



116th MAINE LEGISLATURE

SECOND REGULAR SESSION-1994

Legislative Document

No. 1820

H.P. 1354

House of Representatives, February 1, 1994

An Act to Encourage Effective Use of State Resources.

Approved for introduction by a majority of the Legislative Council pursuant to Joint Rule 26. Reference to the Committee on Human Resources suggested and ordered printed.

JOSEPH W. MAYO, Clerk

Presented by Representative DAGGETT of Augusta. Cosponsored by Representative KILKELLY of Wiscasset and Senators: BERUBE of Androscoggin, BUTLAND of Cumberland, CAHILL of Sagadahoc.

Be it enacted by the People of the State of Maine as follows: 2 Sec. 1. 5 MRSA §20005, sub-§6, as amended by PL 1993, c. 349, $\S21$, is further amended to read: 4 Contracts and licensing. Through the director: б б. 8 Α. Administer all contracts with community service providers for the delivery of alcohol and drug abuse 10 services; Establish operating and treatment standards and inspect 12 Β. and issue certificates of approval for approved treatment facilities, drug abuse treatment facilities or programs, 14 including residential treatment centers, and community-based service providers pursuant to section 20024 and subchapter 16 V: and 18 Ċ. Ensure community participation by funding regional alcohol councils to: 20 22 (1)Assist in the development of comprehensive state plans, the review of the effectiveness of existing 24 policies and services, and the identification of unmet needs; 26 (2) Review and comment onproposed grants and 28 contracts; 30 Increase public awareness and participation; (3) 32 Supply general reference information; and (4)Advocate for individuals in need of assistance. 34 (5) The director shall ensure that councils are funded in a 36 manner that recognizes local differences in cost and travel distances and allows equal provision of services in each 38 geographic area to the extent that funds are available 40 within the office for this purpose .; and 42 Request proposals for changes in existing contract D. services when, after notice and opportunity for hearing: 44 (1) The provider breaches the contract between the provider and the office; 46 48 (2) The provider no longer qualifies as a provider due to changes that include, but are not limited to: 50 (a) Loss of license;

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(b) Insolvency; or

2 (c) Loss of eligibility in the Medicare or <u>Medicaid programs when these programs provide</u> 4 funds that are an integral service of the provider; б (3) The provider fails to correct deficiencies, improve services or reduce costs when requested after 8 inspection visits reveal a failure to comply with standards; 10 (4) The provider is unwilling to continue to provide 12 services; 14 (5) The provider is given consistent reports of the provider's poor functioning of the program; or 16 (6) The provider fails to plan services with other 18 providers of services when needed to enhance continuity 20 of care. The office shall issue a client impact statement when it has 22 reasonable cause to change a provider of substance abuse 24 services that addresses the consequences of the change and ensures that the recipient of substance abuse services will not adversely suffer a lapse of service, a prospective 26 provider meets the needs of the recipient of services or a future recipient of services and that the office may 28 monitor, license and audit new contracts to provide 30 services, shut down existing programs and implement new programs. 32 The director may delegate contract and licensing duties under this subsection to the Department of Human Services, 34 the Department of Corrections or the Department of Mental Health and Mental Retardation as long as that delegation ensures that 36 contracting for alcohol and other drug abuse services provided in community settings are consolidated within the Department of 38 Human Services, that contracting for alcohol and other drug abuse 40 services delivered within correctional facilities are consolidated within the Department of Corrections and that contracting for alcohol and other drug abuse services delivered

 42 contracting for alcohol and other drug abuse services delivered within mental health and mental retardation facilities are
 44 consolidated within the Department of Mental Health and Mental Retardation.
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The director may not delegate contract and licensing duties if that delegation results in increased administrative costs.

50 The director may not issue requests for proposals for existing contract services until the director has adopted rules in 52 accordance with the Maine Administrative Procedure Act to ensure

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that the reasons for which existing services are placed out for bid and the performance standards and manner in which compliance is evaluated are specified and that any change in provider is accomplished in a manner that fully protects the consumer of services.

Any new contract must be awarded through a request-for-proposal procedure and 1/3 of the contracts of \$100,000 per year or more that are renewed must be awarded through a request-for-proposal procedure at least every 2 years.

12 The director shall establish a procedure to obtain assistance and advice from consumers of alcohol and other drug abuse services 14 regarding the selection of contractors when requests for proposals are issued;

Sec. 2. 5 MRSA §20005, sub-§12, as amended by PL 1991, c. 601, 18 §6, is further amended to read:

12. Rules. Adopt rules, in accordance with the Maine Administrative Procedure Act, necessary to carry out the purposes
of this chapter and approve any rules adopted by state agencies for the purpose of implementing alcohol or drug abuse prevention
or treatment programs and ensuring the stability of the provider system.

All state agencies must comply with rules adopted by the office regarding uniform alcohol and other drug abuse contracting requirements, formats, schedules, data collection and reporting 30 requirements;

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Sec. 3. 34-B MRSA §1208, sub-§§7 to 9 are enacted to read:

7. Change of provider. The department may change a provider when, after notice and opportunity for hearing:

A. The provider breaches the contract between the provider and the department;

40 <u>B. The provider no longer qualifies as a provider due to</u> <u>changes that include, but are not limited to:</u>

(1) Loss of license;

(2) Insolvency; or

 (3) Loss of eligibility in the Medicare or Medicaid
 48 programs when these programs provide funds that are an integral service of the provider;
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C.The provider fails to correct deficiencies, improve52services or reduce costs when the department requests these
actions after inspection visits reveal a failure to comply54with standards;

Page 3-LR3056(1) L.D.1820 <u>D. The provider is unwilling to continue to provide</u> <u>services; or</u>

E. The provider is given consistent reports of the provider's poor functioning of the program.

8. Statement to support change of provider. The department shall issue a client impact statement to support a decision to change a provider of mental health services that addresses the consequences of the change and ensures that:

A. The recipient of mental health services will not adversely suffer a lapse of service;

B. A prospective provider meets the needs of the recipient of services or a future recipient of services; and

18 <u>C. The department may monitor, license and audit new contracts to provide services, shut down existing programs</u> 20 <u>and implement new programs.</u>

22 9. Adoption of rules. The commissioner shall adopt rules in accordance with the Maine Administrative Procedure Act to 24 implement the notice, hearing and procedural requirements of subsections 7 and 8 and ensure the stability of the provider 26 system.

Sec. 4. 34-B MRSA §3604, sub-§3, ¶¶E and F, as enacted by PL 1991, c. 452, §1, are repealed.

STATEMENT OF FACT

This bill clarifies the request-for-proposal procedure for the Department of Mental Health and Mental Retardation and the Office of Substance Abuse. The current requirement for issuing an annual request for proposal procedure is removed. Instead of an automatic annual review, a review is required when certain conditions exist that include:

1. Breach of contract;

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2. Contractor loss of qualification;

Contractor failure to correct reported deficiencies or
 reduce costs when requested;

48 4. Contractor's unwillingness to provide services; and

50 5. Receipt of reports of poor functioning of a contractor.

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When any of these conditions exist, the Department of Mental

Health and Mental Retardation and the Office of Substance Abuse may issue a request for a proposal procedure for contracted services.

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This document has not yet been reviewed to determine the need for cross-reference, stylistic and other technical amendments to conform existing law to current drafting standards.

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