# MAINE STATE LEGISLATURE

The following document is provided by the

LAW AND LEGISLATIVE DIGITAL LIBRARY

at the Maine State Law and Legislative Reference Library

http://legislature.maine.gov/lawlib



Reproduced from scanned originals with text recognition applied (searchable text may contain some errors and/or omissions)



# 119th MAINE LEGISLATURE

### FIRST REGULAR SESSION-1999

Legislative Document

No. 2246

S.P. 846

In Senate, May 27, 1999

An Act to Amend the Nutrient Management Laws.

(EMERGENCY)

Reported by Senator NUTTING of Androscoggin for the Joint Standing Committee on Agriculture, Conservation and Forestry pursuant to Public Law 1997, chapter 642, section 8, subsection 3 and ordered printed pursuant to Joint Rule 401.

JOY J. O'BRIEN Secretary of the Senate

	Emergency preamble. Whereas, Acts of the Legislature do not
2	become effective until 90 days after adjournment unless enacted
	as emergencies; and
4	
_	Whereas, the nutrient management laws need to be amended
6	prior to full implementation of those laws; and
U	prior to rull imprementation of those laws; and
_	WWYE.
8	Whereas, implementation is important to the agriculture
	community and the waters of this State; and
.0	
	Whereas, in the judgment of the Legislature, these facts
.2	create an emergency within the meaning of the Constitution of
-	Maine and require the following legislation as immediately
4	necessary for the preservation of the public peace, health and
*	
_	safety; now, therefore,
6	
	Be it enacted by the People of the State of Maine as follows:
.8	
	Sec. 1. 7 MRSA §4201, sub-§6, as enacted by PL 1997, c. 642,
0	§2, is amended to read:
2	6. Regulated residual. "Regulated residual" means a
4.	residual regulated by the Department of Environmental Protection
1	
Ł	pursuant to Title 38, chapter 13 that is used primarily for its
	nitrogen and phosphorous value as determined by the Department of
5	Agriculture, Food and Rural Resources. "Regulated residual" does
	not include wood ash or compost.
	Sec. 2. 7 MRSA §4202, sub-§§2 and 3, as enacted by PL 1997, c.
)	642, §2, are amended to read:
	2. Certification of persons to prepare nutrient management
	plans. The commissioner shall develop a program to train and
	<del>-</del> - <del>-</del>
	certify persons in the preparation of nutrient management plans.
	The commissioner may establish minimum educational requirements
5	for persons eligible for certification. The commissioner may
	revoke a certification in accordance with section 4210.
}	
	3. Livestock operations permits. The commissioner shall
)	issue livestock operations permits in accordance with section
	4205. The commissioner may revoke a livestock operations permit
	in accordance with section 4211.
	Sac 3 7 MDSA 84203 sub-81 4D b BT 1003
Ŀ	Sec. 3. 7 MRSA §4203, sub-§1, ¶B, as enacted by PL 1997, c.
	642, §2, is amended to read:
j	
	B. When an aggrieved party within 30 days of the
8	commissioner's decision appeals a decision of the
	commissioner regarding a <u>livestock operations</u> permit
0	required under section 4205, a request for a variance under
. •	roduring anger peocron 4500% a tednest for a variance ander

section 4204, subsection 8 or a certification under section 4210, the board shall hold a hearing in accordance with Title 5, chapter 375, subchapter IV. The board may affirm, amend or reverse a permit or certification decision made by the commissioner. The board's decision is a final agency action.

Sec. 4. 7 MRSA §§4204 and 4205, as enacted by PL 1997, c. 642, §2, are amended to read:

#### §4204. Nutrient management plan

12

14

16

18

20

22

24

26

28

30

32

34

36

38

10

2

4

6

8

Nutrient management plan required. Except-as-provided in-subsection-4,-beginning-on-December-1,-1998,-a A person who owns or operates a farm that meets the criteria established in subsection 2 shall have a nutrient management plan for that farm and shall implement the provisions in that plan by the dates specified for that category of farm in subsection 4, 5, 6 or 7. The nutrient management plan must be prepared by a person certified in accordance with section 4202, subsection 2 and must address the storage and utilization of all farm nutrients generated on or transported to the farm. A nutrient management plan developed by a farm owner or operator is deemed to have been prepared by a certified nutrient management specialist if a certified nutrient management specialist reviews the plan for compliance with this chapter, signs the plan and notifies the department in accordance with subsection 3. For livestock farms, the nutrient management plan must address storage and utilization of farm nutrients for the entire farm operation including leased or rented land. For crop farms, the plan must address storage and utilization of farm nutrients on land on which manure is The plan must establish minimum distances utilized or stored. between manure storage, stacking and spreading areas and property lines and surface water based on site-specific factors. The plan must provide for manure storage for a minimum of 180 days. A copy of a nutrient management plan required under this section must be available to the commissioner or the commissioner's designee upon request. A nutrient management plan must include the following:

40

A. Provisions for soil erosion control:

42

44

- B. Minimum distances between manure storage, stacking and spreading areas and property lines and surface waters;
- C. Results of soil tests for land designated in the plan for manure spreading or manure irrigation;
- 48
- D. Results of manure tests;

- E. Statement of yield goals for land receiving farm nutrients; and
- F. Additional information established through rulemaking\*:
- 6 G. Site-specific dates recommended for the spreading of manure and spraying or irrigation of liquid manure. In compliance with section 4207, the plan may not recommend spreading between December 1st of a calendar year and March 15th of the following calendar year; and
- 12 H. A recommended timetable for implementing the plan.

20

22

26

- 2. Farms requiring a nutrient management plan. A farm that meets one or more of the following criteria is required to have a nutrient management plan:
- A. A farm that confines and feeds 50 or more animal units at any one time;
  - B. A farm that utilizes more than 100 tons of manure per year not generated on that farm;
- C. A farm that,-after-December-1,-1998, is the subject of a verified complaint of improper manure handling; or
  - D. A farm that stores or utilizes regulated residuals.
- 30 Plans. Upon completion of a nutrient management plan, a person certified to prepare nutrient management plans in accordance with this chapter shall notify the department. The notification must include the name and address of the owner or operator of the farm and the location of the farm for which the plan was prepared. A person preparing a nutrient management plan required by this chapter shall adhere to rules adopted in accordance with this chapter pertaining to the preparation and requirements of the plan.
- Compliance date for farms operational on March 31, 40 Netwithstanding--the--provisions--ef--subsections--1--to--3, 42 Except for a farm requiring a livestock operations permit under section 4205, an owner or operator of a farm that is was operational on the-effective-date-of-this-chapter March 31, 1998 44 and meets the criteria established in subsection 2, paragraph A, 46 or B er-D-is-net-required-te shall have a nutrient management plan prepared for that farm until no later than January 1, 2001. A-nutrient-management-plan-must-be-prepared-in-accordance-with 48 this--chapter-no-later--than-January-1,--2001----The Except as 50 provided in subsection 8, the plan must be implemented no later than October 1, 2005 2007.

- 5. Compliance date for farms that were operational on March
  31, 1998 that store or use regulated residuals. An owner or
  operator of a farm that is required to have a nutrient
  management plan under subsection 2, paragraph D and that was
  operational on March 31, 1998 shall have that plan prepared by
  January 1, 2000. Except as provided in subsection 8, the plan
  must be implemented no later than January 1, 2000.
  - 6. Compliance date for farms becoming operational after March 31, 1998. An owner or operator of a farm that is required to have a nutrient management plan under subsection 2 and that was not operational on March 31, 1998 shall have a nutrient management plan prepared before the farm becomes operational. Except as provided in subsection 8, the plan must be implemented at the time the farm becomes operational.
  - 7. Compliance date for farms subject of verified complaint.
    When a farm is required to have a nutrient management plan under subsection 2, paragraph C, the commissioner shall establish a date by which the plan must be developed and a date for implementation of the plan.
- 24 8. Variances. The commissioner may grant a variance from the implementation date in subsection 4, 5 or 6 when the 26 commissioner finds that implementation of the plan would cause undue hardship. A person requesting a variance shall submit a 28 request in writing to the commissioner at least 90 days prior to the applicable implementation date. The commissioner shall establish by rule criteria and a process for granting a variance. 30 Factors considered must include protection of groundwater and surface water, cost of implementing the plan and availability of 32 financial assistance to implement the plan. Rules adopted pursuant to this subsection are routine technical rules as 34 defined in Title 5, chapter 375, subchapter II-A. 36 Notwithstanding the provisions of this subsection, a variance may not extend an implementation date beyond December 31, 2008. A 38 person denied a variance by the commissioner may appeal that decision to the board.

#### §4205. Livestock operations permit

10

12

14

16

18

20

22

40

42

44

46

48

- 1. Operations requiring a livestock operations permit. Beginning on May-1,-1999 January 1, 2000, a permit issued by the commissioner pursuant to subsection 2 is required for an animal feeding operation that meets one or more of the following criteria:
  - A. The operation is a concentrated animal feeding operation as defined by rules adopted pursuant to this section;

- The operation confines and feeds 300 or more animal units and prior to April 15, 1998 the operation did not confine and feed 300 or more animal units; or
- Proposes an expansion beyond the operation's manure c. storage capacity or land base used for spreading. 6
- Criteria for issuing permits; rulemaking. An applicant 8 for a permit required under this section must submit to the nutrient management plan that meets 10 commissioner а requirements established pursuant to section 4204. A nutrient management plan submitted in accordance with this subsection is 12 confidential and is not a public record as defined in Title 1, Prior to issuing a permit, the section 402, subsection 3. 14 commissioner or a designee of the commissioner shall inspect the operation and determine that the operation is in compliance with 16 the nutrient management plan. The commissioner may issue a provisional permit in accordance with subsection 3. 18 commissioner shall adopt rules in accordance with Title 5, chapter 375 to establish a process for application review and 20 issuing permits required under this section. The rules may 22 establish permit application fees, inspection requirements and procedures for review by the board of permitting decisions. Rules initially adopted pursuant to this section are major 24 substantive rules as defined in Title 5, chapter 375, subchapter II-A. After July 1, 1999, rules adopted pursuant to this section 26 are routine technical rules as defined in Title 5, chapter 375, 28 subchapter II-A.
- 3. Provisional permit. The commissioner may issue a provisional permit to an operation that is not in compliance with the farm's nutrient management plan at the time of inspection. In issuing a provisional permit, the commissioner shall consider existing nutrient management practices on the farm, the protection of groundwater and surface water, the cost of implementing the plan and the availability of financial assistance to implement the plan. A provisional permit must state 38 the date by which the farm must be in compliance with the plan and may not be issued for a period of more than one year. Upon 40 inspection and determination of compliance, the commissioner shall issue a permit in accordance with subsection 3 and the 42 provisional permit expires. The commissioner shall adopt rules in accordance with Title 5, chapter 375 to establish a process for 44 application review and issuing of provisional permits. Rules adopted in accordance with this subsection are routine technical 46 rules as defined in Title 5, chapter 375, subchapter II-A.
  - Sec. 5. 7 MRSA §4206, as enacted by PL 1997, c. 642, §2, is repealed.

48

30

32

34

36

2

2	Sec. 6. 7 MRSA $\S4209$ , as enacted by PL 1997, c. 642, $\S2$ , is amended to read:
4	§4209. Penalties
б	Failure to develop a nutrient management plan in accordance with section 4204 or to obtain a manuremanagement <u>livestock</u>
8	operations permit in accordance with section 4205 constitutes a civil violation for which a forfeiture of up to \$1,000 plus up to
10	\$250 per day for every day that the violation continues may be adjudged.
12	
14	Failure to implement a nutrient management plan according to the requirements of section 4204 and the rules adopted pursuant
16	to that section constitutes a civil violation for which a forfeiture of up to \$1,000 with an additional penalty of up to \$250 per day for every day that the violation continues may be
18	adjudged. Prior to development of a plan, a person is not subject to a penalty for failure to implement a nutrient
20	management plan.
22	Failure to comply with the conditions set forth in a livestock operations permit or a variance constitutes a civil
24	violation for which a forfeiture of up to \$1000 with an additional penalty of up to \$250 per day for every day that the
26	violation continues may be adjudged.
28	Winter spreading of manure in violation of section 4207 constitutes a civil violation for which a forfeiture of up to
30	\$1000 \$1,000 per day for every day that spreading occurs may be adjudged.
32	Sec. 7. 7 MRSA §§4210 to 4213 are enacted to read:
34	
36	§4210. Revocation of certification

If the commissioner finds that a person certified to prepare nutrient management plans has failed to comply with section 4204, subsection 3, the commissioner may revoke that person's certification in accordance with this section.

1. Notice. The commissioner shall give written notice of a revocation immediately following a decision to revoke. A notice of revocation must state the reason the certification is being revoked and the effective date of the revocation and must inform the person of the hearing provisions under subsection 2 and the appeals process before the board.

- 2. Hearing. A person receiving a notice of revocation under subsection 1 may request a hearing on that revocation. A 2 request for a hearing must be in writing and must be made no later than 30 days after receipt of the revocation notice 4 required under subsection 1. The commissioner shall notify the person of the date and location of the hearing. 6 Я A person may present evidence at a hearing that might justify reinstatement of the certification. 10 3. Decisions: appeal. Decisions of the commissioner must 12 14
  - be in writing. The commissioner may reinstate the certification if the commissioner finds that the person has complied with section 4204, subsection 3. A person whose certification is revoked by the commissioner may appeal that decision to the board.

#### §4211. Revocation of livestock operations permit

16

18

20

22

24

26

28

36

44

46

If the commissioner finds that a person issued a livestock operations permit has failed to comply with the provisions of that permit, the commissioner may revoke that person's permit.

- 1. Notice. The commissioner shall give written notice of a revocation immediately following a decision to revoke. A notice of revocation must state the reason the permit is being revoked and the effective date of the revocation and must inform the person of the hearing provisions under subsection 2 and the appeals process before the board.
- 30 2. Hearing. A person receiving a notice of revocation under subsection 1 may request a hearing on that revocation. A 32 request for a hearing must be in writing and must be made not later than 30 days after receipt of the revocation notice 34 required under subsection 1. The commissioner shall notify the person of the date and location of the hearing.
- A person may present evidence at a hearing that might justify reinstatement of the permit. 38
- 40 3. Decisions: appeal. Decisions of the commissioner must be in writing. A person whose permit is revoked by the 42 commissioner may appeal that decision to the board.

#### §4212. Moratorium on swine feeding operation

Notwithstanding section 4205, a person may not construct or operate a new swine feeding operation that confines and feeds 500 48 or more swine. For the purposes of this section, "new swine feeding operation that confines and feeds 500 or more swine" 50 means a lot or facility where 500 or more swine are confined and fed that was not operating as a swine feeding operation on March 1, 1998. This section is repealed October 1, 2001.

### §4213. Annual report; Department of Agriculture, Food and Rural Resources

6

8

10

12

14

16

18

2

4

The commissioner shall report to the joint standing committee having jurisdiction over agricultural matters no later than February 15th of each year on the implementation of this chapter. The report must include the number of people certified to prepare nutrient management plans, a summary of the notifications received for nutrient management plans, the number of applications for livestock operations permits and the number of permits issued, availability of financing or financial assistance for animal waste storage facilities and barriers to implementation of this chapter. The report must also include a summary of permitting activity for animal feeding operations in this State under the National Pollutant Discharge Elimination System.

20

22

- Sec. 8. 12 MRSA  $\S685$ -A, sub- $\S5$ , as amended by PL 1997, c. 642,  $\S3$ , is further amended to read:
- Considerations, application and exemptions. A land use 24 standard may not deprive an owner or lessee or subsequent owner or lessee of any interest in real estate of the use to which it 26 is lawfully devoted at the time of adoption of that standard. 28 Year-round and seasonal single residences and operating farms in existence and use as of September 23, 1971, while so used, and 30 new accessory buildings or structures or renovations of the buildings or structures that are or may be necessary to the 32 satisfactory and comfortable continuation of these residential and farm uses are exempt from the requirements of section 685-B, subsection 1. 34

36 Land use standards adopted pursuant to this chapter management districts may not limit the right, method or manner of 38 cutting or removing timber or crops, the construction and maintenance of hauling roads, the operation of machinery or the 40 erection of buildings and other structures used primarily for agricultural or commercial forest product purposes, including tree farms. Notwithstanding this subsection, a permit from the 42 commission is required for roads covering a ground area of 3 acres or more constructed in management districts, unless those 44 roads are constructed and maintained in accordance with the 46 guidelines of the commission's Land Use Handbook, Section 6, "Erosion Control on Logging Jobs," or as revised. The commission may require a person constructing a road to notify the commission 48 of the location of the road within 21 days. Netwithstanding-this 50 subsection, --the - commission -- may -- adopt -- rules -- in -- accordance -- with

Title--7,--section-4206--to--regulate--large--concentrated--animal feeding-operations.

Land use standards adopted pursuant to this chapter must establish a minimum setback of 100 feet for all structures within a commercial sporting camp complex that are constructed solely for the housing of guests, including structures within a main sporting camp complex and an outpost camp. The standards must establish a minimum setback of 150 feet for all other structures within a sporting camp complex, including, but not limited to, a main lodge, a dining area, a workshop and a parking area.

In adopting district boundaries and land use standards, the commission shall give consideration to public and private planning reports and other data available to it, and shall give weight to existing uses of land and to any reasonable plan of its owner as to its future use.

A permit from the commission is not required for the repair or maintenance of county-owned roads, bridges or culverts as long as the repair or maintenance is conducted in accordance with commission standards that pertain to these activities.

#### Sec. 9. 36 MRSA §656, sub-§1, ¶J is enacted to read:

J. An animal waste storage facility. For the purposes of this section, "animal waste storage facility" means a structure or pit constructed and used solely for storing manure, animal bedding waste or other wastes generated by animal production. For a facility to be eligible for this exemption, the Commissioner of Agriculture, Food and Rural Resources must certify that a nutrient management plan has been prepared in accordance with Title 7, section 4204 for the farm utilizing that animal waste storage facility.

#### Sec. 10. 36 MRSA §1760, sub-§81 is enacted to read:

38

81. Animal waste storage facility. Any materials for the construction, repair or maintenance of an animal waste storage facility. For the purposes of this section, "animal waste storage facility" means a structure or pit constructed and used solely for storing manure, animal bedding waste or other wastes generated by animal production. For a facility to be eligible for this exemption, the Commissioner of Agriculture, Food and Rural Resources must certify that a nutrient management plan has been prepared in accordance with Title 7, section 4204 for the farm utilizing that animal waste storage facility.

after the effective date of this Act, the Department Agriculture, Food and Rural Resources and the Department Environmental Protection shall enter into a memorandum understanding, setting forth a process to ensure a coordinated 6 review of animal feeding operations pursuant to applicable environmental and land use laws, including administration of the 8 National Pollutant Discharge Elimination System permit program as 10 it applies to animal feeding operations. Sec. 12. Appropriation. The following funds are appropriated 12 from the General Fund to carry out the purposes of this Act. 14 1999-00 2000-01 16 AGRICULTURE, FOOD AND RURAL 18 RESOURCES, DEPARTMENT OF 20 Office of Agricultural, Natural and Rural Resources 22 Positions - Legislative Count (2.000)(2.000)24 Personal Services \$83,600 \$87,793 All Other 163,000 163,000 26 Appropriates funds for one 28 Nutrient Management Specialist position, one 30 Agricultural Compliance Officer position and operating costs necessary to 32 administer certain nutrient 34 management laws. **36** DEPARTMENT OF AGRICULTURE, FOOD AND RURAL RESOURCES 38 TOTAL \$246,600 \$250,793 40 ADMINISTRATIVE AND FINANCIAL 42 SERVICES, DEPARTMENT OF 44 Waste Facility Tax Reimbursement 46 All Other \$5,650 48

Sec. 11. Memorandum of understanding. No later than 30 days

2	Provides funds to reimburse municipalities for 50% of the		
4	property tax revenue lost as a result of the new property		
б	tax exemption for qualified animal waste storage		
8	facilities.  DEPARTMENT OF ADMINISTRATIVE		
10	AND FINANCIAL SERVICES TOTAL		\$5,650
12			
14	TOTAL APPROPRIATIONS	\$246,600	\$256,443
16	Emergency clause. In view of the preamble, this Act takes effect when approximations are the controlled the con		ted in the
18	FISCAL NOTE		
20		1999-00	2000-01
22	APPROPRIATIONS/ALLOCATIONS	2777 VV	
24			
26	General Fund REVENUES	\$246,600	\$256,443
28			
30	General Fund Other Funds	(\$20,095) (1,080)	(\$20,899) (1,123)
32	This bill includes additional Gener \$246,600 and \$250,793 in fiscal year		
34	respectively, for the Department of Agr Resources for one additional Nutrier	riculture, Foo	d and Rural
36	position, one additional Agricultural Co and operating costs necessary to adm		
38	management laws.		
40	The Department of Environmental Priminor additional costs to enter into		
42	understanding with the Department of Ag Resources. These costs can be absorbed	riculture, Foo	d and Rural
44	existing budgeted resources.		<u> </u>
46	This bill creates a property tax animal waste storage facilities. Pursua		
48	Maine, the State is required to reimbur of the lost property tax revenue of	se municipalit	ies for 50%
50	exemptions. Additional General Fund will be required in fiscal year	appropriations	

reimbursements. These reimbursements will increase to \$11,300 in fiscal year 2001-02 and \$16,950 in fiscal year 2002-03.

In addition to the reimbursement for the revenue lost, the additional administrative costs that will be incurred by municipalities to implement these changes to the property tax assessments for certain farms require reimbursement as a state mandate pursuant to the Constitution of Maine. Unless General Fund appropriations are provided to fund at least 90% of the additional administrative costs or a Mandate Preamble is amended to the bill and two thirds of the members of each House vote to exempt this mandate from the funding requirement for the administrative costs, municipalities may not be required to implement these changes. The amount of the additional local administrative costs are expected to be minor.

16

18

20

22

24

10

12

14

The new sales tax exemption for qualifying animal waste storage facilities will decrease sales and use tax collections by \$21,175 in fiscal year 1999-00 and \$22,022 in fiscal year 2000-01. The reduction of these tax collections will decrease the amounts transferred to the Local Government Fund for state-municipal revenue sharing in those years by \$1,080 and \$1,123, respectively. The resulting net reductions of General Fund revenue will be \$20,095 in fiscal year 1999-00 and \$20,899 in fiscal year 2000-01.

26

28

The Bureau of Revenue Services will incur some minor additional costs to implement these tax changes. These costs can be absorbed within the bureau's existing budgeted resources.

30

44

46

48

32 SUMMARY

34 This bill is a unanimous committee report of the Joint Standing Committee on Agriculture, Conservation and Forestry as 36 authorized by Public Law 1997, chapter 642, section 8, subsection This bill extends the moratorium on swine feeding operations 38 until October 1, 2001. requires Ιt the Department Environmental Protection and the Department of Agriculture, Food 40 and Rural Resources to enter into a memorandum of agreement on a process for issuing permits under the National Pollutant 42 Discharge Elimination System.

In addition, it does the following:

- Clarifies when utilization of a regulated residual requires a nutrient management plan;
- 2. Provides a process for the Commissioner of Agriculture,
  50 Food and Rural Resources to revoke a person's certification to
  prepare nutrient management plans;

2	3. Provides a process for the Commissioner of Agriculture, Food and Rural Resources to revoke a livestock operations permit;
4	4. Clarifies that minimum setbacks for manure storage,
6	stacking and spreading must be site-specific;
8	5. Requires that a nutrient management plan provide for storage of manure for a minimum of 180 days;
10	6. Establishes compliance dates for nutrient management
12	plans and authorizes the Commissioner of Agriculture, Food and Rural Resources to grant variances;
14	7. Authorizes the issuance of provisional livestock
16	operations permits;
18	8. Specifies that a person is not subject to the penalty for failure to implement a nutrient management plan prior to the
20	development of a nutrient management plan. Only the penalty for failure to develop a plan would apply;
22	9. Requires the Commissioner of Agriculture, Food and Rural
24	Resources to submit an annual report on implementation of nutrient management laws;
26	10. Grants an exemption from property tax for animal waste
28	storage facilities;
30	11. Grants an exemption from sales tax for materials to construct, repair or maintain an animal waste storage facility;
32	and
34	12. Requires the Department of Environmental Protection and the Department of Agriculture, Food and Rural Resources to enter
36	into a memorandum of agreement on a process to review and issue
38	permits issued under the National Pollutant Discharge Elimination System.