

MAINE STATE LEGISLATURE

The following document is provided by the
LAW AND LEGISLATIVE DIGITAL LIBRARY
at the Maine State Law and Legislative Reference Library
<http://legislature.maine.gov/lawlib>



Reproduced from scanned originals with text recognition applied
(searchable text may contain some errors and/or omissions)

Date:

6/13/25

(Filing No. H-708)

MAJORITY TAXATION

Reproduced and distributed under the direction of the Clerk of the House.

STATE OF MAINE HOUSE OF REPRESENTATIVES 132ND LEGISLATURE FIRST SPECIAL SESSION

COMMITTEE AMENDMENT "A" to H.P. 726, L.D. 1107, "Act to Create a Working Group to Support Tax Expenditure Evaluation Efforts"

Amend the bill by striking out the title and substituting the following:

'An Act to Amend the Tax Expenditure Review Process and Centralize Incentive Data Collection'

Amend the bill by striking out everything after the enacting clause and inserting the following:

'Sec. 1. 3 MRSA §998, sub-§1, ¶A, as enacted by PL 2015, c. 344, §4, is amended to read:

A. Full evaluation for tax expenditures that are intended to provide an incentive for specific behaviors, that provide a benefit to a specific group of beneficiaries or for which measurable goals can be identified; and

Sec. 2. 3 MRSA §998, sub-§1, ¶B, as enacted by PL 2015, c. 344, §4, is repealed.

Sec. 3. 3 MRSA §998, sub-§2, as amended by PL 2023, c. 417, §2, is further amended to read:

2. Schedule. The committee, in consultation with the policy committee, shall establish a prioritized schedule of ongoing review of the tax expenditures assigned to the full evaluation ~~and expedited review categories~~ category pursuant to subsection 1, ~~paragraphs~~ paragraph A ~~and B~~. To the extent practicable, the committee shall group the review of tax expenditures with similar goals together. Beginning in 2024, when prioritizing ongoing review of tax expenditures assigned to the full evaluation category, the committee, in consultation with the policy committee, shall give priority to tax expenditures that are intended to provide an incentive to businesses over tax expenditures that are directed primarily toward individual tax relief and shall consider the impact of any statutory provisions regarding the expiration of a tax expenditure that may be the subject of legislation to extend the tax expenditure.

1 **Sec. 4. 3 MRSA §998, sub-§3**, as enacted by PL 2015, c. 344, §4, is amended to
2 read:

3 **3. Annual review of assignments and schedule.** By October 1st of each year,
4 beginning in 2016, and by February 15th of each year, beginning in 2026, the committee,
5 in consultation with the policy committee, shall review and make any necessary
6 adjustments to the review category assignments and schedule pursuant to subsections 1 and
7 2, including adjustments needed to incorporate tax expenditures enacted, amended or
8 repealed during the preceding year.

9 **Sec. 5. Incentive Data Task Force.** The Incentive Data Task Force, referred to in
10 this section as "the task force," is established for the purpose of developing a plan for the
11 centralization and standardization of data related to state tax expenditures and incentives
12 and examining barriers to the access and disclosure of state tax expenditures and incentives
13 information to the public.

14 **1. Membership.** Notwithstanding Joint Rule 353, the task force is composed of 11
15 members as follows:

16 A. Two members of the Senate appointed by the President of the Senate, both of whom
17 are members of the party holding the largest number of seats in the Legislature and one
18 of whom is a member of the Joint Standing Committee on Taxation;

19 B. One member of the Senate appointed by the member of the Senate who is the leader
20 of the party with the 2nd largest number of seats in the Senate;

21 C. Two members of the House of Representatives, both of whom are members of the
22 party holding the largest number of seats in the Legislature and one of whom is a
23 member of the government oversight committee and one of whom is a member of the
24 Joint Standing Committee on Housing and Economic Development;

25 D. One member of the House of Representatives appointed by the member of the
26 House who is the leader of the party with the 2nd largest number of seats in the House;

27 E. One member representing a statewide nonpartisan research and policy organization
28 appointed by the President of the Senate;

29 F. The Director of the Office of Program Evaluation and Government Accountability
30 or the director's designee;

31 G. The Commissioner of Administrative and Financial Services or the commissioner's
32 designee;

33 H. The State Tax Assessor or the State Tax Assessor's designee; and

34 I. The Commissioner of Economic and Community Development or the
35 commissioner's designee.

36 **2. Chairs.** The member of the Senate who serves on the Joint Standing Committee on
37 Taxation is the Senate chair and the member of the House of Representatives who serves
38 on the government oversight committee is the House chair of the task force.

39 **3. Appointments; convening of task force.** All appointments must be made no later
40 than 30 days following the effective date of this Act. The appointing authorities shall notify
41 the Executive Director of the Legislative Council once all appointments have been
42 completed. After appointment of all members, the chairs shall call and convene the first

meeting of the task force. If 30 days or more after the effective date of this Act a majority of but not all appointments have been made, the chairs may request authority and the Legislative Council may grant authority for the task force to meet and conduct its business.

4. Duties. The task force shall:

A. Develop a plan for centralizing and standardizing data related to tax expenditures and tax incentives in the State and ensuring that the data is reliable and routinely available to support transparency and oversight;

B. Analyze statutory, regulatory and other barriers to access to state tax expenditure data under paragraph A by state agencies and make recommendations to eliminate or minimize those barriers; and

C. Evaluate methods of making information on tax expenditures and incentives publicly accessible, including through a searchable database or an annual report.

The task force shall examine research regarding similar efforts in other states, best practices in data collection and management and related recommendations in tax expenditure review reports from the Office of Program Evaluation and Government Accountability. The task force shall also identify the types of tax expenditures and other incentives for which data will be centralized and standardized and the resources needed to implement the plan under paragraph A.

5. Staffing. The Office of Program Evaluation and Government Accountability shall provide necessary staffing services to the task force.

6. Report. The task force shall submit a report by October 30, 2026 regarding the plan developed under section 4, paragraph A, including any recommended legislation, to the joint standing committee of the Legislature having jurisdiction over taxation matters, the joint standing committee of the Legislature having jurisdiction over housing and economic development matters and the government oversight committee. Either joint standing committee may report out legislation based on the report to the 133rd Legislature in 2027.

Amend the bill by relettering or renumbering any nonconsecutive Part letter or section number to read consecutively.

SUMMARY

This amendment replaces the bill, which is a concept draft, and changes the title. The amendment amends the tax expenditure review process by removing the requirement that an expedited review be done for tax expenditures that are intended to implement broad tax policy goals that cannot be reasonably measured and by requiring the joint legislative committee established to oversee program evaluation and government accountability matters to review and adjust category assignments twice each year. The amendment also establishes a task force to address the need for data centralization for tax expenditures, including evaluation of barriers to access to this data and disclosure of Maine tax expenditures and incentives information to the public.

FISCAL NOTE REQUIRED

(See attached)



132nd MAINE LEGISLATURE

LD 1107

LR 1791(02)

Act to Create a Working Group to Support Tax Expenditure Evaluation Efforts

Fiscal Note for Bill as Amended by Committee Amendment "A" (H-708)

Committee: Taxation

Fiscal Note Required: Yes

Fiscal Note

Legislative Cost/Study

Legislative Cost/Study

The general operating expenses of this study are projected to be \$4,200 in fiscal year 2025-26 and \$2,350 in fiscal year 2026-27. The Legislature's proposed budget for the 2026-2027 biennium includes \$22,196 in each of fiscal years 2025-26 and 2026-27 for the costs of legislative studies, as well as \$8,265 in projected balances from fiscal year 2024-25 and \$33,073 of balances carried over from prior years for this purpose. Whether these amounts are sufficient to fund all studies will depend on the number of studies authorized by the Legislative Council and the Legislature. The additional costs of providing staffing assistance to the study during the interim can be absorbed utilizing existing budgeted staff resources.

The Office of Program Evaluation and Government Accountability (OPEGA) responsibilities outlined in this bill are already reflected in the statutorily assigned work of OPEGA in reviewing tax expenditures and are assumed to be absorbed within existing staff and budget resources.

Fiscal Detail and Notes

Any additional costs to the other agencies affected by the provisions of this bill are expected to be minor and are assumed to be absorbed within existing budgeted resources.