## MAINE STATE LEGISLATURE

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## SEVENTY-FOURTH LEGISLATURE

HOUSE. No. 70

## STATE OF MAINE.

IN THE YEAR OF OUR LORD ONE THOUSAND NINE HUNDRED AND NINE.

AN ACT to Amend the Charter of the City of Auburn.

Be it enacted by the People of the State of Maine, as follows:

Section 1. Elections for the choice of a mayor, four alder-

- 2 men and members of the superintending school committee,
- 3 of the city of Auburn shall be held in the year one thousand
- 4 nine hundred and ten, and biennially thereafter, on the first
- 5 Monday of March.

Sect. 2. The government of said city, and the administra-

- 2 tion of all its fiscal, prudential and municipal affairs shall be
- 3 vested in a city council composed of one principal magistrate,
- 4 to be styled a mayor, and four aldermen, all of whom shall
- 5 be inhabitants of said city, and shall be elected by ballot from
- 6 the citizens at large, by the inhabitants thereof voting in

- 7 their respective wards. They shall hold their offices for two 8 years beginning at ten o'clock in the forenoon on the third 9 Monday in March of the year in which they are elected, and 10 until others shall be elected in their places.
- Sect. 3. The superintending school committee of said city 2 shall consist of the mayor of the city, ex-officio, and six other 3 members, who shall be inhabitants of said city and shall be 4 elected by ballot from the citizens at large, by the inhabitants 5 thereof voting in their respective wards. No person shall 6 be ineligible to membership on the superintending school 7 committee on account of sex. At the municipal election held 8 on the first Monday in March in the year one thousand nine 9 hundred and ten, there shall be elected two members of said 10 committee to serve for a term of two years, two members II to serve for a term of four years, and two members to serve 12 for a term of six years; and biennially thereafter two mem-13 bers shall be elected to serve for a term of six years. Any 14 vacancies upon said committee shall be filled by the city 15 council, by the election of a member to serve for the unex-16 pired term.
  - Sect. 4. At any city election the person receiving the high2 est number of votes for an office shall be deemed and de3 clared elected to such office; and if two or more persons are
    4 to be elected to the same office, the several persons to the
    5 number to be chosen to such office receiving the highest num6 ber of votes shall be deemed and declared to be elected; but
    7 persons receiving the same number of votes shall not be

8 deemed to be elected if thereby a greater number would be 9 elected than are by law to be chosen, and in such event war10 rants shall be issued forthwith for a new election to such

Sect. 5. On the first Monday of March in the year one 2 thousand nine hundred and ten, the qualified voters of each 3 ward shall ballot for a mayor, four aldermen, six members 4 of the superintending school committee, a warden and a 5 ward clerk; and on the first Monday of March biennially 6 thereafter the qualified voters of each ward shall ballot for 7 a mayor, four aldermen, two members of the superintending 8 school committee, a warden and a ward clerk; all the votes 9 given for such several officers respectively shall be sorted, 10 counted, declared and registered in open ward meeting, by II causing the names of the persons voted for and the num-12 ber of votes given for each to be written on the ward record 13 at length. The ward clerk shall forthwith deliver to the 14 persons elected warden and ward clerk certificates of their 15 election, and shall forthwith deliver to the city clerk a cer-16 tified copy of the record of such election.

In the year one thousand nine hundred and ten the board 18 of aldermen, and thereafter the city council, shall, as soon 19 as conveniently may be, examine the copies of the records of 20 the several wards certified as aforesaid, and shall cause the 21 persons who shall have been elected mayor, aldermen and 22 members of the superintending school committee to be noti-23 fied in writing of their election; but if it shall appear that no

24 person shall have been elected to any office, or if the person 25 elected shall refuse to accept the office, warrants for another 26 election shall be issued forthwith.

Sect. 6. The warden and ward clerk chosen as provided 2 in the preceding section shall be residents of the wards for 3 which they are elected, and shall hold their offices for two 4 years from the Tuesday following the first Monday of 5 March on which they are elected, and until others have been 6 chosen and qualified in their stead; said warden and clerk 7 shall be sworn to the faithful performance of their duties 8 by the person presiding in said meeting, or by the clerk 9 thereof, and a certificate of such oath shall be entered by the 10 clerk on the records of said ward. The warden shall preside II at all ward meetings with the powers of moderators of town 12 meetings, and if at any meeting the warden shall not be 13 present, the clerk of the ward shall call the meeting to order 14 and preside until a warden pro tempore shall be chosen. 15 neither the warden nor the clerk shall be present, any legal 16 voter in the ward shall preside until a clerk pro tempore 17 shall be chosen and qualified. The clerk shall record all the 18 proceedings and certify the votes given, and deliver over to 19 his successor in office all such records and journals together 20 with all documents and papers held by him in said capacity. 21 All ward meetings shall be notified and called by the city 22 council in the manner provided in the laws of this State for 23 notifying and calling town meetings by the selectmen of the 24 several towns.

Sect. 7. The mayor and aldermen elected as aforesaid shall 2 meet at ten o'clock in the forenoon, on the third Monday of 3 March in the year one thousand nine hundred and ten, and 4 at ten o'clock in the forenoon on the third Monday of March 5 biennially thereafter, and shall severally take oath before the 6 city clerk or a justice of the peace to perform faithfully the 7 duties of their respective offices. The city council shall 8 thereupon be organized by the choice of a president, who 9 shall be called the president of the city council, and shall 10 hold his office during its pleasure. He shall be some mem-11 ber thereof other than the mayor. The organization of the 12 city council shall take place as aforesaid, notwithstanding 13 the absence, death, refusal to serve, or non election of the 14 mayor or of one or more of the four aldermen, provided 15 that at least three of the persons entitled to be members of 16 the city council are present and take oath as aforesaid. Any 17 person entitled to take the aforesaid oath who was not pres-18 ent at the time above fixed therefor may take the same at 19 any time thereafter.

Sect. 8. Upon the organization of the city council elected 2 as aforesaid, on the third Monday of March in the year one 3 thousand nine hundred and ten, the terms of office of the 4 mayor, aldermen, common council, members of the super-5 intending school committee, of the board of fire commis-6 sioners and board of public works then serving shall ter-7 minate; and thereafter the city council elected under this act 8 shall have, possess, and shall exercise all the powers and

9 duties then held, possessed and exercised by all or any, the 10 mayor, municipal officers, aldermen, city council, board of 11 public works, board of fire commissioners, overseers of the 12 poor and park commissioners. The city council shall be the 13 judge of the election of its own members.

Sect. 9. The city council shall by ordinance appoint suitable times for its regular meetings, which shall be held at a least twice in each month. The mayor, or any two members 4 of the city council, or in case the mayor is absent from the 5 city the president of the city council, may at any time call a 6 special meeting, by causing a written notice stating the time 7 and place of holding such meeting, signed by the person or 8 persons calling the same, to be delivered in hand to each 9 member, or left at his usual dwelling place at least twenty-10 four hours before the time appointed for such meeting. 11 Meetings of the city council may also be held at any time 12 when all the members are and remain present and consent 13 thereto.

Sect. 10. A majority of the members of the city council 2 shall constitute a quorum. Its meetings shall be public. The 3 mayor, if present, shall preside and shall have the right to 4 vote on all questions. Subject to such conditions as the city 5 council may from time to time by ordinance or rule deter-6 mine, any tax payer or voter of said city may address the 7 city council, but not vote, when any ordinance, order or reso-8 lution for appropriating money or fixing any salaries is under 9 consideration. The mayor shall also appoint all commit-

10 tees of the city council. In the absence of the mayor the 11 president of the city council shall preside, and in the absence 12 of both a chairman pro tempore shall be chosen. The city 13 clerk shall be ex-officio clerk of the city council, and shall 14 keep the records of its proceedings. All votes of the mem-15 bers of the city council shall be by yeas and nays if any 16 member so requests, and shall be entered upon the records. 17 The affirmative votes of at least three members shall be nec-18 essary for the passage of any order, ordinance, resolution or 19 vote. The mayor shall have no power of veto, and no order, 20 ordinance, resolution or vote which the city council shall 21 make or pass shall be presented to him for, or shall require 22 his approval in order to be effective; and the city council 23 may, without the approval of the mayor, do all things which 24 the city council, board of mayor and aldermen, board of 25 aldermen and common council, or any of them, may now 26 do, with such approval.

Sect. 11. The city council shall not make or pass any 2 order, resolution or vote to appropriate money in excess of 3 five hundred dollars, or make or authorize the making of any 4 contract involving a liability on the part of the city in excess 5 of five hundred dollars, unless the same is proposed in writ-6 ing and remains on file in the office of the city clerk at least 7 one week before its passage, except an order, resolution or 8 vote for preservation of the public peace, health or safety, 9 which contains a statement of its urgency, and is made or 10 passed by a four-fifths vote. No vote of the city council

11 granting a franchise of any description to any person or 12 corporation, shall be valid unless the same be approved by a 13 vote of the qualified voters of the city, voting in their re-14 spective wards at the biennial municipal election, or at a 15 special election to be called therefor. The city council shall 16 raise and set apart each year, for a sinking fund, a sum 17 equivalent to two per cent of the total appropriations for each 18 year. The sinking fund shall be applied to the payment of 19 the bonded indebtedness of the city, and shall be invested in 20 bonds of the city or in such other bonds as savings banks in 21 this State may from time to time be authorized to hold for 22 investment, or may be deposited in such savings banks.

Sect. 12. The annual salary resolve and the annual appro2 priation resolve shall only be finally passed at a regular meet3 ing of the city council, and each shall be made up in com4 plete form and filed with the city clerk at least fourteen
5 days before the regular meeting at which each is in order for
6 final passage; the city clerk shall give public notice in some
7 newspaper selected by the city council, of the date of the
8 meeting at which such resolve will be in order for final
9 passage; such notice shall be given at least seven days prior
10 to the date of such meeting, and at said meeting all tax
11 payers and voters in the city shall be given an opportunity
12 to be heard thereon.

The city council shall provide by ordinance for such pub-14 lication of the receipts and expenditures of the city from 15 time to time during each municipal year, as will give pub16 licity and full and accurate information to the voters and tax 17 payers of the city as to the administration of its affairs.

Sect. 13. The city council may by ordinance divide the 2 administration of the affairs of the city into such depart-3 ments as seem to them proper and advisable, and by vote or 4 resolution may assign the oversight of each department to 5 a member of said body, and may from time to time change 6 such assignments.

All accounts against the city, except pay rolls, shall before 8 payment be audited and allowed by the city council. The 9 city council by ordinance may authorize the approval of the 10 weekly pay roll of any department by the member of the city 11 council to whom oversight of that department is assigned.

Sect. 14. The city council is hereby constituted the over2 seers of the poor of said city, and as such may appoint an
3 agent to act for and under its direction and approval in mat4 ters relating to the poor of the city and persons having a
5 pauper settlement therein. The written notices and writ6 ten answers referred to in sections thirty-nine and forty of
7 chapter twenty-seven of the revised statutes, may be signed
8 and sent by such agent, and with the same effect as if signed
9 and sent by the members of the city council themselves, and
10 notices, sent to and addressed to said agent, shall be held
11 to be notices to the overseers of the poor of said Auburn, and
12 all acts of said agent in his official capacity shall be held to
13 be the acts of the overseers of the poor.

Sect. 15. Such powers of nomination, appointment, con2 firmation and election for and to office or position, of ap3 proval and consent to nominations and appointments, or
4 removal from office and consent thereto, as are now vested
5 in all or any, the mayor, mayor and aldermen, city council,
6 board of aldermen, common council, board of fire commis7 sioners and board of public works, shall be exercised by the
8 city council by vote; the mayor shall no longer have the
9 power to make nominations or appointments for or to office
10 or removals therefrom, but shall have the same right to
11 vote thereon as any other member of the city council. The
12 mayor, however, may suspend any police officer until the
13 next meeting of the city council.

Sect. 16. For the municipal year of one thousand nine 2 hundred and ten, and until otherwise ordered by the city 3 council, the annual salary of the mayor shall be five hundred 4 dollars, and the annual salary of each alderman shall be 5 three hundred fifty dollars. These salaries may be changed 6 by any city council, but such change shall not take effect until the expiration of the existing terms of office of the mayor 8 and aldermen making such change.

Sect. 17. No member of the city council shall during the 2 term for which he was chosen, be eligible either by appoint-3 ment or by election of the city council, to any other office the 4 salary of which is payable by the city, or shall during such 5 term hold any such office.

No officer or employee of the city, elected or appointed, 7 shall be interested directly or indirectly in any contract for 8 work or materials, or the purchase thereof, to be furnished 9 or performed for the city. No such officer or employee, 10 except a policeman or fireman, shall accept or receive from 11 any person, firm, or corporation acting under a franchise or 12 license from the city, any frank, free pass, free ticket, or 13 free service, or accept directly or indirectly from any such 14 person, firm or corporation, any service upon terms more 15 favorable than those granted to the public generally. This 16 provision shall not apply however to any free service now or 17 hereafter provided for by contract, franchise or ordinance.

Sect. 18. Upon the death, resignation or absence of the 2 mayor, or upon his inability to perform the duties of his 3 office, the president of the city council shall perform them, 4 and if he also is absent or unable from any cause to perform 5 the said duties, they shall be performed by such member of 6 the city council as it may from time to time elect, until the 7 mayor or president of the city council is able to perform the 8 said duties, or until the vacancy is filled as hereinafter proguided. The person upon whom such duties devolve shall 10 be called "Acting Mayor," and shall possess the powers of 11 mayor, but shall not act as a member of the superintending 12 school committee.

Sect. 19. If there is a vacancy in the city council, whether 2 as to the mayor or one or more of the aldermen, the coun3 cil shall by its remaining members call a special city election

4 to fill the vacancy or vacancies, for the unexpired term or 5 terms respectively, except that if such vacancy or vacancies 6 occur less than six months prior to the biennial city election, 7 the city council shall by its remaining members fill such 8 vacancy or vacancies for the unexpired term or terms reg spectively. A person elected to fill such vacancy shall, before 10 entering upon the duties of his office, take oath before the 11 city clerk or a justice of the peace faithfully to perform the 12 same.

Sect. 20. The mayor of the city shall be ex-officio a mem2 ber of the superintending school committee, and, when pres3 ent, shall preside at their meetings. He shall have the right
4 to vote upon all questions, and may appoint the standing
5 committees of said body and fill vacancies therein; in case
6 of a vacancy in the office of mayor, the standing committees
7 may be constituted by resolution of the remaining members
8 of the committee. Every vote of the school committee shall
9 be taken by yeas and nays if any member so requests, and
10 its vote shall be entered on its records. Five of its members
11 shall constitute a quorum.

Sect. 21. No site for a school building shall be acquired by 2 said city unless the approval of such site by the superintend-3 ing school committee is first obtained. No plans for the 4 construction of or alteration in a school building shall be 5 accepted and no work shall be begun in the construction or 6 alteration of school buildings unless the approval of the 7 school committee therefor is first obtained.

Nominations of candidates under this act shall 2 be made by nomination papers filed with the city clerk at 3 least fourteen days, exclusive of Sundays, previous to the day 4 of election, stating the name and ward residence of the can-5 didate, and the office for which he is nominated; no nomina-6 tion paper shall be valid in respect to any candidate whose 7 written acceptance is not thereon. The nomination papers 8 and the lists of candidates posted by the city clerk shall not 9 contain any party, political, or other designation. Nomina-10 tions of candidates for mayor shall be signed by at least two 11 hundred qualified voters of said city. Nominations of can-12 didates for aldermen shall be signed by at least one hundred 13 fifty qualified voters of said city. Nominations of candidates 14 for the superintending school committee shall be signed by 15 at least one hundred fifty qualified voters of said city. All 16 nominations for candidates for warden and ward clerk shall 17 be signed by at least twenty-five qualified voters of the ward 18 wherein said candidates are to be elected. Each voter sign-19 ing a nomination paper shall make his signature in person 20 and add to it his ward residence. No person shall sign nom-21 ination papers for a greater number of candidates than he 22 has a right to vote for at the election for which the nom-23 inations are made. The nomination papers shall be pre-24 sented to the city clerk for verification and certification of 25 signatures as provided by section four of chapter six of the 26 revised statutes; one of the signers to each such separate 27 paper shall swear to the truth thereof and the certificate of 28 such oath shall be annexed to or made upon the nomination 29 paper. Section five of said chapter six shall not apply to 30 nominations under this act.

Sect. 23. The official ballots and specimen ballots for use 2 at municipal elections in said city shall not contain any 3 party, political, or other designation. The names of the 4 candidates shall be arranged in alphabetical order according 5 to the surnames under the title of the office to be filled; but 6 the names of candidates for the same office, for different 7 terms of service therein, shall be arranged in groups accord-8 ing to the length of their respective terms. Beneath the 9 title of the office shall be a brief direction to the voter direct-10 ing him as to the number of candidates to be voted for for 11 such office, such as "Vote for one", "Vote for two", and 12 the like. At the right of each name shall be a square within 13 which the voter shall place a cross to designate his choice. 14 Blank places shall be left at the end of the list of the can-15 didates for each different office, equal to the number of can-16 didates to be elected thereto, in which the voter may insert 17 the name of any person not printed on the ballot, for whom 18 he desires to vote, as a candidate for such office, and if any 19 blank is filled, it shall not be necessary to place a cross in 20 the square opposite such name. No names of candidates 21 shall be printed upon an official ballot except the names of 22 candidates nominated as provided in the preceding section. 23 In all other respects the official ballots and the conduct of 24 said elections in said city shall be in conformity with the 25 laws of the State, now or hereafter in force, concerning elec-26 tions under the secret ballot law.

Sect. 24. This act shall be submitted for approval or rejection to the qualified voters of the city of Auburn, at an election to be held on the second Monday of September in the year one thousand nine hundred and nine, and warrants shall be issued for such election in manner now provided by law for the holding of municipal elections, notifying and warning the qualified voters of said city to meet in the several ward meetings of said city, there to cast their ballots for the approval or rejection of this act. The question proposed on said ballot shall be substantially in the following form:

"Shall an act passed by the legislature in the year nineteen 12 hundred and nine, approved (insert date) entitled 'An Act 13 to Amend the Charter of the City of Auburn', be accepted?", 14 otherwise said ballots shall be in the form provided by law 15 when a constitutional amendment is submitted to the vote 16 of the people. The provisions of law relating to the prep-17 aration of voting lists for municipal elections shall apply to 18 such elections, and said elections shall in all other respects 19 be conducted as municipal elections in said city are now con-20 ducted by law, and the results thereof shall be determined in 21 the manner now provided by law for the determination of 22 the election of mayor. If a majority of the ballots deposited 23 as aforesaid shall reject, this act shall not go into effect, but 24 if a majority of the electors voting at said ward meetings

25 shall approve, then this act shall take effect as herein pro-26 vided.

Sect. 25. So much of this act as authorizes the submission 2 of the question of its acceptance to the electors of the city 3 of Auburn, shall take effect as provided in the constitution of 4 the State, but it shall not take further effect unless accepted 5 by the electors of said city as hereinbefore provided. 6 accepted by the electors of said city, then this act for the 7 purpose of nominating and electing officers hereunder shall 8 take effect on the first day of January in the year one thou-9 sand nine hundred and ten; and for all other purposes 10 this act shall take effect on the third Monday of March, in II the year one thousand nine hundred and ten, and thereupon 12 chapter 402 of the Private and Special Laws of 1807, estab-13 lishing a board of fire commissioners for the city of Auburn; 14 chapter 445 of the Private and Special Laws of 1901, con-15 stituting the mayor and aldermen of said city overseers of 16 the poor; chapter 137 of the Private and Special Laws of 17 1903, establishing a board of public works in said city; 18 chapter 100 of the Private and Special Laws of 1905, amend-19 ing the act last named, and chapter 45 of the Private and 20 Special Laws of 1905 relating to the school committee of 21 said city, and all other acts and parts of acts inconsistent 22 herewith are hereby repealed, and the provisions of section 23 ten of chapter 471 of the Private and Special Laws of 1868, 24 providing for the election of a street commissioner, and a 25 chief engineer and other necessary engineers of the fire de26 partment, by the city council, are hereby revived; provided, 27 however, that the chief engineer and the assistant engineers 28 of the fire department then in office shall continue to hold 29 office until their successors are elected by the city council, 30 and that the engineers of the fire department thereafter 31 elected by the city council shall have and exercise all the 32 powers, and be subject to all the duties of fire wards, as pro-33 vided by section five of said chapter 402 of the Private and 34 Special Laws of 1897 in case of engineers elected by the 35 board of fire commissioners; and provided further, that all 36 by-laws and ordinances of the city of Auburn in force at 37 the time when said repeal takes effect, and not inconsistent 38 with the provisions of this act, shall continue in force until 39 the same are repealed or amended. Upon this act taking 40 effect the records of the board of public works of said city, 41 and of the board of fire commissioners of said city shall be 42 completed by the secretaries of said boards, and shall be de-43 posited by them with the city clerk of said city.



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## STATE OF MAINE.

IN HOUSE OF REPRESENTATIVES.

Augusta, February 3, 1909.

Tabled pending reference to a committee by Mr. WING of Auburn and ordered printed, with 1000 extra copies.

E. M. THOMPSON, Clerk.