# MAINE STATE LEGISLATURE

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# 122nd MAINE LEGISLATURE

# FIRST REGULAR SESSION-2005

**Legislative Document** 

No. 192

H.P. 143

House of Representatives, January 13, 2005

An Act To Establish the Pine Tree Recreation Zone

(EMERGENCY)

Reference to the Committee on Taxation suggested and ordered printed.

Millicent M. MacFarland MILLICENT M. MacFARLAND Clerk

Presented by Representative MOODY of Manchester.
Cosponsored by Senator DAVIS of Piscataquis and
Representatives: GERZOFSKY of Brunswick, HOTHAM of Dixfield, LERMAN of Augusta,
MILLS of Farmington, PINEAU of Jay, SAVIELLO of Wilton, Senators: MITCHELL of
Kennebec, WOODCOCK of Franklin.

	Emergency preamble. Whereas, acts of the Legislature do not
2	become effective until 90 days after adjournment unless enacted as emergencies; and
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•	Whereas, recreational businesses and the areas of the State
6	that they serve are in need of economic support, and providing tax incentives to recreational businesses in rural portions of
8	the State would improve the economic climate of those areas; and
10	Whereas, in the judgment of the Legislature, these facts
12	create an emergency within the meaning of the Constitution of Maine and require the following legislation as immediately
14	necessary for the preservation of the public peace, health and safety; now, therefore,
16	Be it enacted by the People of the State of Maine as follows:
18	Sec. 1. 30-A MRSA c. 206, sub-c. 5 is enacted to read:
20	SUBCHAPTER 5
22	PINE TREE RECREATION ZONE
24	§5250-Q. Definitions
26	As used in this subchapter, unless the context otherwise indicates, the following terms have the following meanings.
28	1. Affiliated business. "Affiliated business" means a
30	member of a group of 2 or more businesses in which more than 50%
32	of the voting stock of each member corporation or more than 50% of the ownership interest in a business other than a corporation
32	is directly or indirectly owned by a common owner or owners,
34	either corporate or noncorporate, or by one or more of the member businesses.
36	~ <u>ne</u>
	2. Base level of employment. "Base level of employment"
38	means the greater of either the total employment in the state of
40	a business and its affiliated businesses as of the December 31st immediately preceding its certification as a qualified Pine Tree
42	Recreation Zone business or its average employment during the base period.
44	3. Base period. "Base period" means the 3 calendar years
46	prior to the year in which a business is certified as a qualified Pine Tree Recreation Zone business.
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	4. Commissioner. "Commissioner" means the Commissioner of Economic and Community Development.

	5. Department. "Department" means the Department of	<u>o f</u>
Eco	nomic and Community Development.	
	6. Pine Tree Recreation Zone. "Pine Tree Recreation Zone	e"
~ ~	"zone" includes the portion of this State that extends from	
	Androscoggin River to the northern or eastern border of the	110
<u>50</u>	e.	
_	7. Pine Tree Recreation Zone benefits. "Pine Tr	<u>ee</u>
Re	eation Zone benefits" means:	
	a my a to give the limitable and highest and	
	A. The exclusion from the limitations established und section 5223, subsection 3 of tax increment financi	
		пq
	districts included within the Pine Tree Recreation Zone;	
	B. Expanded employment tax increment financing benefi	ts
	under Title 36, chapter 917;	
	where trees out our beer still	
	C. The sales tax exemptions under Title 36, section 176	ο.
	subsections 88 and 89; and	**
	000000000000000000000000000000000000000	
	D. The Fine Tree Recreation Zone tax credits provided	bv
	Title 36, section 5219-Y.	-
	8. Qualified Pine Tree Recreation Zone business. "Qualifi	ed
Pi.	e Tree Recreation Zone business" or "qualified recreati	
	ness" means any for-profit business in this State engaged	
	outdoor recreational business, including, but not limited t	
	viding services or merchandise relating to guiding, hunting	
	ning, skiing, snowboarding, snowmobiling or water sports, th	
	qualified Pine Tree Recreation Zone employees above its ba	
	el of employment in this State and that meets the followi	
	ceria:	***
<u> </u>	······	
	A. It demonstrates that the establishment or expansion	οf
	operations within the Pine Tree Recreation Zone would n	
	occur within the State absent the availability of the Pi	
	Tree Recreation Zone benefits. The department sha	
	investigate whether the business has met the requirements	
	this paragraph and provide an advisory opinion to t	
	Executive Director of the Bureau of Revenue Services in t	
	Department of Administrative and Financial Services, w	ūΟ
	shall make the final determination; and	
	R It has received a contificate as a smalified	۰
	B. It has received a certificate as a qualified recreation 5250 S	<u>on</u>
	business pursuant to section 5250-S.	
	9. Qualified Pine Tree Recreation Zone employee	
"O1	alified Pine Tree Recreation Zone employees" means ne	
	tilled fine free Recreation Zone employees means netime employees hired in this State by a qualified Pine Tr	
<u>. u.</u>	<u> </u>	C C

- Recreation Zone business for work directly in one or more qualified business activities, for whom a retirement program subject to the Employee Retirement Income Security Act of 1974, 29 United States Code, Sections 101 to 1461 (2003) and group health insurance are provided and whose wages derived from employment within the Pine Tree Recreation Zone are greater than the average annual per capita wages in the local labor market area in the county in which the qualified employees are employed. Qualified Pine Tree Recreation Zone employees must be residents of this State.
- 10. Qualified recreation business activity. "Qualified recreation business activity" means a business activity that is conducted within the Pine Tree Recreation Zone that involves outdoor recreation, including, but not limited to, providing services or merchandise relating to guiding, hunting, fishing, skiing, snowboarding, snowmobiling or water sports, and for which the business receives a certificate from the commissioner pursuant to section 5250-S.

## §5250-R. Program administration; rules

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The commissioner shall administer this subchapter. The commissioner shall adopt rules pursuant to the Maine Administrative Procedure Act for implementation of the Pine Tree Recreation Zone. Rules adopted under this section are routine technical rules as defined in Title 5, chapter 375, subchapter 2-A.

#### \$5250-S. Certification of qualified recreation business

A business may apply to the commissioner for certification as a qualified Pine Tree Recreation Zone business. Upon review and determination by the commissioner that a business qualifies as a qualified Pine Tree Recreation Zone business, the commissioner shall issue a certificate of qualification to the business that includes a description of the qualified recreation business activity for which the certificate is being issued.

# Sec. 2. 36 MRSA §1760. sub-§§88 and 89 are enacted to read:

88. Construction contracts with qualified Pine Tree
Recreation Zone businesses. Beginning July 1, 2005, sales to a
construction contractor of tangible personal property that is to
be physically incorporated in, and become a permanent part of,
real property that is owned by or for sale to a qualified Pine
Tree Recreation Zone business, as defined in Title 30-A, section
5250-O, subsection 8, which real property will be used in the
qualified recreation business activity, as defined in Title 30-A,
section 5250-Q, subsection 10, of the qualified Pine Tree

Recreation Zone business in the Pine Tree Recreation Zone, as defined in Title 30-A, section 5250-O, subsection 6. The exemption provided by this subsection is limited to sales to a construction contractor occurring within a period of 10 years from the date the qualified Pine Tree Recreation Zone business receiving the property is certified pursuant to Title 30-A, section 5250-S or until December 31, 2018, whichever occurs first.

89. Sales of tangible personal property to qualified Pine Tree Recreation Zone businesses. Beginning July 1, 2005, sales of tangible personal property to a qualified Pine Tree Recreation Zone business, as defined in Title 30-A, section 5250-O, subsection 8, for use directly and primarily in one or more qualified recreation business activities, as defined in Title 30-A, section 5250-O, subsection 10. The exemption provided by this subsection is limited for each qualified Pine Tree Recreation Zone business to sales occurring within a period of 10 years from the date the business is certified pursuant to Title 30-A, section 5250-S or until December 31, 2018, whichever occurs first.

### Sec. 3. 36 MRSA §5219-Y is enacted to read:

## §5219-Y. Pine Tree Recreation Zone tax credit

1. Credit allowed. Except as provided by subsection 2, a taxpayer that is a qualified Pine Tree Recreation Zone business as defined in Title 30-A, section 5250-Q, subsection 8 is allowed a credit in the amount of:

A. One hundred percent of the tax that would otherwise be due under this Part for each of the first 5 taxable years that the taxpayer is required to file a return pursuant to this Part beginning after the taxpayer commences its qualified recreation business activity, as defined in Title 30-A, section 5250-Q, subsection 10; and

B. Fifty percent of the tax that would otherwise be due under this Part for each of the taxable years beginning with the 6th taxable year and ending with the 10th taxable year that the taxpayer is required to file a return pursuant to this Part after the taxpayer commences its qualified recreation business activity, as defined in Title 30-A, section 5250-Q, subsection 10.

2. Apportioned credit in certain circumstances. In the case of a qualified Pine Tree Recreation Zone business, as defined in Title 30-A, section 5250-Q, subsection 8, that has a business presence in the State other than that conducted within the Pine Tree Recreation Zone, as defined by Title 30-A, section

5250-Q, subsection 6, including, but not limited to, a qualified 2 Pine Tree Recreation Zone business that is required to file a combined report pursuant to section 5220, subsection 5, the Maine income tax liability of the qualified Pine Tree Recreation Zone 4 business, and the affiliated members of its unitary group, if 6 any, upon which the credit provided for in this section must be calculated based upon a pro forma determination. The pro forma determination must be based on the assumptions that all of the 8 business activities conducted by the qualified Pine Tree 10 Recreation Zone business and the affiliated members of its unitary group, if any, within this State constitute a unitary business and that only the qualified business activity conducted 12 in the Pine Tree Recreation Zone is subject to tax imposed by 14 this chapter. The portion of the tax liability of the qualified Pine Tree Recreation Zone business and the affiliated members of its unitary group, if any, related to the business activity 16 conducted in the Pine Tree Recreation Zone must be determined by 18 use of a percentage, the numerator of which is the property value and the payroll for the taxable year directly attributed to the 20 qualified recreation business activity of the business and the denominator of which is the statewide property value and payroll 22 for the taxable year of the qualified recreation business and the members of its unitary group.

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3. Sole proprietors and owners of pass-through entities. In the case of a sole proprietor or the owner of a partnership, limited liability company, S corporation, trust or other entity that is treated as a pass-through entity for income tax purposes under the Code, the amount of the credit allowed under subsection 1 is the amount of tax otherwise due under this Part that relates to taxable income received by the sole proprietor or owner from the qualified Pine Tree Recreation Zone business, as defined in Title 30-A, section 5250-Q, subsection 8, as apportioned.

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4. Limitation. The credit provided by this section may not be claimed for tax years beginning on or after January 1, 2019.

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**Emergency clause.** In view of the emergency cited in the preamble, this Act takes effect when approved.

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SUMMARY

This bill establishes the Pine Tree Recreation Zone as the area of the State north and east of the Androscoggin River.

Businesses that establish or expand within the Pine Tree Recreation Zone operations involving outdoor recreation, such as providing services or merchandise relating to guiding, hunting,

fishing, skiing, snowboarding, snowmobiling or water sports,

- would be eligible for tax benefits equal to those offered to businesses under the Pine Tree Development Zone program. These benefits include sales tax exemptions for certain building
- benefits include sales tax exemptions for certain building 4 materials and tangible personal property, exclusion from the calculation of a municipality's tax increment financing district
- 6 within the Pine Tree Recreation Zone, employment tax increment financing for a fixed period of years and state income tax
- 8 credits for a fixed number of years.