



127th MAINE LEGISLATURE

SECOND REGULAR SESSION-2016

Legislative Document

No. 1641

H.P. 1117

House of Representatives, March 9, 2016

An Act To Establish a Commission To Reform Public Education Funding and Improve Student Performance in Maine and Make Supplemental Appropriations and Allocations for the Expenditures of the Department of Education and To Change Certain Provisions of the Law Necessary to the Proper Operations of Government for the Fiscal Year Ending June 30, 2017

(EMERGENCY)

Reference to the Committee on Education and Cultural Affairs suggested and ordered printed.

R(+ B. Hunt

ROBERT B. HUNT Clerk

Presented by Representative FREDETTE of Newport. (GOVERNOR'S BILL) Cosponsored by Senator ALFOND of Cumberland and Representative: Speaker EVES of North Berwick, Senator: President THIBODEAU of Waldo.

- 1 **Emergency preamble. Whereas,** acts and resolves of the Legislature do not 2 become effective until 90 days after adjournment unless enacted as emergencies; and
- Whereas, the 90-day period may not terminate until after the beginning of the next
 fiscal year; and
- 5 **Whereas,** certain obligations and expenses incident to the operation of state 6 departments and institutions will become due and payable immediately; and

Whereas, costs for providing public education have increased at an alarming rate
 despite declining student populations and without significant improvement in student
 outcomes, requiring immediate attention to address the underlying condition and its
 consequences; and

- 11 **Whereas,** in the judgment of the Legislature, these facts create an emergency within 12 the meaning of the Constitution of Maine and require the following legislation as 13 immediately necessary for the preservation of the public peace, health and safety; now, 14 therefore,
- 15 Be it enacted by the People of the State of Maine as follows:
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PART A

Sec. A-1. Commissioner of Education to convene commission. The
 Commissioner of Education or the commissioner's designee, referred to in this Part as
 "the commissioner," shall convene, no later than May 1, 2016, a commission to reform
 public education funding and improve student performance in the State.

- 21 **1. Members.** The commissioner shall invite to serve as members of the 22 commission:
 - A. The Governor or the Governor's designee;
- B. A representative of the Department of Education, appointed by the Governor, whoshall serve as chair of the commission;
- 26 C. Notwithstanding Joint Rule 353, the following 4 members of the Legislature:
- 27 (1) The member of the Legislature who is serving as the Senate Majority Leader
 28 or that leader's designee, who must be a member on the Legislative Council;
- 29 (2) The member of the Legislature who is serving as the Senate Minority Leader30 or that leader's designee, who must be a member on the Legislative Council;
- 31 (3) The member of the Legislature who is serving as the House Majority Leader
 32 or that leader's designee, who must be a member on the Legislative Council; and
- 33 (4) The member of the Legislature who is serving as the House Minority Leader
 34 or that leader's designee, who must be a member on the Legislative Council;
- D. A person who is serving on the State Board of Education, designated by the chair
 of the State Board of Education;

1 E. A person who was named Maine Teacher of the Year on or after January 1, 2006, designated by the Maine Education Association; 2 3 F. A person who is serving on the Maine Charter School Commission established in the Maine Revised Statutes, Title 5, section 12004-G, subsection 10-D, designated by 4 the chair of the Maine Charter School Commission; 5 G. A person who is a teacher or administrator at one of the State's career and 6 7 technical education centers, designated by Maine Administrators of Career and 8 Technical Education; 9 H. A person designated by the Maine School Management Association; 10 I. The Chancellor of the University of Maine System or the chancellor's designee; 11 The President of the Maine Community College System or the president's J. 12 designee; and K. Two members of the public, appointed by the Governor, at least one of whom has 13 prior work experience in a municipal management role. 14 15 Vacancies; quorum. In the event of a vacancy on the commission, the 2. commissioner shall select a replacement member in the same manner as the original 16 selection set forth in subsection 1. A quorum consists of a majority of the nonvacant 17 18 seats on the commission. 19 **3.** Meetings; duties. The commission shall meet at least 6 times each year in 2016 20 and in 2017. In order to identify solutions to lower the cost of public education and 21 improve student performance, the commission shall collect and analyze data from all 22 public secondary and postsecondary education units in the State that receive state 23 funding. In conducting its review and analysis, the commission may: 24 A. Evaluate the success and shortcomings of the current funding formula for kindergarten to grade 12 education and propose changes to improve the funding 25 26 formula; 27 B. Identify the causes of increased per-pupil education costs and develop proposals to help local school districts contain increasing costs; 28 29 C. Examine the State's special education spending, including its impact on school administrative units, and develop proposals to ensure the State's special education 30 spending addresses the State's needs; 31 32 D. Identify trends and disparities across the State in student performance in kindergarten to grade 12 and develop recommendations for improvement; 33 34 E. Identify best practices for integrating technology into teaching and learning and develop proposals for statewide implementation of the best practices; 35 36 F. Review the existing laws governing the process of school administrative unit 37 consolidation and withdrawal and identify improvements that will help lower costs and improve outcomes for school administrative units; 38 39 Evaluate teacher compensation throughout the State for adequacy and G. 40 competitiveness and propose changes, as necessary;

- 1 H. Identify state and federal mandates for school administrative units that result in 2 increased cost to local property tax payers and propose options for how these 3 mandates might be addressed;
- 4 I. Assist school board and municipal leaders in identifying opportunities to leverage 5 state or regional resources in order to reduce local costs;
- 6 J. Review the use of federal funds by school administrative units and identify 7 challenges associated with requirements of those funding sources;
- K. Examine the preparedness of students in the State to matriculate to the University
 of Maine System and the Maine Community College System and develop proposals
 to enhance the ability of public education from kindergarten to higher education to
 prepare students in the State for the modern workforce;
- L. Evaluate the adequacy and effectiveness of state funding provided to the Maine
 Community College System and the University of Maine System, the financial needs
 of each system and each system's tuition rates in order to develop a long-term
 strategy for the financial sustainability of each system;
- 16 M. Identify opportunities to partner with the private sector and private philanthropic 17 organizations to identify opportunities to access additional resources to reduce the 18 cost of public education and improve student performance in the State; and
- N. Identify and evaluate additional issues that the commission determines might
 reduce the cost of education and improve student performance.
- 4. Staff assistance; funding. The Department of Education shall provide necessary
 staffing services to the commission. Funding for the commission must be provided from
 existing resources of the Department of Education.
- 24 **Report**; legislation. By January 10, 2017 and January 10, 2018, the 5. 25 commissioner shall submit to the Governor and the joint standing committee of the 26 Legislature having jurisdiction over education matters a report of the commission that 27 includes findings and recommendations for action to reform public education funding and improve student performance in the State. Notwithstanding Joint Rule 353, upon 28 29 submission of each report of the commission, the commissioner is authorized to submit to 30 the Legislature a bill to implement the commission's recommendations.
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PART B

6. Expiration of commission. The commission is authorized until July 31, 2018.

33 Sec. B-1. Transfer from General Fund unappropriated surplus; general purpose aid for local schools; fiscal year 2016-17. Notwithstanding any other 34 provision of law, the State Controller shall transfer \$15,000,000 from the General Fund 35 unappropriated surplus to the General Purpose Aid for Local Schools program, General 36 Fund account within the Department of Education no later than June 30, 2017. The State 37 Budget Officer, upon approval of the Governor, shall allot the funds in this Part to the 38 General Purpose Aid for Local Schools program, General Fund account within the 39 Department of Education by financial order in fiscal year 2016-17. This transfer is not 40 considered an adjustment to appropriations. 41

1	PART C				
2 3	Sec. C-1. 20-A MRSA §13007, sub-§2, ¶D, as enacted by PL 2011, c. 702, §1, is amended to read:				
4 5 6 7 8 9	D. Report and pay no more than \$150,000 in fiscal year 2012-13, no more than \$240,000 in fiscal year 2013-14 and no more than \$335,000 in fiscal year 2014-15 and each fiscal year thereafter from fees collected pursuant to subsection 1 to the Treasurer of State to be credited to the National Board Certification Salary Supplement Fund, Other Special Revenue Funds account within the Department of Education.				
10 11	Sec. C-2. 20-A MRSA §15671, sub-§1-A, as amended by PL 2015, c. 267, Pt. C, §4, is further amended to read:				
12 13 14 15 16 17 18 19 20 21 22 23 24	1-A. State funding for kindergarten to grade 12 public education. Beginning in fiscal year 2016-17 2017-18 and in each fiscal year thereafter until the state share percentage of the total cost of funding public education from kindergarten to grade 12 reaches 55% pursuant to subsection 7, paragraph B, the State shall increase the state share percentage of the funding for the cost of essential programs and services by at least one percentage point per year over the percentage of the previous year and the department, in allocating funds, shall make this increase in funding a priority. For those fiscal years that the funding appropriated or allocated for the cost of essential programs and services is not sufficient to increase the state share percentage of the total cost of funding public education from kindergarten to grade 12 by at least one percentage point, no new programs or initiatives may be established for kindergarten to grade 12 public education within the department that would divert funds that would otherwise be distributed as general purpose aid for local schools pursuant to subsection 5.				
25 26	Sec. C-3. 20-A MRSA §15671, sub-§7, ¶B, as amended by PL 2015, c. 267, Pt. C, §6, is further amended to read:				
27 28	B. The annual targets for the state share percentage of the statewide adjusted total cost of the components of essential programs and services are as follows.				
29	(1) For fiscal year 2005-06, the target is 52.6% .				
30	(2) For fiscal year 2006-07, the target is 53.86%.				
31	(3) For fiscal year 2007-08, the target is 53.51%.				
32	(4) For fiscal year 2008-09, the target is 52.52%.				
33	(5) For fiscal year 2009-10, the target is 48.93% .				
34	(6) For fiscal year 2010-11, the target is 45.84%.				
35	(7) For fiscal year 2011-12, the target is 46.02%.				
36	(8) For fiscal year 2012-13, the target is 45.87%.				
37	(9) For fiscal year 2013-14, the target is 47.29%.				
38	(10) For fiscal year 2014-15, the target is 46.80% .				

1	(11) For fiscal year 2015-16, the target is 47.54%.
2	(12) For fiscal year 2016-17, the target is 48.10%.
3 4	Sec. C-4. 20-A MRSA §15671, sub-§7, ¶ C, as amended by PL 2015, c. 267, Pt. C, §7, is further amended to read:
5 6 7 8 9	C. Beginning in fiscal year 2011-12, the annual targets for the state share percentage of the total cost of funding public education from kindergarten to grade 12 including the cost of the components of essential programs and services plus the state contributions to teacher retirement, retired teachers' health insurance and retired teachers' life insurance are as follows.
10	(1) For fiscal year 2011-12, the target is 49.47%.
11	(2) For fiscal year 2012-13, the target is 49.35%.
12	(3) For fiscal year 2013-14, the target is 50.44%.
13	(4) For fiscal year 2014-15, the target is 50.13% .
14	(5) For fiscal year 2015-16, the target is 50.08%.
15	(6) For fiscal year 2016-17 and succeeding years, the target is 55% 50.79%.
16	(7) For fiscal year 2017-18 and succeeding years, the target is 55%.
17 18	Sec. C-5. 20-A MRSA §15671-A, sub-§2, ¶B, as amended by PL 2015, c. 267, Pt. C, §8, is further amended to read:
19 20 21 22 23 24 25 26 27 28	B. For property tax years beginning on or after April 1, 2005, the commissioner shall calculate the full-value education mill rate that is required to raise the statewide total local share. The full-value education mill rate is calculated for each fiscal year by dividing the applicable statewide total local share by the applicable statewide valuation. The full-value education mill rate must decline over the period from fiscal year 2005-06 to fiscal year 2008-09 and may not exceed 9.0 mills in fiscal year 2005-06 and may not exceed 8.0 mills in fiscal year 2008-09. The full-value education mill rate must be applied according to section 15688, subsection 3-A, paragraph A to determine a municipality's local cost share expectation. Full-value education mill rates must be derived according to the following schedule.
29 30 31	(1) For the 2005 property tax year, the full-value education mill rate is the amount necessary to result in a 47.4% statewide total local share in fiscal year 2005-06.
32 33 34	(2) For the 2006 property tax year, the full-value education mill rate is the amount necessary to result in a 46.14% statewide total local share in fiscal year 2006-07.
35 36 37	(3) For the 2007 property tax year, the full-value education mill rate is the amount necessary to result in a 46.49% statewide total local share in fiscal year 2007-08.

1 2 3	(4) For the 2008 property tax year, the full-value education mill rate is the amount necessary to result in a 47.48% statewide total local share in fiscal year 2008-09.
4 5 6	(4-A) For the 2009 property tax year, the full-value education mill rate is the amount necessary to result in a 51.07% statewide total local share in fiscal year 2009-10.
7 8 9	(4-B) For the 2010 property tax year, the full-value education mill rate is the amount necessary to result in a 54.16% statewide total local share in fiscal year 2010-11.
10 11 12	(4-C) For the 2011 property tax year, the full-value education mill rate is the amount necessary to result in a 53.98% statewide total local share in fiscal year 2011-12.
13 14 15	(5) For the 2012 property tax year, the full-value education mill rate is the amount necessary to result in a 54.13% statewide total local share in fiscal year 2012-13.
16 17 18	(6) For the 2013 property tax year, the full-value education mill rate is the amount necessary to result in a 52.71% statewide total local share in fiscal year 2013-14.
19 20 21	(7) For the 2014 property tax year, the full-value education mill rate is the amount necessary to result in a 53.20% statewide total local share in fiscal year 2014-15.
22 23 24	(8) For the 2015 property tax year, the full-value education mill rate is the amount necessary to result in a 52.46% statewide total local share in fiscal year 2015-16.
25 26 27	(9) For the 2016 property tax year and subsequent tax years, the full-value education mill rate is the amount necessary to result in a 45% 51.90% statewide total local share in fiscal year 2016-17 and after.
28 29 30	(10) For the 2017 property tax year and subsequent tax years, the full-value education mill rate is the amount necessary to result in a 45% statewide total local share in fiscal year 2017-18 and after.
31 32	Sec. C-6. 20-A MRSA §15686-A, sub-§3, as enacted by PL 2005, c. 519, Pt. AAAA, §12, is amended to read:
33 34 35 36 37 38 39 40	3. Components to be reviewed beginning in fiscal years 2008-09 and 2016-17. Beginning in fiscal year 2008-09, and at least every 3 years thereafter, the commissioner, using information provided by a statewide education policy research institute, shall review the essential programs and services professional development, student assessment, technology, leadership support, cocurricular and extra-curricular activities and, supplies and equipment and, beginning in fiscal year 2016-17, charter school components under this chapter and shall submit to the joint standing committee of the Legislature having jurisdiction over education matters any recommended changes for legislative action.

1 2	Sec. C-7. 20-A MRSA §15689, sub-§1, ¶B, as amended by PL 2013, c. 368, Pt. C, §13, is further amended to read:
3 4	B. The school administrative unit's special education costs as calculated pursuant to section 15681-A, subsection 2 multiplied by the following transition percentages:
5	(1) In fiscal year 2005-06, 84%;
6	(2) In fiscal year 2006-07, 84%;
7	(3) In fiscal year 2007-08, 84%;
8	(4) In fiscal year 2008-09, 45%;
9 10 11	(5) In fiscal year 2009-10, 40% including funds provided under Title XIV of the State Fiscal Stabilization Fund of the American Recovery and Reinvestment Act of 2009;
12 13 14	(6) In fiscal year 2010-11, 35% including funds provided under Title XIV of the State Fiscal Stabilization Fund of the American Recovery and Reinvestment Act of 2009;
15	(7) In fiscal year 2011-12, 30%;
16	(8) In fiscal year 2012-13, 30%;
17	(9) In fiscal year 2013-14, 35%; and
18	(10) In fiscal year 2014-15 and succeeding years, 30%-:
19	(11) In fiscal year 2015-16, 30%;
20	(12) In fiscal year 2016-17, 30%;
21	(13) In fiscal year 2017-18, 35%;
22	(14) In fiscal year 2018-19, 40%;
23	(15) In fiscal year 2019-20, 45%; and
24	(16) In fiscal year 2020-21 and succeeding years, 50%.
25 26	Sec. C-8. 20-A MRSA §15689-C, sub-§1, as amended by PL 2009, c. 275, §1, is further amended to read:
27 28 29 30 31 32	1. Annual recommendation. Prior to December 15th January 20th of each <u>fiscal</u> year, the commissioner, with the approval of the state board, shall recommend to the Governor and the Department of Administrative and Financial Services, Bureau of the Budget the funding levels that the commissioner recommends for the purposes of this chapter. Beginning with the recommendations due in 2009, the commissioner's annual recommendations must be in the form and manner described in subsection 4.
33 34	Sec. C-9. 20-A MRSA §15690, sub-§1, ¶C, as amended by PL 2007, c. 539, Pt. C, §15, is further amended to read:
35 36	C. The state share of the total cost of funding public education from kindergarten to grade 12 as described in section 15688, excluding state-funded debt service for each

1	school administr	ative unit is limited to the same	proportion as the local school	
2	school administrative unit, is limited to the same proportion as the local school administrative unit raises of its required contribution to the total cost of education as			
3	described in section 15688, excluding state-funded debt service costs. For school			
4		nits that annually demonstrate saving		
5		ding forum, the commissioner may		
6	adjustment to the	unit's state contribution pursuant to	this paragraph.	
7	Sec. C-10. 20-	A MRSA §15905, sub-§1, ¶A, a	as amended by PL 2015, c. 267,	
8	Pt. C, §15, is further			
9		ard may approve projects as long as		
10		ts, as defined in section 15672, su		
11	-	olve 2007, chapter 223, section 4,	to exceed the maximum limits	
12	specified in Table	e 1 in subsequent fiscal years.		
13		Table 1		
14		Major Capital	Integrated, Consolidated	
15			Secondary and Postsecondary	
16			Project	
17	Fiscal year	Maximum Debt Service Limit	Maximum Debt Service Limit	
18	1990	\$ 48,000,000		
19	1991	\$ 57,000,000		
20	1992	\$ 65,000,000		
21	1993	\$ 67,000,000		
22	1994	\$ 67,000,000		
23	1995	\$ 67,000,000		
24	1996	\$ 67,000,000 \$ 67,000,000		
25 26	1997	\$ 67,000,000 \$ 67,000,000		
20 27	1998 1999	\$ 67,000,000 \$ 69,000,000		
28	2000	\$ 72,000,000		
28 29	2000	\$ 74,000,000		
30	2001	\$ 74,000,000		
31	2002	\$ 80,000,000		
32	2003	\$ 80,000,000		
33	2005	\$ 84,000,000		
34	2006	\$ 90,000,000		
35	2007	\$ 96,000,000		
36	2008	\$100,000,000		
37	2009	\$104,000,000		
38	2010	\$108,000,000		
39	2011	\$126,000,000		
40	2012	\$116,000,000		
41	2013	\$116,000,000		
42	2014	\$126,000,000	\$10,000,000	
43	2015	\$126,000,000	\$10,000,000	
44	2016	\$126,000,000	\$10,000,000	
45	2017	\$126,000,000	\$10,000,000	

1	<u>2018</u>	<u>\$126,000,000</u>	\$10,000,000
2	<u>2019</u>	<u>\$126,000,000</u>	\$10,000,000

Sec. C-11. Mill expectation. The mill expectation pursuant to the Maine Revised
 Statutes, Title 20-A, section 15671-A for fiscal year 2016-17 is 8.30.

5 Sec. C-12. Total cost of funding public education from kindergarten to 6 grade 12. The total cost of funding public education from kindergarten to grade 12 for 7 fiscal year 2016-17 is as follows:

8 9		2016-17 TOTAL
10	Total Operating Allocation	
11		
12	Total operating allocation pursuant to the Maine Revised	\$1,882,494,984
13	Statutes, Title 20-A, section 15683 and total other	
14	subsidizable costs pursuant to Title 20-A, section	
15	15681-A	
16 17	Total Debt Service Allocation	
18	Total Debt Scivice Anocation	
19	Total debt service allocation pursuant to the Maine	\$88,428,148
20	Revised Statutes, Title 20-A, section 15683-A	· · · j · j ·
21		
22	Enhancing Student Performance and Opportunity	\$4,397,105
23		
24	Total Adjustments and Miscellaneous Costs	
25		
26	Total adjustments and miscellaneous costs pursuant to	\$67,138,019
27	the Maine Revised Statutes, Title 20-A, sections 15689	
28	and 15689-A	
29		
30	Total Normal Cost of Teacher Retirement	\$38,357,583
31		
32	Total Cost of Funding Public Education from	
33	Kindergarten to Grade 12	
34		¢2 000 015 020
35	Total cost of funding public education from kindergarten	\$2,080,815,839
36	to grade 12 for fiscal year 2016-17 pursuant to the Maine	
37 38	Revised Statutes, Title 20-A, chapter 606-B	

1 2 3 4 5	Total cost of the state contribution to teach teacher retirement health insurance and tea retirement life insurance for fiscal year 20 to the Maine Revised Statutes, Title 5, cha 423 excluding the normal cost of teacher r	\$156,985,489	
6 7 8	Adjustment pursuant to the Maine Revised 20-A, section 15683, subsection 2	l Statutes, Title	\$42,200,635
9 10 11	Total cost of funding public education from to grade 12	m kindergarten	\$2,280,001,963
12 13 14 15	Sec. C-13. Local and state contribution from kindergarten to grade contribution appropriation provided for generative year beginning July 1, 2016 and ending June 3	12. The local control purpose aid for local	ribution and the state l schools for the fiscal
16 17 18	Local and State Contributions to the	2016-17 LOCAL	2016-17 STATE
19 20	Total Cost of Funding Public Education from Kindergarten to Grade 12		
21			
22	Local and state contributions to the total	\$1,079,854,324	\$1,000,961,515
23	cost of funding public education from		
24	kindergarten to grade 12 pursuant to the		
25	Maine Revised Statutes, Title 20-A,		
26	section 15683, subject to statewide		
27	distributions required by law		
28			
29	State contribution to the total cost of		\$156,985,489
30	teacher retirement, teacher retirement		
31	health insurance and teacher retirement		
32	life insurance for fiscal year 2016-17		
33	pursuant to the Maine Revised Statutes,		
34	Title 5, chapters 421 and 423		
35			
36	State contribution to the total cost of		\$1,157,947,004
37	funding public education from		
38	kindergarten to grade 12		
39	Sec. C-14. Authorization of payment	nts. If the State's con	ntinued obligation for

39 **Sec. C-14. Authorization of payments.** If the State's continued obligation for 40 any individual component contained in those sections of this Part that set the total cost of 41 funding public education from kindergarten to grade 12 and the local and state 42 contributions for that purpose exceeds the level of funding provided for that component, any unexpended balances occurring in other programs may be applied to avoid proration
 of payments for any individual component. Any unexpended balances from this Part may
 not lapse but must be carried forward for the same purpose.

4 Sec. C-15. Limit of State's obligation. Those sections of this Part that set the 5 total cost of funding public education from kindergarten to grade 12 and the local and 6 state contributions for that purpose may not be construed to require the State to provide 7 payments that exceed the appropriation of funds for general purpose aid for local schools 8 for the fiscal year beginning July 1, 2016 and ending June 30, 2017.

9 Emergency clause. In view of the emergency cited in the preamble, this
 10 legislation takes effect when approved.

11

SUMMARY

12 Part A of the bill directs the Commissioner of Education or the commissioner's 13 designee to convene, no later than May 1, 2016, a commission to reform public education funding and improve student performance in the State. The Commissioner of Education is 14 directed to submit by January 10, 2017 and January 10, 2018 to the Governor and the 15 joint standing committee of the Legislature having jurisdiction over education matters a 16 report of the commission that includes findings and recommendations for action to reform 17 public education funding and improve student performance in Maine. Notwithstanding 18 19 Joint Rule 353, the commissioner is authorized to submit to the Legislature a bill to implement the commission's recommendations. 20

- Part B requires the State Controller to transfer \$15,000,000 in fiscal year 2016-17
 from the General Fund unappropriated surplus to the General Purpose Aid for Local
 Schools program, General Fund account within the Department of Education.
- Part C establishes the total cost of education from kindergarten to grade 12 for fiscal
 year 2016-17, the state contribution and the annual target state share percentage. In
 addition, Part C accomplishes the following.

Under current law, the Commissioner of Education may report and pay to the
 Treasurer of State to be credited to the National Board Certification Salary Supplement
 Fund, Other Special Revenue Funds account within the Department of Education no more
 than \$335,000 in fiscal year 2014-15 from fees for the initial issuance of and renewal of
 teacher, education specialist and administrator certificates. This Part extends that
 limitation to each fiscal year beyond fiscal year 2014-15.

2. This Part changes from fiscal year 2016-17 to fiscal year 2017-18 when the State must begin increasing the state share percentage of the funding for the cost of essential programs and services by at least one percentage point per year over the percentage of the previous year until the state share percentage of the total cost of funding public education from kindergarten to grade 12 reaches 55%.

38 3. It adds, beginning in fiscal year 2016-17, charter schools to the list of essential
 39 programs and services components to be reviewed.

- 4. It changes the deadline for the commissioner to make annual recommendations
 regarding the funding levels for essential programs and services from prior to December
 15th of each year to prior to January 20th of each fiscal year.
- 5. It strikes the provision of law that authorizes the commissioner, for school administrative units that annually demonstrate savings by purchasing supplies using an electronic bidding forum, to suspend all or a portion of the adjustment to the unit's state contribution.



127th MAINE LEGISLATURE

LD 1641

LR 2742(01)

An Act To Establish a Commission To Reform Public Education Funding and Improve Student Performance in Maine and Make Supplemental Appropriations and Allocations for the Expenditures of the Department of Education and To Change Certain Provisions of the Law Necessary to the Proper Operations of Government for the Fiscal Year Ending June 30, 2017 Preliminary Fiscal Impact Statement for Original Bill Sponsor: Rep. Fredette of Newport Committee: Not Referred Fiscal Note Required: Yes

Preliminary Fiscal Impact Statement

Legislative Cost/Study

	FY 2015-16	FY 2016-17	Projections FY 2017-18	Projections FY 2018-19
Net Cost (Savings) General Fund	\$0	\$15,000,000	\$0	\$0
Transfers General Fund	\$0	(\$15,000,000)	\$0	\$0

Legislative Cost/Study

The general operating expenses of this study are projected to be \$1,000 in fiscal year 2015-16 and \$3,000 in fiscal year 2016-17. The Legislature's budget includes \$10,000 in fiscal year 2015-16 and \$10,000 in fiscal year 2016-17 for legislative studies. Whether the amounts are sufficient to fund all studies will depend on the number of studies authorized by the Legislative Council and the Legislature.

Fiscal Detail and Notes

Providing for a one-time transfer of \$15,000,000 from the unappropriated surplus of the General Fund to the General Purpose Aid for Local Schools program, General Fund account within the Department of Education no later than June 30, 2017 will decrease the funds available in the General Fund for other purposes. The State Budget Officer, upon approval of the Governor, is authorized to allot these funds.

Additional costs to the Department of Education to provide staff support to the commission can be absorbed within existing budgeted resources. Additional costs to the University of Maine System, the Maine Community College System and the State Board of Education to serve on the commission can be absorbed within existing budgeted resources.