MAINE STATE LEGISLATURE

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Sixty-Second Legislature.

HOUSE. No. 31.

STATE OF MAINE.

IN THE YEAR OF OUR LORD ONE THOUSAND EIGHT HUNDRED AND EIGHTY-FIVE.

AN ACT to amend and revise the Charter of the City of Rockland.

Be it enacted by the Senate and House of Representatives in Legislature assembled, as follows:

Section 1. The inhabitants of the City of Rockland,

- 2 in the County of Knox, shall continue to be a body politic
- 3 and corporate, by the name of the City of Rockland, and,
- 4 as such, shall have, exercise, and enjoy all the rights, im-
- 5 munities, powers, privileges, and franchises, and be sub-
- 6 ject to all the duties and obligations now appertaining to,
- 7 or incumbent on said city as a municipal corporation, and
- 8 may ordain and publish such acts, laws, and regulations,
- 9 not inconsistent with the constitution and laws of this
- 10 State, as shall be needful to the good order of said body
- 11 politic; and may impose fines and penalties for the breach
- 12 thereof, not exceeding one hundred dollars for any one

13 offence, which may be recovered by said city in an action 14 of debt or on complaint before the police court of said 15 city.

SECT. 2. The administration of all the fiscal, pruden2 tial, and municipal affairs of said city, with the govern3 ment thereof shall be vested in one principal magistrate,
4 to be styled the mayor, and one board of seven, to be
5 denominated the board of aldermen, and one board of
6 twenty-one, to be denominated the board of common
7 council; all of whom shall be qualified electors of said
8 city; which boards shall constitute and be called the city
9 council: all of whom shall swear or affirm to faithfully
10 perform the duties of their respective offices.

Sect. 3. The mayor of said city shall be the chief 2 executive officer thereof; it shall be his duty to be vigilant 3 and active in causing the laws and regulations of the city 4 to be executed and enforced; to exercise a general super-5 vision over the conduct of all subordinate officers, and 6 cause violations or neglect of duty to be punished. 7 may call special meetings of the board of aldermen and 8 common council, or either of them, when in his opinion 9 the interests of the city require it, by a notice in one or 10 more of the city papers, or by causing a summons or noti-11 fication to be given in hand or left at the last and usual 12 place of abode of each member of the board or boards to 13 be convened, at least six hours before the time fixed for 14 such meeting. He shall from time to time communicate 15 to the city council such information, and recommend such 16 measures as the interests of the city may require. 17 shall preside in the board of aldermen, and in the joint 18 meeting of the two boards, but shall have only a casting

- 19 vote. The salary of the mayor shall be three hundred 20 dollars per year; and he shall not receive from the city 21 any other compensation for any service by him rendered 22 in any other capacity or agency. The aldermen and 23 common councilmen shall not be entitled to receive any 24 salary or other compensation during the year for which
- 25 they are elected, nor be eligible to any office of profit or 26 emolument, the salary of which is payable by the city.
- Sect. 4. Every law, act, ordinance, resolve or order, 2 requiring the consent of both branches of the city coun-3 cil, excepting rules and orders of a parliamentary char-4 acter, shall be presented to the mayor for approval. If 5 not approved by him he shall return it with his objections 6 at the next stated session of the city council, to that 7 branch in which it originated, which shall enter the objec-8 tions at large on its journal, and proceed to reconsider it. 9 If upon such reconsideration it shall be passed by a vote 10 of two-thirds of all the members of that branch, it shall 11 be sent, together with the objections, to the other branch, 12 by which it shall be reconsidered, and if passed by a vote-13 of two-thirds of all the members of that branch it shall 14 have the same effect as if signed by the mayor. 15 so returned, or in case of vacancy in the office of mayor, 16 when said law, act, ordinance, resolve or order be finally 17 passed, the same shall be valid without approval.
 - SECT. 5. The executive powers of said city generally, 2 and the administration of police and health departments, 3 with all the powers of selectmen, except as modified by 4 this act, shall be vested in the mayor and aldermen. All 5 the powers of establishing watch and ward, now vested 6 by the laws of the state in the justices of the peace and

7 municipal officers or inhabitantants of towns, are vested 8 in the mayor and aldermen, so far as relates to said city; 9 and they are authorized to unite the watch and police de-10 partments into one department and establish suitable reg-11 ulations for the government of the same. The officers of 12 police shall be one chief, to be styled the city marshal, 13 and one deputy marshal, and so many watchmen and 14 policemen as may from time to time be appointed. 15 other powers now or hereafter vested in the inhabitants 16 of said city, and all powers granted by this act, as well as 17 all powers relating to the fire department, shall be vested 18 in the mayor and aldermen, and common council of said 19 city, to be exercised by concurrent vote, each board to 20 have a negative upon the other. Each board shall keep 21 a record of its proceedings, and judge of the election 22 of its own members; and in case of vacancies, new 23 elections shall be ordered by the mayor and alder-24 men. A quorum for the transaction of business shall, in 25 each board, consist of a majority thereof; all meetings of 26 the aldermen and common councilmen and all meetings 27 of the two boards in convention, shall be open and public; 28 and the presiding officer of each of them shall have the 29 powers of moderators of town meetings. At either of 30 said meetings, when any two members shall request it, 31 the votes shall be taken by yeas and nays, which vote 32 shall be recorded by the clerk.

SECT. 6. For election purposes said city shall be divided 2 into seven wards, to contain, as near as conveniently may 3 be, an equal number of legal voters; and it shall be the 4 duty of the city council once in ten years, and not 5 oftener than five years, to review, and, if it be needful,

- 6 to alter said wards, in such manner as to preserve as
- 7 nearly as may be, an equal number of voters in each
- 8 ward. All regular ward meetings shall be notified and
- 9 called by the mayor and aldermen in the manner pro-
- 10 vided in the laws of this State for notifying and calling
- 11 town meetings by the selectmen of the several towns.
 - Sect. 7. The mayor shall be elected from the citizens
 - 2 at large, by the inhabitants of the city voting in their
 - 3 respective wards. One alderman and three common
 - 4 councilmen, a warden and ward clerk shall be elected by
 - 5 each ward, being residents in the ward where elected.
 - 6 All said officers shall be elected by ballot, by a plurality
 - 7 of the votes given, and shall hold their office one year
 - 8 from the second Monday in March, except as to wardens
 - 9 and ward clerks, who shall hold their office until others
- 10 shall be elected and qualified in their places.
 - Sect. 8. On the first Monday in March annually the
 - 2 qualified electors of each ward shall ballot for a mayor,
- 3 one alderman, three common councilmen, and a warden
- 4 and ward clerk, on one ballot. All the votes given for
- 5 the said several officers respectively, shall be sorted,
- 6 counted, declared, and registered in open ward meeting,
- 7 by causing the names of the persons voted for, and the
- 8 number of votes given for each, to be written on the
- 9 ward records at length. The ward clerk, within twenty-
- 10 four hours after such election, shall deliver to the per-
- 11 sons elected aldermen, common councilmen, warden and
- 12 ward clerk, certificates of their election and shall forth-
- 13 with deliver to the city clerk a certified copy of the
- 14 records of such election: Provided, however, that if the
- 15 choice of aldermen, common councilmen, warden or ward

16 clerk is not effected on that day, the meeting shall be ad-17 journed from day to day, until a choice shall be effected. 18 The board of aldermen shall, as soon as conveniently 19 may be, examine the copies of the records of the several 20 wards, certified as aforesaid, and shall cause the person 21 who shall have received the greatest number of votes 22 given for mayor in all the wards, to be notified in writing, 23 of his election; but if it shall appear that no person shall 24 have been so elected, or if the person elected shall re-25 fuse to accept said office, the said board shall issue their 26 warrant for another election; and in case of a vacancy in 27 the office of mayor, by death or otherwise, it shall be 28 filled for the remainder of the term by a new election, in 29 the manner heretofore provided for the choice of said The oath or affirmation prescribed by this act 30 mayor. 31 shall be administered to the mayor by the city clerk, or 32 any justice of the peace in said city. The aldermen and 33 common councilmen elect shall, on the second Monday in 34 March, at ten o'clock in the forenoon, meet in convention. 35 when the oath or affirmation required by the second sec-36 tion of this act shall be administered to the members of 37 the two boards present, by the mayor or any justice of 38 the peace, and thereupon the two boards shall separate. 39 and the board of common council shall be organized by 40 the election of president and clerk.

Sect. 9. The warden and ward clerk shall be sworn or 2 affirmed to the faithful performance of their duty, by any 3 justice of the peace of said city, or by the person presiding at the ward meeting, as heretofore provided, or by 5 the clerk of said ward, and a certificate of such oath or 6 affirmation having been administered shall be entered by

7 the clerk on the records of said ward. The wardens shall 8 preside at all the ward meetings, with the powers of mod9 erators of town meetings; and if at any meeting the 10 warden shall not be present the clerk of the ward shall 11 call the meeting to order and preside till a warden pro 12 tem. shall be chosen. If neither the warden nor clerk 13 shall be present, any legal voter in the ward may preside 14 till a clerk pro tem. shall be chosen and qualified. The 15 clerk shall record all the proceedings and certify the votes 16 given, and deliver over to his successor in office all such 17 records and journals together with all other documents 18 and papers held by him in said capacity. The inhabitants 19 of each ward may choose two persons to assist the warden 20 in receiving, sorting and counting the votes.

SECT. 10. After the organization of the city government and the qualification of a mayor, and when a
quorum of the board of aldermen shall be present, said
board, the mayor presiding, shall proceed to choose a
permanent chairman, who, in the absence of the mayor,
shall preside at all meetings of the board, and at conventions of the two boards, and in case of any vacancy in the
office of mayor, he shall exercise all the powers and perform all the duties of the office so long as such vacancy
shall remain; he shall continue to have a vote in the
board, but shall not have the veto power. The board of
aldermen, in the absence of the mayor and permanent
chairman, shall choose a president pro tempore who shall
exercise the powers of a permanent chairman.

Sect. 11. The city council shall annually on the second 2 Monday in March, or as soon thereafter as may be con-3 venient, by ballot in joint convention elect for the ensuing

4 year the following officers: A city clerk; a city treasurer; 5 a chief of police, who shall be styled the city marshal, 6 and who shall exercise all the powers and perform all the 7 duties of a constable; one overseer of the poor; one 8 assessor of taxes; a road commissioner; a collector of 9 taxes; a school agent; one member of the superintending 10 school committee or a supervisor; and one or more city All said officers and agents shall hold their 11 constables. 12 offices during the ensuing year and until others are elected 13 and qualified in their stead, unless sooner removed by the 14 city council; and all moneys received and collected for 15 and on account of the city by any officer or agent thereof 16 shall forthwith be paid into the city treasury. 17 council shall take care that moneys shall not be paid from 18 the treasury unless granted or appropriated; shall secure 19 a prompt and just accountability by requiring bonds with 20 sufficient penalties and sureties from all persons trusted 21 with the receipt or custody of the public money; shall 22 have the care and superintendence of the city public 23 buildings and the custody and management of all city 24 property, with power to let or sell what may be legally let 25 or sold, and to purchase in the name of the city such real 26 or personal property, not exceeding the sum of two hun-27 dred thousand dollars, including the property now owned 28 by the city, as they may deem of public utility. 29 the city council shall as often as once a year cause to be 30 published for the information of the inhabitants an account 31 of receipts and expenditures and a schedule of the city 32 property, and no money shall be paid from the city treas-33 ury unless the same be appropriated by the city council 34 and upon a warrant signed by the mayor, which warrant 35 shall state the appropriation under which the same is 36 drawn.

Sect. 12. At the first election of assessors of taxes and 2 overseers of the poor, under this charter, three persons 3 shall be elected members of each of said boards, one of 4 whom shall be elected for one year, one for two years, 5 and one for three years; and at each subsequent annual 6 election one member of each board shall be elected for 7 three years, each of whom shall continue in office until 8 some other person shall have been elected and qualified

9 in his place.

SECT. 13. The city council may provide by ordinance 2 for the election and removal of all other necessary offi3 cers. All officers elected by the city council in joint 4 convention may be removed by concurrent vote of a 5 majority of all the members of each board of the city 6 council. The compensation of all officers except the 7 mayor shall be fixed by the city council. All vacancies 8 may be filled by the board or boards having the power to 9 elect or appoint. The term of all officers, except as 10 otherwise specially provided, shall be for one year and 11 until others are qualified in their places.

SECT. 14. The assessors of taxes shall execute and be 2 subject to the same powers, duties, and liabilities, that 3 the assessors in the towns in this state may exercise and 4 be subject to; provided, however, that the city council 5 may appoint one person in each ward, whose duty it shall 6 be to furnish the assessors with all necessary information 7 relative to persons and property, taxable in his ward, and 8 who shall swear, or affirm, to faithfully perform his duty. 9 All taxes shall be assessed, apportioned, and collected,

- 10 in the manner prescribed by the laws of this state relative
- 11 to town taxes; provided, however, that it shall be lawful
- 12 for the city council to establish further and additional
- 13 regulations and provisions for the collection thereof.
 - Sect. 15. The city clerk shall be the clerk to the
 - 2 board of aldermen; he shall perform such duties as shall
 - 3 be prescribed by the board of aldermen or common
 - 4 council, and shall perform all the duties and exercise all
 - 5 the powers by law incumbent upon or vested in town
 - 6 clerks; he shall give notice in one of the papers printed
 - 7 in the city, of the time and place of regular ward meet-
 - 8 ings; but the place of regular ward meetings, and also
 - 9 the day and hour, when not fixed by law, shall be deter-
- 10 mined by the board of aldermen.
 - Sect. 16. General meetings of the citizens qualified
 - 2 to vote in city affairs, may, from time to time, be held to
 - 3 consult upon the public good; to instruct their represen-
 - 4 tatives, and to take all lawful measures to obtain redress
 - 5 of any grievances, according to the right secured to the
 - 6 people by the constitution of this State; and such meet-
 - 7 ings shall be duly warned by the mayor and aldermen
 - 8 upon the requisition in writing of thirty qualified voters.
 - 9 The city clerk shall act as clerk of such meetings and re-
- 10 cord the proceedings upon the city records.
 - SECT. 17. The city council shall have authority to estab-
 - 2 lish and make regulations for the measurement and sale
 - 3 of wood and bark in said city, whether brought by land
 - 4 or water; and may affix suitable penalties for the viola-
 - 5 tion thereof, anything in the public laws of the State to
 - 6 the contrary notwithstanding; and are hereby authorized
 - 7 and empowered to control the building of wharves and piers

8 in said city, and may authorize the extension of wharves 9 into tide waters, and to make and ordain from time to 10 time such ordinances not repugnant to the constitution and 11 laws of the State as they may deem expedient or neces-12 sary for the location and regulation of vessels, boats, 13 steamers and other crafts in that portion of the harbor of 14 Rockland which lies northerly and westerly of the follow-15 ing lines, viz.: A line commencing at the point where 16 the southern line of said city meets the shore and ex-17 tending into said harbor in the same direction with said 18 south line until it intersects a line running due south from 19 the point where the northerly line of said city meets the 20 shore; to affix penalties for the breach of such by-laws, 21 not exceeding twenty dollars for each offence, to be re-22 covered upon complaint by the harbor master hereafter 23 provided for, before the police court of said city, to the 24 use of the city.

SECT. 18. The city council shall have power to provide 2 by ordinance for the election or appointment of a harbor 3 master for said city, whose duty it shall be to enforce the 4 observance of the ordinances of the city relating to the 5 harbor, and laws of the State applicable thereto, and to 6 prosecute all violations of such laws and ordinances; and 7 such harbor master in case of sickness or disability, may 8 appoint a deputy, subject to the approval of the board of 9 aldermen of said city, to perform his duties during such 10 sickness or disability.

SECT. 19. The city council shall have exclusive authority 2 to lay out, widen, or otherwise alter or discontinue any 3 and all streets or public ways in the city of Rockland, 4 without petition therefor, and as far as extreme low water

5 mark; and to estimate all damages sustained by the owners 6 of land taken for that purpose. A joint standing com-7 mittee of the two boards shall be appointed, whose duty 8 it shall be to lay out, alter, widen or discontinue any 9 street or way in said city, first giving notice of the time 10 and place of their proceedings to all parties interested, 11 by publishing the same two weeks successively in two 12 weekly papers printed in Rockland, the last publication 13 to be one week at least previous to the time appointed. 14 The committee shall first hear all parties interested, and 15 then determine and adjudge whether the public conve-16 nience requires such street or way to be laid out, altered 17 or discontinued; and shall make a written return of their 18 proceedings, signed by a majority of them, containing the 19 bounds and descriptions of the street or way, if laid out 20 or altered, and the names of the owners of the land taken, 21 when known, and the damages allowed therefor; the re-22 turn shall be filed in the city clerk's office at least seven 23 days previous to its acceptance by the city council. 24 street or way shall not be altered or established until the 25 report is accepted by the city council, and the report shall 26 not be altered or amended before its acceptance. A street 27 or way shall not be discontinued by the city council ex-28 cepting upon the report of said committee. 29 mittee shall estimate and report the damages sustained by 30 the owners of the lands adjoining that portion of the street 31 or way which is so discontinued; their report shall be 32 filed with the city clerk seven days at least before its ac-33 ceptance. Any person aggrieved by the decision or judg-34 ment of the city council in establishing, altering or dis-35 continuing streets may, so far as relates to damages, appeal

36 therefrom to the supreme judicial court, which court shall 37 determine the same by a committee or reference under a 38 rule of court if the parties agree, or by a verdict of its 39 jury, and shall render judgment and issue execution for 40 the damages recovered, with costs to the party prevailing 41 in the appeal. Such appeal shall be made to the term of 42 the supreme judicial court which shall first be holden in 43 the county of Knox, more than thirty days from and after 44 the day the street is finally established, altered or discon-45 tinued, excluding the day of commencement of the session 46 of said court. The appellants shall serve written notice 47 of such appeal upon the mayor or city clerk, fourteen 48 days at least before the session of the court, and shall at 49 the first term file a complaint setting forth substantially 50 the facts of the case. On the trial exceptions may be 51 taken to the rulings of the court as in other cases. 52 tenants who are appellants shall join in their appeal or 53 shall not recover their costs. If an appeal is not so taken 54 the right of appeal shall be held to be waived. If a street 55 or way is discontinued before the damages are paid or 56 recovered for the land taken, the land owner shall not be 57 entitled to recover such damages, but the committee in 58 their report discontinuing the same shall estimate and in-59 clude all the damages sustained by the land owner, includ-60 ing those caused by the original location of the streets, 61 and in such cases, if an appeal has been regularly taken, The city shall not 62 the appellant shall recover his costs. 63 be compelled to construct or open any street or way thus 64 hereafter established, until in the opinion of the city 65 council the public good requires it to be done, nor shall 66 the city interfere with the possession of the land so taken 67 by removing therefrom materials, or otherwise until they 68 decide to open and construct said street. The city council 69 may reserve and set off as sidewalks such part or portion 70 of the several streets in said city, now or hereafter to be 71 established, as may appear to be necessary for the safety, 72 convenience and accommodation of foot passengers, and 73 may regulate the height and width of sidewalks in any 74 public square, places, streets, lanes or alleys in said city; 75 and may authorize posts and trees to be placed along the 76 edge of said sidewalks. Nor shall the city be answerable 77 for damages occasioned by telegraph, telephone or electric 78 light poles and wires erected in its streets.

Sect. 20. Whenever the city council shall determine, 2 by vote, to pave any street or way, or any portion thereof, 3 in said city, with stones or other pavement, it shall be 4 lawful for said city council to assess the lots or parcels of 5 land adjacent to and bounded on such street or way, in 6 such proportion as in their opinion such lots or parcels of 7 land are benefitted or made more valuable by such pavement. *Provided*, *however*, that the whole assessment so 9 made on any lot or parcel of land shall, in no case, ex10 ceed one-third part of the cost of said pavement adjacent 11 to said lot or parcel of land.

SECT. 21. The city council shall have the power to 2 construct a sewer, along the bed and in the line of the 3 "Lindsey brook," so called, or any of its tributaries, and 4 may change the direction thereof where necessary. The

- 5 city council may assess the lots or parcels of land adjacent
- 6 to and bounded on such sewers, or land through which
- 7 such sewer passes, in such proportion as in their opinion
- 8 the same are benefitted or made more valuable by such
- 9 sewer; provided, however, that the whole assessment so
- 10 made on any lot or parcel of land shall in no case exceed
- 11 one-third part of the cost of said sewer adjacent to said
- 12 lot or parcel of land; or in case of a lot of land owned
- 13 by one person, not to exceed two-thirds of the cost
- 14 through such lot.
 - SECT. 22. The city council shall have the right to charge
 - 2 uniform rates for all persons draining into such sewer.
 - SECT. 23. All of the rights, powers and duties now
 - 2 provided for in section nineteen relating to laying out,
 - 3 widening or altering any street or way, shall apply to as-
 - 4 sessments made and provided for in sections twenty and
 - 5 twenty-one.
 - SECT. 24. So much of the several streets in said city
 - 2 as shall be appropriated and reserved as sidewalks, agree-
 - 3 ably to the provisions of section nineteen shall be taken
 - 4 and deemed to be reserved exclusively for the accommo-
 - 5 dation, convenience and use of persons traveling on foot;
 - 6 and said city shall not be liable for any injury done or
 - 7 occasioned in consequence of any cart, carriage, wagon,
 - 8 truck or other vehicle, or any team or animal striking
 - 9 against any of the said sidewalks or the posts or trees set
- 10 or placed to defend the same. The several sidewalks on
- 11 the streets in said city, as at present establised or used,
- 12 or as they may be established at the acceptance of this

- 13 act, shall be taken and deemed to be the proper and law-
- 14 ful reservation for that purpose, until altered or otherwise
- 15 established by the proper authorities.

SECT. 25. The mayor and aldermen may on such terms 2 and conditions as they may think proper license any per-3 son or corporation to place in any street, for such time as 4 may be necessary, any materials for making or repairing 5 any street, sidewalk, cross-walk, bridge, water course or 6 drain, or for erecting, repairing, moving or finishing any 7 building or fences, or for laying or repairing gas or water And such material or building so placed by virtue 9 of any license obtained as aforesaid shall not be consid-10 ered an incumbrance or nuisance in such street; and the 11 city shall not be liable for any damage occasioned by such 12 materials. Any person or corporation occupying or using 13 any of the streets in the city for the purposes aforesaid, 14 without first obtaining a license therefor, shall be punished 15 by a fine not exceeding twenty dollars for each offence, to

SECT. 26. The city council are hereby authorized and 2 empowered to pass any ordinance or ordinances regulating 3 or forbidding the erection of wooden buildings on any 4 street or streets in said city when they may deem it necessary or conducive to the public safety.

16 be recovered on complaint for the use of the city.

SECT. 27. The municipal fiscal year shall end on the 2 second Monday in February. And the reports of all city 3 officials shall be completed and made to the city council at 4 a meeting to be held on the third Monday of February. 5 And the city treasurer shall cause to be published in all

- 6 the city papers, at least one week prior to the first Monday
- 7 in March, an accurate summary of the reports of all
- 8 officials receiving or disbursing moneys of the city, and a
- 9 statement of the condition of the several appropriations.
- Sect. 28. No appropriation of moneys for any pur-2 pose shall be made without a majority vote of all the 3 members of each board of the city council.
- SECT. 29. The city council may make and establish
- 2 such ordinances or regulations as they may deem for the
- 3 public good, for the regulation of the use of carts, drays
- 4 or other teams in said city, and also prescribe the width of
- 5 tire that shall be used.



STATE OF MAINE.

IN HOUSE OF REPRESENTATIVES, January 27, 1885.

Presented by Mr. LITTLEFIELD of Rockland, and on his motion ordered printed.

NICHOLAS FESSENDEN, Clerk.