

L.D. 1137

DATE: 3-25-97

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(Filing No. H - 108)

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STATE OF MAINE HOUSE OF REPRESENTATIVES 118TH LEGISLATURE FIRST REGULAR SESSION

HOUSE AMENDMENT "KK to COMMITTEE AMENDMENT "A" to H.P. 832, L.D. 1137, Bill, "An Act Making Unified Appropriations and Allocations for the Expenditures of State Government, General Fund and Other Funds, and Changing Certain Provisions of the Law Necessary to the Proper Operations of State Government for the Fiscal Years Ending June 30, 1998 and June 30, 1999"

Amend the amendment by striking out all of the mandate preamble (page 1, lines 29 to 35 in amendment)

Further amend the amendment by striking out all of the emergency preamble (page 1, lines 37 to 49 and page 2, lines 1 to 3 in amendment)

Further amend the amendment in Part E in section 1 in that 30 part designated "<u>\$1518.</u>" by striking out all of subsection 1 (page 221, lines 19 to 24 in amendment) and inserting in its 32 place the following:

 34 '<u>1. Tax Relief Fund for Maine Residents.</u> There is created the Tax Relief Fund for Maine Residents, which must be used for
 36 the following purposes.

38A. In the 1998-1999 biennium, all resources appropriated to
the fund must be used to increase the personal exemption40amount authorized pursuant to Title 36, section 5126. The
State Tax Assessor shall annually determine the amount of
the increase allowable rounded down to the nearest \$50. If
any increase is allowable, it is effective for the current
taxable year and is incorporated into the income tax forms
and instructions of the State Tax Assessor for that taxable

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HOUSE AMENDMENT " $\mathcal{K}\mathcal{K}$ " to COMMITTEE AMENDMENT "A" to H.P. 832, L.D. 1137

year. Any increase pursuant to this section must be determined before the adjustment authorized in Title 36, section 5126. The adjustment otherwise required by this paragraph is not in effect for any taxable year in which the increase in the personal exemption for state income tax purposes would result in a personal exemption amount higher than that allowed for federal income tax purposes.

B. All resources transferred to the fund pursuant to subsection 2 must remain in the fund until the joint standing committee of the Legislature having jurisdiction over taxation matters makes recommendations to the Legislature on the method or methods to provide tax relief to citizens of the State utilizing all resources transferred to the Tax Relief Fund for Maine Residents.'

Further amend the amendment in Part E in section 1 in that part designated "**§1518.**" in subsection 2 in paragraph A in the 5th line (page 221, line 35 in amendment) by inserting after the confollowing: "year" the following: ', except that, if 75% of the excess of total General Fund revenue received over accepted estimates is less than \$10,000,000, then 100% of the excess of total General Fund revenue received over accepted estimates must be transferred to the Tax Relief Fund for Maine Residents.'

Further amend the amendment in Part E in section 1 in that part designated "<u>\$1518.</u>" in subsection 2 in paragraph D in the 4th line (page 222, line 2 in amendment) by striking out the following: "<u>last</u>" and inserting in its place the following: 30 '<u>first</u>'

32 Further amend the amendment in Part E by inserting at the end the following:

'Sec. E-2. 36 MRSA §5126, as repealed and replaced by PL 1989, c. 878, Pt. D, §12, is amended to read:

38 §5126. Personal exemptions

A resident individual shall-be is allowed \$2,000 \$2,100 for each exemption to which the individual is entitled for the taxable year for federal income tax purposes, unless the taxpayer is claimed as a dependent on another return. No additional
exemption may be allowed for taxpayers over 65 years of age or blind. The nominal dollar amount of this section shall-be is subject to annual adjustment under-section-5403 pursuant to Title 5, section 1518.

For tax years beginning on or after January 1, 1999, the nominal dollar amount of this section is also subject to annual

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HOUSE AMENDMENT " \mathcal{K} " to COMMITTEE AMENDMENT "A" to H.P. 832, L.D. 1137 adjustment by multiplying it by the percentage adjustment factor defined in section 5402, subsection 2 and rounded down to the 2 nearest \$50. If any adjustment is made pursuant to this 4 paragraph, it is effective for the current taxable year and is incorporated into the income tax forms and instructions of the State Tax Assessor for that taxable year. 6 8 Sec. E-3. Appropriation. The following funds are appropriated from the General Fund to carry out the purposes of this Part. 10 1997-98 1998-99 12 14 ADMINISTRATIVE AND FINANCIAL SERVICES, DEPARTMENT OF 16 **Tax Relief Fund for Maine** 18 Residents 20 \$3,000,000 \$3,000,000 Unallocated Provides funds as an initial 22 investment in the Tax Relief 24 Fund for Maine Residents in with accordance the 26 provisions of the Maine Revised Statutes, Title 5, 28 section 1518, subsection 1, paragraph A to increase the 30 personal exemption authorized pursuant to Title 36, section 5126.' 32 34 Further amend the amendment in Part Z in section 1 in the 2nd line (page 261, line 25 in amendment) by striking out the following: "\$500,000" and inserting in its place the following: 36 '\$1,000,000' and in the 3rd line from the end (page 261, line 28 38 in amendment) by striking out the following: "\$500,000" and inserting in its place the following: '\$1,000,000' 40 Further amend the amendment by striking out all of Part AA. 42 Further amend the amendment in Part GG in section 2 in subsection 12-A in the last line (page 266, line 40 in amendment) 44 by striking out the following: "<u>\$1,000,000</u>" and inserting in its place the following: '\$850,000' 46 48 Further amend the amendment in Part SS in section 3 by striking out all of paragraph B-4 and inserting in its place the 50 following:

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HOUSE AMENDMENT

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'B-4. Notwithstanding any other provision of law, on the date that the Northern Maine Regional Detention Facility begins operating, the State is responsible for all physically restrictive juvenile detention statewide, except that the detention provided under subsection 1 remains the responsibility of the counties. At the discretion of the sheriff, a county may assume responsibility for the detention of a juvenile for the first 48 hours, excluding Saturdays, Sundays and legal holidays. Upon mutual agreement of the Commissioner of Corrections and the sheriff and upon terms mutually agreeable to them, a juvenile may be further detained by a county. Any detention of a juvenile by a county must be in a section of a jail or other secure detention facility in compliance with paragraph A or in an approved detention facility or temporary holding resource in compliance with paragraph B. This paragraph does not apply to a juvenile who is held in an adult section of a jail pursuant to court order under paragraph C or D; section 3101, subsection 4, paragraph E-1; or section 3205, subsection 2.'

Further amend the amendment by inserting at the end before the emergency clause the following:

PART XX

Sec. XX-1. Education in the Unorganized Territory; lapsed balances. Notwithstanding any other provision of law, \$400,000 of available balances in fiscal year 1996-97 in the Personal Services line category and \$300,000 of available balances in the All Other line category from fiscal year 1996-97 in the Education in the Unorganized Territory account in the Department of Education lapse to General Fund revenue in fiscal year 1997-98.

Sec. XX-2. Abandoned Property Fund; transfer of funds. Notwithstanding any other provision of law, the State Controller is authorized to transfer \$100,000 in the Abandoned Property Fund to General Fund undedicated revenue no later than June 30, 1998.

Sec. XX-3. Transfer of funds. Notwithstanding any other provision of law, the State Controller may transfer \$100,000 in additional fine revenue from the Bureau of Insurance account in the Department of Professional and Financial Regulation to General Fund undedicated revenue no later than June 30, 1998.

Sec. XX-4. Transfer of funds. Notwithstanding any other provision of law, the State Controller may transfer \$900,000 from the Bureau of Banking - Securities Division account in the Department of Professional and Financial Regulation to General Fund undedicated revenue no later than June 30, 1998.

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HOUSE AMENDMENT "KK" to COMMITTEE AMENDMENT "A" to H.P. 832, L.D. 1137 PART YY 2 YY-1. Appropriation. 4 Sec. The following funds are appropriated from the General Fund to carry out the purposes of 6 this Part. 1997-98 8 1998-99 10 ADMINISTRATIVE AND FINANCIAL SERVICES, DEPARTMENT OF 12 **Departments and Agencies -**14 Statewide 16 Personal Services (\$250,000) (\$250,000) 18 Deappropriates funds from workers' savings in . 20 compensation rates for state employees. 22 Sec. YY-2. Allocation. The following funds are allocated from 24 the Highway Fund to carry out the purposes of this Part. 1997-98 1998-99 26 28 ADMINISTRATIVE AND FINANCIAL SERVICES, DEPARTMENT OF 30 **Departments and Agencies -**Statewide 32 34 Personal Services (\$17,500) (\$17,500)36 Deallocates funds from savings in workers' compensation rates for state 38 employees. 40 Sec. YY-3. Calculation and transfer. Notwithstanding the Maine Revised Statutes, Title 5, section 1585, the State Budget Officer 42 shall calculate the amount of savings identified in sections 1 and 2 that apply against each affected account in the Personal 44 Service line category appropriations and allocations and shall transfer the calculated amounts by financial order. 46 These transfers are to be considered adjustments to appropriations and allocations. The State Budget Officer shall report to the joint 48 standing committee of the Legislature having jurisdiction over appropriations and financial Affairs annually before June 15, 50

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1998 and June 15, 1999 on the implementation of this Part.

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HOUSE AMENDMENT "KK" to COMMITTEE AMENDMENT "A" to H.P. 832, L.D. 1137

PART ZZ

Sec. ZZ-1. Appropriation. The following funds are appropriated from the General Fund to carry out the purposes of this Part.

1997-98 1998-99

ADMINISTRATIVE AND FINANCIAL SERVICES, DEPARTMENT OF

14 Salary Plan

16 Personal Services (\$50,000)

 18 Deappropriates funds as a result of the continuation of
 20 the Voluntary Employee Incentive Program pursuant to
 22 provisions outlined in this Act.

PART AAA

Sec. AAA-1. Appropriation. The following funds are appropriated from the General Fund to carry out the purposes of this Part.

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1997-98

(\$50,000)

34 HUMAN SERVICES, DEPARTMENT OF

36 Intermediate Care -Payments to Providers

All Other

(\$7,000,000)

Deappropriates funds due to an anticipated surplus in fiscal year 1996-97 and deappropriates funds originally appropriated in fiscal year 1994-95 for the settlement on the loss of federal financial participation for the former provider-specific gross receipts tax on nursing facilities.

48 DEPARTMENT OF HUMAN SERVICES 50 TOTAL

(\$7,000,000)

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PART BBB

Sec. BBB-1. Calculation and transfer. Notwithstanding the Maine Revised Statutes, Title 5, section 1585, the State Budget Officer shall calculate and apply against each affected account the amount of salary savings identified in section 2 of this Part and shall transfer the calculated amounts by financial order. These transfers are to be considered adjustments to appropriations. The State Budget Officer shall provide the Joint Standing 12 Committee on Appropriations and Financial Affairs with a report of the transferred amounts no later than May 15, 1998.

BBB-2. Sec. Appropriation. The following funds are appropriated from the General Fund to carry out the purposes of 16 this Part.

1997-98

HUMAN SERVICES, DEPARTMENT OF

Departmentwide

Personal Services

(\$1,200,000)

Deappropriates funds from salary savings from various programs within the department.

30 DEPARTMENT OF HUMAN SERVICES TOTAL

(1,200,000)

MENTAL HEALTH, MENTAL RETARDATION AND SUBSTANCE ABUSE SERVICES. 34 **DEPARTMENT OF**

Departmentwide

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Personal Services

TOTAL APPROPRIATIONS

(300,000)

Deappropriates funds from salary savings 42 from various programs within the department.

44	DEPARTMENT OF MENTAL HEAL		1000 - 1000 1000 - 1000
	MENTAL RETARDATION AND SU	BSTANCE	
46	ABUSE SERVICES		
	TOTAL		(300,000
48			

(\$1,500,000)

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DA.	DT	CCC
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CCC-1. Appropriation. Sec. The following funds are appropriated from the General Fund to carry out the purposes of this Part. 8

> 1997-98 1998-99

- 10 TREASURER OF STATE, 12 **OFFICE OF**
- **Debt Service Treasury** 14

16 All Other

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(\$1,158,900) (\$1,178,000)

(1, 158, 900)

(1, 178, 000)

- 18 Deappropriates funds through the transfer of funds to the 20 Debt Service account from the Debt Service Earnings 22 account. This deappropriation and transfer 24 are a result of interest earnings in the Debt Service 26 Earnings account projected to be greater than originally 28 budgeted.
- **OFFICE OF TREASURER** 30 OF STATE
- TOTAL 32

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- 34 ADMINISTRATIVE AND FINANCIAL SERVICES, DEPARTMENT OF
- 36 **Tree Growth Tax Reimbursement** 38 1,000,000 All Other
- 40 Provides funds to offset a reduction in section B-1. 42
- 44 Capital Construction/Repairs/ **Improvements - Administration** 46

(150,000)(150,000)Capital Expenditures DEPARTMENT OF ADMINISTRATIVE

50 AND FINANCIAL SERVICES TOTAL 850,000 (150,000)

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TOTAL APPROPRIATIONS

(\$308,900) (\$1,328,000)'

1997-98

1998-99

Further amend the amendment by striking out all of the emergency clause.

Further amend the amendment by relettering or renumbering any nonconsecutive Part letter or section number to read consecutively.

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FISCAL NOTE

1996-97

16	APPROPRIATIONS/			
18	ALLOCATIONS			<i>?</i> .
20	General Fund Highway Fund	\$4,500,000	(\$6,108,900) (17,500)	\$1,372,000 (17,500)
22			N — 1 V - 1 V V	• • • • • •
24	REVENUES			

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 General Fund
 \$2,300,000
 \$500,000

This amendment will result in net General Fund savings over 30 the biennium of \$3,036,900. It increases the General Fund cost of the bill by \$4,500,000 in fiscal year 1996-97, decreases the 32 General Fund cost of the bill by \$8,408,900 in fiscal year 1997-98 and increases the General Fund cost by \$872,000 in fiscal 34 year 1998-99.

36 The Tax Relief Fund for Maine Residents will increase the personal income tax exemption as a result of a General Fund appropriation of \$3,000,000 in fiscal year 1997-98 and \$3,000,000 38 in fiscal year 1998-99. These increases in the personal income 40 tax exemption will result in reductions of General Fund revenue below current projections beginning in the 2000-2001 biennium. Any resources transferred to the Tax Relief Fund for Maine 42 Residents as a result of certain revenue surpluses will remain in the fund pending recommendations by the Joint Standing Committee 44 on Taxation and approval by the Legislature. 46

This amendment amends the amendment in Part SS, section 3 such that the mandate that would have been created with the original language is eliminated.

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HOUSE AMENDMENT

} .:: **€**. -

2 This amendment removes the emergency preamble and the emergency clause. The bill will take effect 90 days after the adjournment of the 118th Legislature's First Regular Session sine die.

This amendment also decreases the Highway Fund cost of the bill by \$17,500 in fiscal year 1997-98 and \$17,500 in fiscal year 1998-99.

SUMMARY

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This amendment accomplishes the following.

16 It removes the mandate preamble due to new proposed language in Part SS, section 3 that maintains responsibility for
18 physically restrictive juvenile detention at the state level once the Northern Maine Regional Juvenile Detention Facility begins
20 operating, except under certain circumstances at the discretion of the counties.

22 24

It removes the emergency preamble and the emergency clause.

It amends Part E to prioritize the expenditures authorized from the Tax Relief Fund for Maine Residents. The first use of the fund is to use funds appropriated in the 1998-1999 biennium to increase the personal exemption authorized for state income tax purposes. It also adds that the personal exemption would be adjusted at the same percentage rate as used by the Federal Government for federal income tax purposes starting in fiscal year 1999-2000.

Part E further clarifies that if the 75% of excess General Fund revenue over accepted estimates in fiscal year 1996-97 is
less than \$10,000,000, then 100% of the excess General Fund revenue over accepted estimates must be transferred to the fund.
A General Fund appropriation of \$6,000,000 is also provided as an initial investment in the fund.

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This amendment also amends Part E as follows:

 It clarifies that transfers to the Tax Relief Fund for
 Maine Residents in fiscal year 1999-2000 and thereafter are based on the first rather than last accepted revenue estimates;

 It provides a General Fund appropriation of \$3,000,000
 in fiscal year 1997-98 and \$3,000,000 in fiscal year 1998-99 to the Tax Relief Fund for Maine Residents as an initial
 investment. These funds will be used in fiscal year 1997-98 and fiscal year 1998-99 to increase the personal exemption.

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3. It also provides that all resources transferred to the Tax Relief Fund for Maine Residents must remain in the fund
pending a recommendation by the joint standing committee of the Legislature having jurisdiction over taxation matters and
approval by the Legislature for additional tax relief to Maine's citizens.

This amendment further amends Part Z to increase the 10 transfer from the Underground Oil Storage Replacement Fund to General Fund undedicated revenue from \$500,000 to \$1,000,000 in 12 each year of the biennium.

14 It strikes Part AA of the amendment, which deappropriated \$4,500,000 from amounts available in fiscal year 1996-97 that 16 would have otherwise lapsed.

18 It amends Part GG to reduce by \$150,000 the amount that must be transferred each year from the Capital 20 Construction/Repairs/Improvements - Administration account to the Legislature's Reserve Fund for State House Preservation and 22 Maintenance.

24 It adds a new Part XX, which:

 Lapses \$700,000 in unencumbered balances forward in the Education in the Unorganized Territory program to General Fund
 revenue in fiscal year 1997-98;

Authorizes the transfer of \$100,000 from the Abandoned
 Property Fund to General Fund undedicated revenue in fiscal year
 1997-98;

 34 3. Authorizes the transfer of \$100,000 in fine money from the Bureau of Insurance account to General Fund undedicated
 36 revenue in fiscal year 1997-98; and

 Authorizes the transfer of \$900,000 from the Bureau of Banking - Securities Division account to General Fund undedicated
 revenue in fiscal year 1997-98.

42 The amendment also adds Part YY, which identifies General Fund and Highway Fund savings from the workers' compensation 44 rates for state employees.

46 It adds Part ZZ, which increases the savings identified in the Voluntary Employee Incentive Program.

It adds Part AAA, which deappropriates funds in fiscal year 50 1997-98 from the Department of Human Services, Intermediate Care - Payments to Providers account from an anticipated surplus in

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HOUSE AMENDMENT

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fiscal year 1996-97 and from funds originally appropriated in fiscal year 1994-95 for the settlement on the loss of federal financial participation for the former provider-specific gross receipts tax on nursing facilities.

6 It adds Part BBB, which deappropriates \$1,500,000 in fiscal year 1997-98 from salary savings within the Department of Human 8 Services and the Department of Mental Health, Mental Retardation and Substance Abuse Services.

It adds Part CCC, which:

 Deappropriates funds from the Debt Service - Treasury
 account available from additional interest earnings in the Debt Service Earnings account;

2. Deappropriates \$150,000 annually from the amount 18 provided for capital construction, repairs and improvements; and

 3. Appropriates \$1,000,000 to the Tree Growth Tax Reimbursement Program thereby returning the appropriation to the
 90% level.

Jeorge Alier SPONSORED BY: (Representative KERR

TOWN: Old Orchard Beach

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