

MAINE STATE LEGISLATURE

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TAXATION

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STATE OF MAINE

SENATE

129TH LEGISLATURE

SECOND REGULAR SESSION

COMMITTEE AMENDMENT "A" to S.P. 49, L.D. 162, Bill, "An Act To Eliminate the State Income Tax on Maine Public Employees Retirement System Pensions"

Amend the bill by striking out the title and substituting the following:

'An Act To Provide Equity in the State Income Tax Deduction for Certain Public Employees Retirement System Pensions'

Amend the bill by striking out everything after the enacting clause and inserting the following:

'Sec. 1. 36 MRSA §5122, sub-§2, ¶C-1 is enacted to read:

C-1. For tax years beginning on or after January 1, 2020:

(1) For each individual who is a primary recipient of civil service retirement plan benefits, the lesser of:

(a) The aggregate of civil service retirement plan benefits included in the individual's federal adjusted gross income; and

(b) The civil service pension deduction amount reduced by the total amount of the individual's social security benefits and railroad retirement benefits paid by the United States, but not less than \$0;

(2) For purposes of this paragraph, "civil service pension deduction amount" means:

(a) For the tax year beginning in 2020, \$15,000;

(b) For the tax year beginning in 2021, \$20,000;

(c) For the tax year beginning in 2022, \$25,000;

(d) For the tax year beginning in 2023, \$30,000; and

COMMITTEE AMENDMENT

1 (e) For tax years beginning on or after January 1, 2024, the maximum annual
2 benefit that an individual retiring at the retirement age, as defined in 42
3 United States Code, Section 416(l), during January of the tax year may
4 receive under the federal Social Security Act; and

5 (3) For the purposes of this paragraph, "primary recipient" and "retirement plan
6 benefits" have the same meaning as under paragraph M-2, subparagraph (2);

7 **Sec. 2. 36 MRSA §5122, sub-§2, ¶M-2**, as amended by PL 2017, c. 170, Pt. H,
8 §3, is further amended to read:

9 M-2. For tax years beginning on or after January 1, 2016:

10 (1) For each individual who is a primary recipient of retirement plan benefits, the
11 reduction is the sum of:

12 (a) Excluding military retirement plan benefits, an amount that is the lesser
13 of:

14 (i) The aggregate of retirement plan benefits under employee retirement
15 plans or individual retirement accounts included in the individual's
16 federal adjusted gross income; and

17 (ii) The pension deduction amount reduced by the total amount of the
18 individual's social security benefits and railroad retirement benefits paid
19 by the United States, and, for tax years beginning on or after January 1,
20 2020, also reduced by any civil service retirement plan benefits for which
21 a subtraction is allowed under paragraph C-1, but not less than \$0; and

22 (b) An amount equal to the aggregate of retirement benefits under military
23 retirement plans included in the individual's federal adjusted gross income;
24 and

25 (2) For purposes of this paragraph, the following terms have the following
26 meanings.

27 (a) "Employee retirement plan" means a state, federal or military retirement
28 plan or any other retirement benefit plan established and maintained by an
29 employer for the benefit of its employees under the Code, Section 401(a),
30 Section 403 or Section 457(b), except that distributions made pursuant to a
31 Section 457(b) plan are not eligible for the deduction provided by this
32 paragraph if they are made prior to age 55 and are not part of a series of
33 substantially equal periodic payments made for the life of the primary
34 recipient or the joint lives of the primary recipient and that recipient's
35 designated beneficiary.

36 (a-1) "Civil service retirement plan benefits" means:

37 (i) Retirement plan benefits received under Title 5, Part 20 excluding
38 pick-up contributions for which a subtraction is allowed under paragraph
39 E; or

1 (ii) Retirement plan benefits received under a retirement plan of another
2 state government, local government or the Federal Government as a
3 result of service for that government.

4 "Civil service retirement plan benefits" does not include benefits from a
5 military retirement plan.

6 (b) "Individual retirement account" means an individual retirement account
7 under Section 408 of the Code, a Roth IRA under Section 408A of the Code,
8 a simplified employee pension under Section 408(k) of the Code or a simple
9 retirement account for employees under Section 408(p) of the Code.

10 (c) "Military retirement plan" means retirement plan benefits received as a
11 result of service in the active or reserve components of the United States
12 Army, Navy, Air Force, Marines or Coast Guard.

13 (d) "Pension deduction amount" means \$10,000.

14 (e) "Primary recipient" means the individual upon whose earnings or
15 contributions the retirement plan benefits, or civil service retirement plan
16 benefits, are based or the surviving spouse of that individual.

17 (f) "Retirement plan benefits" means employee retirement plan benefits,
18 except pick-up contributions for which a subtraction is allowed under
19 paragraph E, reported as pension or annuity income for federal income tax
20 purposes and individual retirement account benefits reported as individual
21 retirement account distributions for federal income tax purposes.
22 "Retirement plan benefits" does not include distributions that are subject to
23 the tax imposed by the Code, Section 72(t) or, for tax years beginning on or
24 after January 1, 2020, civil service retirement plan benefits for which a
25 subtraction is allowed under paragraph C-1;

26 **Sec. 3. Appropriations and allocations.** The following appropriations and
27 allocations are made.

28 **ADMINISTRATIVE AND FINANCIAL SERVICES, DEPARTMENT OF**
29 **Revenue Services, Bureau of 0002**

30 Initiative: Provides one-time funding for computer programming costs to add an
31 additional line to the individual income tax form.

32	GENERAL FUND	2019-20	2020-21
33	All Other	\$0	\$11,000
34			
35	GENERAL FUND TOTAL	<u>\$0</u>	<u>\$11,000</u>
36			

37 Amend the bill by relettering or renumbering any nonconsecutive Part letter or
38 section number to read consecutively.

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SUMMARY

This amendment establishes an income tax exemption for civil service retirement plan benefits that do not participate in the federal Social Security program in recognition of the fact that the current law provides an income exemption for all Social Security benefits in addition to a \$10,000 pension exemption for retirement plan benefits. The amendment phases in greater parity in treatment of the 2 types of pension systems by increasing the civil service pension deduction amount by \$5,000 per year until 2024 when it reaches the maximum annual benefit that an individual retiring at retirement age would receive under the federal Social Security Act.

This amendment also adds an appropriation for computer programming costs to add an additional line to the individual income tax form.

FISCAL NOTE REQUIRED

(See attached)



129th MAINE LEGISLATURE

LD 162

LR 167(03)

An Act To Eliminate the State Income Tax on Maine Public Employees Retirement System Pensions

Fiscal Note for Bill as Amended by Committee Amendment "A" (S-418)

Committee: Taxation

Fiscal Note Required: Yes

Fiscal Note

	FY 2019-20	FY 2020-21	Projections FY 2021-22	Projections FY 2022-23
Net Cost (Savings)				
General Fund	\$0	\$7,037,250	\$13,015,000	\$18,430,000
Appropriations/Allocations				
General Fund	\$0	\$11,000	\$0	\$0
Revenue				
General Fund	\$0	(\$7,026,250)	(\$13,015,000)	(\$18,430,000)
Other Special Revenue Funds	\$0	(\$273,750)	(\$685,000)	(\$970,000)

Fiscal Detail and Notes

The bill creates an income tax deduction for civil service retirement plan benefits and will reduce General Fund revenue by \$7,026,250 in fiscal year 2020-21 and reduce Local Government Fund revenue by \$273,750 in fiscal year 2020-21. The bill includes a one-time General Fund appropriation to the Department of Administrative and Financial Services of \$11,000 in fiscal year 2020-21 for computer programming costs to add an additional line to the individual income tax form.