# MAINE STATE LEGISLATURE

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## 132nd MAINE LEGISLATURE

## FIRST SPECIAL SESSION-2025

**Legislative Document** 

No. 1495

H.P. 979

House of Representatives, April 8, 2025

An Act to Make the Professional Standards Board Responsible for the Educator Certification Process

Reference to the Committee on Education and Cultural Affairs suggested and ordered printed.

ROBERT B. HUNT Clerk

R(+ B. Hunt

Presented by Representative MITCHELL of Cumberland.

Cosponsored by Senator RAFFERTY of York and

Representatives: BRENNAN of Portland, DODGE of Belfast, SARGENT of York.

1 Be it enacted by the People of the State of Maine as follows:

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- 2 **Sec. 1. 20-A MRSA §405, sub-§3,** ¶**F,** as enacted by PL 1981, c. 693, §§5 and 8, 3 is repealed.
  - Sec. 2. 20-A MRSA §13001-A, sub-§10-A is enacted to read:
  - 10-A. Professional Standards Board. "Professional Standards Board" means the Professional Standards Board established in section 13101.
  - Sec. 3. 20-A MRSA §13003, sub-§4, as enacted by PL 1981, c. 693, §§5 and 8, is amended to read:
  - 4. Rules. The state board Professional Standards Board may adopt rules to carry out this section.
  - Sec. 4. 20-A MRSA §13006-A, sub-§1, as enacted by PL 2017, c. 235, §5 and affected by §41, is repealed.
    - Sec. 5. 20-A MRSA §13006-A, sub-§1-A is enacted to read:
    - 1-A. Professional Standards Board; authority. Except as otherwise provided, the Professional Standards Board has authority to adopt rules to implement this chapter, chapter 502 and chapter 502-A. Rules adopted by the Professional Standards Board to implement this chapter and chapter 502 are major substantive rules, as defined in Title 5, chapter 375, subchapter 2-A, except that the following rules are routine technical rules:
    - A. Rules adopted by the Professional Standards Board to implement section 13032;
      - B. Rules adopted by the Professional Standards Board to implement section 13011, subsection 8.
    - Sec. 6. 20-A MRSA §13006-A, sub-§2, as enacted by PL 2017, c. 235, §5 and affected by §41, is amended to read:
    - 2. Commissioner authority. Notwithstanding subsection 4 1-A, the commissioner has authority to adopt rules:
      - A. To determine the qualifications and process for issuing clearance credentials under chapter 502. These rules are routine technical rules, as defined in Title 5, chapter 375, subchapter 2-A; and
      - B. Governing the collection and handling of records and information regarding the experiences, qualifications and character of persons seeking credentials under this chapter and chapter 502. These rules are major substantive rules as defined in Title 5, chapter 375, subchapter 2-A.
    - Sec. 7. 20-A MRSA §13007, sub-§1, as amended by PL 2017, c. 235, §6 and affected by §41, is further amended by amending the first blocked paragraph to read:
- 36 The department shall annually post at the beginning of the fiscal year the fees established by the commissioner for the initial issuance of and the renewal of a credential on its publicly 37 38 accessible website. A fee established pursuant to this subsection may not increase by more 39 than 10% of the previous fiscal year's fee, unless the increase is approved by the state board 40 Professional Standards Board.

- **Sec. 8. 20-A MRSA §13008, sub-§3,** as enacted by PL 2011, c. 635, Pt. B, §1, is amended to read:
- **3. Report.** The department shall annually report the data collected under this section to the Governor, the <u>state board Professional Standards Board</u> and the joint standing committee of the Legislature having jurisdiction over education matters.
- **Sec. 9. 20-A MRSA §13011,** as amended by PL 2017, c. 235, §9 and affected by §41, is further amended to read:

### §13011. General authorization of state board Professional Standards Board

- 1. Credentialing and revocation rules. The state board Professional Standards Board shall adopt rules to carry out the purposes of this chapter under which the commissioner shall:
  - A. Issue certificates to teachers, administrators, educational specialists, educational technicians and other professional personnel for service in a public school or in an approved private school, except that certification is not required for a person holding a valid license as a speech-language pathologist under Title 32, section 17301 who has received a clearance pursuant to section 13024 to provide speech-language pathology services in a public school or approved private school;
  - B. Issue certificates to adult education teachers and other teaching and professional personnel in publicly supported educational programs other than postsecondary school institutions, colleges and universities;
  - D. Seek a revocation of a credential in the District Court;
  - E. Issue certificates to personnel who provide early childhood educational programs or developmental therapy to children from birth to 5 years of age in the home, in community-based special purpose and integrated programs and in public schools; and
  - F. Issue a clearance to all individuals for whom certification is not required prior to being hired or being placed under contract by a public school or a private school that enrolls 60% or more publicly funded students.
- **2. Moral character.** Rules adopted by the state board <u>Professional Standards Board</u> under this chapter must require that an applicant for certification furnish evidence of:
  - A. Good moral character.

- **3.** Teacher certificates. The state board rules Rules adopted by the Professional Standards Board must establish qualifications for certifying teachers in accordance with sections 13012-A and 13013.
- **4. Appeal.** An applicant who has been denied the issuance or renewal of a credential by the commissioner under this chapter may appeal that denial in accordance with rules established by the <u>state board Professional Standards Board</u> and consistent with the provisions of the Maine Administrative Procedure Act, Title 5, chapter 375.
- **5.** Administrator certificates. The state board rules Rules adopted by the Professional Standards Board must establish qualifications for certifying administrators in accordance with sections 13012-A and 13019-I to be superintendents of schools, building administrators or principals and for such other administrators as may be determined to be necessary and beneficial for the efficient operation of the schools.

**6-A.** Educational specialist certificates. The state board <u>Professional Standards Board</u> shall establish qualifications for certifying educational specialists in accordance with sections 13012-A, 13019-G and 13022 and for other educational specialists as may be determined to be necessary and beneficial for the efficient operation of the schools.

- **6-B. Educational technician certificates.** The state board <u>Professional Standards Board</u> shall establish qualifications for certifying educational technicians in accordance with section 13019-H and for other educational technicians as may be determined to be necessary and beneficial for the efficient operation of the schools.
- 7. Certification waiver. Under rules adopted by the <u>state board Professional Standards Board</u>, the commissioner may grant a waiver for an appropriate period of time to an individual seeking the issuance or renewal of a certificate. The commissioner may grant a waiver to an individual who:
  - A. Receives allegedly inaccurate, incomplete or untimely information or action from the department or from a local or regional support system. The waiver must be for a reasonable period of time to permit the applicant to complete certification requirements; or
  - B. Demonstrates compliance with certification requirements by professional alternative methods, including the following:
    - (1) Scores on Graduate Record Examinations demonstrating content area proficiency equal to approved course work, with passing scores established under rules adopted by the state-board Professional Standards Board;
    - (2) Examinations accepted by state-approved programs in lieu of course work, with passing scores established under rules adopted by the state board Professional Standards Board;
    - (3) Examinations from professional testing corporations demonstrating content area proficiency equal to approved course work, with professional testing corporations approved by the state board and passing scores established under rules adopted by the state board Professional Standards Board; and
    - (4) Work experience equivalent to outcomes for approved course work and a formal recommendation from the state professional organization in that content area. The professional organizations are established under rules adopted by the state board Professional Standards Board. The waiver is for the duration of the certificate or endorsement sought.

The commissioner may not grant a waiver to an individual who is seeking an endorsement for special education.

- **8.** Criminal history record checks. Criminal history record checks of an applicant for a credential, including renewals, must be conducted in accordance with this section, and section 6103 and pursuant to rules adopted by the state board Professional Standards Board.
- **Sec. 10. 20-A MRSA §13013,** as amended by PL 2023, c. 442, §1, is further amended to read:
- §13013. Professional teacher certificate

- **1. Definition.** A professional teacher certificate is a renewable certificate issued to an individual who has met the qualifications of this section.
- **2-B. Qualifications.** State board rules Rules adopted by the Professional Standards Board governing the qualifications for a professional teacher certificate must require that the certificate may be issued only to an applicant who, at a minimum, meets one of the following criteria:
  - A. Has graduated from an educator preparation program;
  - B. Has met the criteria established by the state board Professional Standards Board by:
    - (1) Passing a qualifying examination;

- (2) Meeting grade point average requirements in required course work; or
- (3) Successful completion of a portfolio review demonstrating competency through academic or work experience;
- C. Has successfully completed a preparation program in another state, the District of Columbia, a United States territory or another country, subject to the completion of an approved preparation program for the endorsement or certificate being sought with a formal recommendation for certification from the institution that provided the program; or
- D. Is otherwise qualified by having met the criteria established by the state board Professional Standards Board for teaching in a specified content area.
- **3. Endorsements.** A professional teacher certificate must be issued with an endorsement that specifies the grades and subject area that the teacher is determined qualified to teach. A holder of a professional teacher certificate may not teach outside the certificate holder's area of endorsement unless the certificate holder has received a waiver from the commissioner in accordance with state board rules rules adopted by the Professional Standards Board.
- **4. Five-year certificate.** A professional teacher certificate is issued for a 5-year period.
- **5. Renewal.** A professional teacher certificate may be renewed for 5-year periods in accordance with state board rules adopted by the Professional Standards Board, which must require, at a minimum, that the teacher, whether employed or unemployed, complete at least 6 semester hours of professional or academic study or in-service training designed to improve the performance of the teacher in the field. If the teacher has attained certification from the National Board for Professional Teaching Standards, the renewal period is for 10 years. If a rule adopted pursuant to section 13006-A amends the endorsement specifications for grades or subject areas for a teacher's professional teacher certificate, the teacher may renew the teacher's professional teacher certificate with the same grades and subject areas endorsements as were issued with the active professional teacher certificate that is held by the teacher at the time of the amendment.
- 6. Reissuance; retired teacher. The commissioner may issue a professional teacher certificate to a person who is receiving a retirement benefit from the State Employee and Teacher Retirement Program established under Title 5, section 17602 and who was employed for at least 10 years by a public school, who has been receiving a retirement benefit for no more than 5 years and who, immediately prior to receiving that benefit,

possessed an active professional teacher certificate in good standing that has subsequently lapsed. The professional teacher certificate must be issued with the same grades and subject areas endorsements as were issued with the active professional teacher certificate that was held by the teacher at the time of the teacher's retirement. A professional teacher certificate issued under this subsection is for the same period as specified in subsection 4 and subject to the same renewal standards as specified in subsection 5. State board rules Rules adopted by the Professional Standards Board may further govern qualifications for a professional teacher certificate issued under this subsection.

- **Sec. 11. 20-A MRSA §13019-G, sub-§2,** as enacted by PL 2017, c. 235, §25 and affected by §41, is amended to read:
- **2. Qualifications.** The state board <u>Professional Standards Board</u> shall adopt rules establishing the qualifications for an educational specialist certificate.
- **Sec. 12. 20-A MRSA §13019-G, sub-§4,** as enacted by PL 2017, c. 235, §25 and affected by §41, is amended to read:
- **4. Certificate renewal.** An educational specialist's certificate is issued for a 5-year period and may be renewed in accordance with state board rules adopted by the Professional Standards Board, which must require, at a minimum, that the educational specialist, whether employed or unemployed, complete at least 6 semester hours of professional or academic study or the equivalent or in-service training designed to improve the performance of the educational specialist in the field.
- **Sec. 13. 20-A MRSA §13019-H, sub-§2,** as enacted by PL 2017, c. 235, §25 and affected by §41, is amended to read:
- **2. Qualifications.** The state board <u>Professional Standards Board</u> shall adopt rules establishing the qualifications and supervision for an educational technician certificate.
- **Sec. 14. 20-A MRSA §13019-H, sub-§3,** as enacted by PL 2017, c. 235, §25 and affected by §41, is amended to read:
- **3. Certificate renewal.** An educational technician certificate is issued for a 5-year period and may be renewed in accordance with state board rules adopted by the Professional Standards Board, which must require, at a minimum, that the educational technician, whether employed or unemployed, complete at least 3 semester hours of professional or academic study or the equivalent or in-service training designed to improve the performance of the educational technician in the field.
- **Sec. 15. 20-A MRSA §13019-H, sub-§6,** as enacted by PL 2023, c. 442, §2 and reallocated by RR 2023, c. 1, Pt. A, §7, is amended to read:
- **6. Reissuance; retired educational technician.** The commissioner may issue an educational technician certificate to a person who has been receiving a retirement benefit from the State Employee and Teacher Retirement Program established under Title 5, section 17602 for no more than 5 years and who, immediately prior to receiving that benefit, possessed an active educational technician certificate in good standing that has subsequently lapsed. An educational technician certificate issued under this subsection is for the same period and subject to the same renewal standards as specified in subsection 3. State board rules Rules adopted by the Professional Standards Board may further govern qualifications for an educational technician certificate issued under this subsection.

**Sec. 16. 20-A MRSA §13019-I,** as enacted by PL 2017, c. 235, §25 and affected by §41, is amended to read:

#### §13019-I. Administrator certificate

- 1. Requirement. An administrator's certificate is required for employment as an administrator at a school administrative unit in the State, at a public school or at a private school approved for attendance purposes pursuant to section 2901, subsection 2, paragraph B.
- **2.** Qualifications. State board rules Rules adopted by the Professional Standards Board governing the qualifications for an administrator certificate must require that the certificate may be issued only to an applicant who at a minimum:
  - A. Has at least 3 years of satisfactory teaching experience or the equivalent;
  - B. Has academic and professional knowledge as demonstrated through the completion of required graduate or undergraduate courses or programs, performance in examinations or completion of specialized programs approved for this purpose;
  - C. Has a basic level of knowledge in competency areas determined by the state board Professional Standards Board; and
  - D. Has satisfactorily completed an approved internship or practicum relating to the duties of an administrator.
- **3.** Certificate renewal. An administrator's certificate is issued for a 5-year period and may be renewed in accordance with state board rules adopted by the Professional Standards Board, which must require, at a minimum, that the administrator, whether employed or unemployed, complete at least 6 semester hours of professional or academic study or the equivalent or in-service training designed to improve the performance of the administrator in the field.
- **4. Endorsements.** The administrator certificate must be issued with an endorsement that specifies the work area for which the individual is determined to be qualified. A holder of an administrator certificate may not work outside the holder's area of endorsement unless permitted under rules established by the state board Professional Standards Board. This includes the following areas:
  - A. Employment as a superintendent of a school administrative unit in the State;
  - B. Employment as a building administrator or principal of a public school or as chief administrator of a private school approved for attendance purposes pursuant to section 2901, subsection 2, paragraph B; and
  - C. Employment as any other administrator as may be determined by the state board <u>Professional Standards Board</u> to be necessary and beneficial for the efficient operation of the schools.
- **Sec. 17. 20-A MRSA §13020, sub-§1,** as enacted by PL 1983, c. 845, §4 and amended by PL 1999, c. 547, Pt. B, §78 and affected by §80, is further amended to read:
- 1. General. The state board's rules adopted by the Professional Standards Board under this chapter shall <u>must</u> specify the procedure to be followed by the commissioner in seeking the revocation or suspension of a certificate in the District Court and shall <u>must</u> authorize

the commissioner to enter into a consent agreement with any certificated person in lieu of initiating or completing a proceeding in the District Court.

- **Sec. 18. 20-A MRSA §13020, sub-§2, ¶B,** as enacted by PL 1983, c. 845, §4, is amended to read:
  - B. Other grounds as may be established by the state board <u>Professional Standards</u> <u>Board</u> in its rules relating to criminal offenses not inconsistent with Title 5, chapter 341, fraud or gross incompetence.
- **Sec. 19. 20-A MRSA §13020, sub-§4,** as enacted by PL 1983, c. 845, §4, is amended to read:
- **4. Reinstatement of certificate.** Revoked certificates may only be reinstated only in accordance with state board rules adopted by the Professional Standards Board. The following provisions govern the reinstatement of any certificate revoked for reasons of child abuse or exploitation.
  - A. Notwithstanding Title 5, chapter 341, no <u>a</u> certificate revoked for reasons of child abuse or exploitation may <u>not</u> be reinstated within 5 years of the revocation and <del>in no ease may not be reinstated</del> less than 3 years from the expiration of probation or parole or discharge from imprisonment for a criminal conviction involving child abuse or exploitation.
  - B. In determining whether a certificate may be reinstated, the commissioner shall determine whether the applicant has been sufficiently rehabilitated to warrant the public trust. The applicant shall be required to <u>must</u> demonstrate sufficient evidence of rehabilitation, notwithstanding Title 5, chapter 341, and the commissioner shall state in writing the basis for any decision which that denies reinstatement of a certificate.
  - C. Denial of reinstatement pursuant to paragraph B may be appealed to the Superior Court.
- **Sec. 20. 20-A MRSA §13022, sub-§2,** as amended by PL 2011, c. 386, §2, is further amended to read:
- **2.** Certification by commissioner. The commissioner shall certify school psychologists pursuant to rules adopted by the state board Professional Standards Board. The rules must include practice standards for certified school psychologists that follow national standards set forth by the National Association of School Psychologists or a successor organization and ethics standards set forth by the National Association of School Psychologists or a successor organization and the American Psychological Association or a successor organization, violation of which constitutes grounds for suspension or revocation of the certification.
- **Sec. 21. 20-A MRSA §13022, sub-§3,** as amended by PL 2021, c. 228, §7, is further amended to read:
- **3. Qualifications.** State board rules Rules adopted by the Professional Standards Board governing the qualifications for a school psychologist certificate must require that a certificate be issued only to an applicant who has met the academic and preprofessional requirements established by the state board Professional Standards Board for the provision of school psychological services and who, at a minimum:

- A. Holds a graduate degree from an accredited program in school psychology that was approved by the National Association of School Psychologists, the American Psychological Association in School Psychology or the department at the time the degree was awarded; B. Has completed graduate work that is determined by the commissioner to be substantially similar to the programs referred to in paragraph A; or C. Holds a valid license from the State Board of Examiners of Psychologists with demonstrated competency in the area of school psychology through training and experience.
  - **Sec. 22. 20-A MRSA §13022, sub-§4,** as amended by PL 2021, c. 228, §8, is further amended to read:
  - **4. Term of issuance.** The commissioner shall issue a school psychologist certificate for a term of years consistent with rules adopted by the state board Professional Standards Board. The school psychologist certificate may be renewed in accordance with academic and professional requirements established by the state board Professional Standards Board. A certificate holder must be supervised for the first year following initial certification at no additional cost to the school administrative unit or the department. Supervision of the first-year school psychologist must be in accordance with supervision standards established by the National Association of School Psychologists or a successor organization and provided by a person who is certified as a school psychologist.
  - **Sec. 23. 20-A MRSA §13022, sub-§7, ¶A,** as amended by PL 2011, c. 386, §2, is further amended to read:
    - A. The duties of the committee are:

- (1) To advise the state board <u>Professional Standards Board</u> in the adoption of rules and a code of ethics and practice standards for school psychologists; and
- (2) To assist the commissioner in:
  - (i) Certifying school psychologists;
  - (ii) Investigating alleged violations of the code of ethics and practice standards adopted by the state board Professional Standards Board; and
  - (iii) Investigating alleged violations of section 13020 and certification rules governing school psychologists.
- **Sec. 24. 20-A MRSA §13025, sub-§2,** as enacted by PL 2017, c. 477, §1, is amended to read:
- **2. Subpoenas.** When conducting an investigation relating to the credentialing of personnel under chapter 501 and this chapter and rules of the <u>state board Professional Standards Board</u>, the commissioner may issue subpoenas for education records relevant to that investigation.
- **Sec. 25. 20-A MRSA §13026, sub-§2,** as enacted by PL 2017, c. 426, §1, is amended to read:
- 2. Notification of noncompliance. Upon receipt of a list from a school administrative unit pursuant to subsection 1, the department shall determine for each person included on

the list whether the person has complied with all applicable criminal history record check and fingerprinting requirements of section 6103 and rules adopted by the state board Professional Standards Board. If the department determines that the person has failed to comply with any such applicable requirement, the department shall immediately notify the school administrative unit of the person's failure to comply.

- **Sec. 26. 20-A MRSA §13101, sub-§1,** as enacted by PL 2005, c. 457, Pt. GG, §1, is amended to read:
- 1. Board established. There is established the Professional Standards Board, referred to in this chapter as "the board," to establish certification standards and advise the state board regarding professional growth, certification, endorsement, authorization and governance of the education profession in this State. The board consists of the following 22 members, 3 of whom must hold national board certification, and 2 ex officio members:
- 13 A. Two elementary school teachers;

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- B. Two middle school teachers;
  - C. Two high school teachers;
- D. Two educational specialists;
- 17 E. Two special education teachers;
- F. Two education technicians;
- G. Three building administrators, one from an elementary school, one from a middle school and one from a high school;
  - H. One special education director;
- I. One curriculum coordinator;
  - J. Two district-level administrators:
- 24 K. Two faculty members teaching in an approved teacher preparation program;
- L. One member of the public;
- 26 M. One member, ex officio, of the state board; and
- N. The commissioner, or the commissioner's designee, serving as an ex officio, nonvoting member of the board.
- The board shall consider the commissioner's or the designee's recommendations.
- A member whose employment status changes during that member's term on the board remains on the board for the duration of the term for which that member was appointed.
- 32 **Sec. 27. 20-A MRSA §13101, sub-§2,** as amended by PL 2005, c. 683, Pt. E, §1, is further amended to read:
  - 2. Appointments. The Governor shall appoint the 23 members of the board specified in subsection 1, paragraphs A to M from nominations submitted by the education profession and interested persons. Members representing practitioner groups must be active practitioners and are appointed from a list of nominees presented by the largest organization in the State representing education paraprofessionals, elementary and secondary teachers, university faculty and each administrator specialty. Appointments of

members by the Governor under subsection 1, paragraphs A to M made after July 1, 2026 1 2 must be submitted to the Legislature by the Governor and are subject to review by the joint 3 standing committee of the Legislature having jurisdiction over education matters and to confirmation by the Legislature. A member who is appointed may serve in the member's 4 position from the date of appointment unless the Legislature rejects the confirmation. 5 Sec. 28. 20-A MRSA §13101, sub-§4, as enacted by PL 2005, c. 457, Pt. GG, §1, 6 7 is amended to read: 8 **4.** Compensation. The appointed members of the board serve without are entitled to 9 compensation and are entitled to reimbursement by the state board for mileage and 10 expenses incurred in performing required duties. The state board shall furnish the board 11 with materials, secretarial assistance and meeting facilities chair is entitled to an additional 12 stipend. 13 Sec. 29. 20-A MRSA §13101, sub-§6, as enacted by PL 2005, c. 457, Pt. GG, §1, is amended to read: 14 15 **6. Powers and duties.** The board has the following powers and duties. 16 A. The board shall make recommendations to the state board, including, but not limited to, preservice education, continuing education, professional growth, initial 17 18 certification, recertification and paraprofessional training and certification, and shall 19 advise the department on rule-making procedures. 20 A-1. The board shall establish standards for the certification of teachers. 21 B. The board shall monitor the impact of the policies adopted pursuant to paragraph A 22 A-1 on the education profession in making recommendations and reports to the 23 commissioner and the state board. 24 C. In making policy recommendations on the certification process, the board shall 25 consider complaints received by the department regarding the certification or 26 certification approval process. 27 D. The board shall meet 5 times annually. 28 E. The board shall maintain records and minutes of its meetings and shall file them in 29 the certification office within the department. 30 Sec. 30. 20-A MRSA §13101, sub-§7 is enacted to read: 7. Staff assistance. The department shall provide staff assistance to assist the board 31 in carrying out its functions. The department shall additionally furnish the board with 32 materials, secretarial assistance and meeting facilities. 33 34 Sec. 31. 20-A MRSA §13103, as enacted by PL 2005, c. 457, Pt. GG, §1, is 35 repealed. 36 **Sec. 32.** Effective date. This Act takes effect July 1, 2026.

37 SUMMARY

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This bill reassigns the State Board of Education's role in the development of teacher certification standards with the Professional Standards Board. The bill also provides that members nominated to serve on the Professional Standards Board are subject to approval

- by the joint standing committee of the Legislature having jurisdiction over education matters and to confirmation by the Legislature. The bill also provides that members of the 1
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- Professional Standards Board are also entitled to compensation and that the Department of 3
- Education is responsible for providing staff assistance to the board to assist in carrying out 4
- its duties. This legislation takes effect on July 1, 2026. 5