a certified copy of any return or report filed in connection with his tax nor to prohibit the publication of statistics so classified as to prevent the identification of particular reports or returns and the items thereof, or the inspection by the attorney-general or other legal representatives of the state of the report or return of any taxpayer who shall bring action to set aside or review the tax based therein, or against whom an action or proceeding has been instituted in accordance with the provisions of this title.

2. Any offense against subdivision 1 of this section shall be punished by a fine of not more than \$1000 or by imprisonment for not more than 11 months, or by both such fine and imprisonment, at the discretion of the court, and if the offender be an officer or employee of the state he shall be dismissed from office and incapable of holding any public office in this state for a period of 5 years thereafter.

3. Notwithstanding the provisions of this section, the tax commissioner may permit the commissioner of internal revenue of the United States, or the proper officer of any state imposing taxes substantially similar to those imposed under this title, or the authorized representative of any such officer to inspect the returns of any taxpayer, or may furnish to such officer or his authorized representative an abstract of the return or supply him with information concerning any item contained in any return, or disclosed by the report of any investigation of the income or return of income of any taxpayer, but such permission shall be granted or such information furnished to such officer only if the statute of the United States or of such other state, as the case may be, grant substantially similar privileges to the proper officer of this state charged with the administration of the taxes imposed by this title.

Sec. 40. Validating provision. If any clause, sentence, paragraph or part of this title shall for any reason be adjudged by any court of competent jurisdiction to be invalid, such judgment shall not affect, impair or invalidate the remainder of this title, but shall be confined in its operation to the clause, sentence, paragraph or part thereof directly involved in the controversy in which such judgment shall have been rendered.

Sec. 41. When this title to take effect. The tax hereby imposed shall be first levied, collected and paid upon and with respect to incomes received during the calendar year 1937.

Sec. 42. Constitutionality of title. If any section, subsection, sentence, clause, or phrase of this title is, for any reason held to be unconstitutional such decision shall not affect the validity of the remaining portions of this title.

Sec. 43. Amendatory clause. All acts or parts of acts inconsistent herewith, are hereby repealed, or amended to conform with the provisions contained herein.