

L.D. 1791 2 DATE: 3/22/94 (Filing No. H-878) 4 **ENERGY & NATURAL RESOURCES** б 8 10 Reproduced and distributed under the direction of the Clerk of the House. 12 STATE OF MAINE HOUSE OF REPRESENTATIVES 14 **116TH LEGISLATURE** 16 SECOND REGULAR SESSION 18 COMMITTEE AMENDMENT "H" to H.P. 1328, L.D. 1791, Bill, "An 20 Act to Prohibit the Location of New Groundwater Drinking Water Supply Wells in Close Proximity to Potential Contamination, 22 Sources" Amend the bill by striking out the title and substituting 24 the following: 26 'An Act to Prevent Damage Claims against the State Due to the 28 Installation of Drinking Water Wells in Areas of Possible Hazardous Substances and Oil Pollution' 30 Further amend the bill by striking out everything after the 32 enacting clause and before the statement of fact and inserting in its place the following: 34 'Sec. 1. 38 MRSA §548, as amended by PL 1991, c. 817, §10, is 36 further amended by adding at the end the following: 38 If a water supply well is installed after October 1, 1994 to serve a location that immediately before the well installation was served by a viable community public water system, and the 40 well is or becomes contaminated with oil: 42 1. Delineated contaminated area. The commissioner or any 44 person responsible for the discharge of the oil is not obligated by this subchapter to reimburse any person for the expense of treating or replacing the well if the well is installed in an 46 area delineated by the department as contaminated as a result of 48 the proximity of the area to: 50 A hazardous waste storage, treatment or disposal facility licensed by the department;

Page 1-LR2805(2)

R.d.S.

2 B. An uncontrolled hazardous substance site as defined in section 1362, subsection 3 and listed by the department; 4 C. An oil terminal facility as defined in section 542, 6 subsection 7 licensed by the department; 8 D. A solid waste disposal facility as defined in section 1303-C, subsection 30 and licensed by the department; or 10 E. A closed or abandoned municipal solid waste landfill listed by the department; and 12 14 2. Areas not delineated. If the well is installed in an area other than one described in subsection 1, the obligation under this subchapter of the commissioner or any person 16 responsible for the discharge of oil with regard to replacement 18 or treatment of the well is limited to reimbursement of the expense of installing the well and its proper abandonment. The well owner is responsible in such a case for other expenses of 20 replacing or treating the water supply well, including the cost 22 of any pump or piping installed with the well. For purposes of this section, "viable community public water 24 system" means a community water system as defined in Title 22, 26 section 2660-B that has not indicated an intent to imminently cease providing water to that location. 28 Sec. 2. 38 MRSA §551, sub-§2, ¶I, as enacted by PL 1991, c. 30 817, §11, is amended to read: 32 I. A 3rd-party damage claim for damages to real estate may not include the devaluation of the real estate associated with the loss of a water supply if the commissioner finds 34 under section 548 that a public or private water supply is available and if that water supply best meets the criteria 36 of that section and the property owner did not agree to be 38 served by that public or private water supply. <u>If a water</u> supply well is installed after October 1, 1994 to serve a location that immediately before the well installation was 40 served by a viable community public water system, and the 42 well is or becomes contaminated with oil:

44 (1) A 3rd party may not recover damages under this subchapter for expenses incurred in treating or replacing the well if the well is installed in an area delineated as contaminated as provided in section 548, subsection 1; and

Page 2-LR2805(2)

(2) A 3rd-party damage claim under this subchapter with regard to treatment or replacement of the well is limited to reimbursement of the expense of installing the well and its proper abandonment if the well is installed in any other area.

For purposes of this paragraph, "viable community public water system" has the same meaning as in section 548.

10 12

14

16

18

20

22

24

26

28

30

32

34

36

38

40

42

44

46

48

2

4

6

8

Sec. 3. 38 MRSA, §568, sub-§2-A is enacted to read:

2-A. Limitation on clean-up responsibility. Notwithstanding subsections 1 and 2, if a water supply well is installed after October 1, 1994 to serve a location that immediately before the well installation was served by a viable community public water system, and the well is or becomes contaminated with oil:

> A. Neither the commissioner nor the responsible party is obligated under this subchapter to reimburse any person for the expense of treating or replacing the well if the well is installed in an area delineated by the department as contaminated as described in section 548, subsection 1; and

B. The obligation under this subchapter of the commissioner or any responsible party with regard to replacement or treatment of the well is limited to reimbursement of the expense of installing the well and its proper abandonment if the well is installed in an area other than one described in paragraph A. The well owner is responsible in such a case for other expenses of replacing or treating the water supply well, including the cost of any pump or piping installed with the well.

For purposes of this subsection, "viable community public water system" has the same meaning as in section 548.

Sec. 4. 38 MRSA §569-A, sub-§2, ¶H, as enacted by PL 1991, c.817, §26, is amended to read:

H. A 3rd-party damage claim for damages to real estate may not include the devaluation of the real estate associated with the loss of a water supply if the commissioner finds under section 568, subsection 2 that a public or private water supply is available and best meets the criteria of that subsection and the property owner did not agree to be served by that public or private water supply. If a water supply well is installed after October 1, 1994 to serve a location that immediately before the well installation was

Page 3-LR2805(2)

served by a viable community public water system, and the well is or becomes contaminated with oil:

(1) A 3rd party may not recover damages under this subchapter for the expenses of treatment or replacement of the well if the well is installed in an area delineated as contaminated as provided in section 548, subsection 1; and

10(2) A 3rd-party damage claim under this subchapter
with regard to treatment or replacement of the well is12limited to reimbursement of the expense of installing
the well and its proper abandonment if the well is14installed in any other area.

16 For purposes of this paragraph, "viable community public water system" has the same meaning as in section 548.

Sec. 5. 38 MRSA, §569-B, sub-§2, ¶G is enacted to read:

20

18

22

24

26

28

30

32

34

36

38

2

4

б

8

- G. A 3rd-party damage claim for damages to real estate may not include the devaluation of the real estate associated with the loss of a water supply if the commissioner finds under section 568, subsection 2 that a public or private water supply is available and best meets the criteria of that subsection and the property owner did not agree to be served by that public or private water supply. If a water supply well is installed after October 1, 1994 to serve a location that immediately before the well installation was served by a viable community public water system, and the well is or becomes contaminated with oil:
- (1) A 3rd party may not recover damages under this subchapter for expenses incurred in treating or replacing the well if the well is installed in an area delineated as contaminated as provided in section 548, subsection 1; and
- 40 (2) A 3rd-party damage claim under this subchapter
 40 with regard to treatment or replacement of the well is
 42 limited to reimbursement of the expense of installing
 42 the well and its proper abandonment if the well is
 installed in any other area.
- 46 For purposes of this paragraph, "viable community public 46 water system" has the same meaning as in section 548.
- 48 50

44

355, \S 49, is further amended to read:

Sec. 6. 38 MRSA §1310-F, sub-§2, as amended by PL 1993, c.

Page 4-LR2805(2)

Any municipality that owns, 2. Eligibility. rents or 2 leases a solid waste landfill for which a remediation or closure plan has been adopted is eligible for grants. A municipality that has acted to close its solid waste landfill or to remedy 4 environmental and public health hazards posed by the landfill б prior to the adoption of a closure or remediation plan under this subchapter or that closed a landfill or remediated environmental 8 or public health hazards posed by a landfill, is also eligible for reimbursement of closure or remediation costs incurred after 10 February 1, 1976, as long as the closure or remediation actions were in conformance with all applicable laws or rules in effect 12 at the time. Costs incurred by closure or remediation actions taken after the adoption of a closure or remediation plan under 14 this subchapter are eligible for reimbursement only if those actions conform to that plan. Grant payments may not be made to 16 any municipality for any portion of payments to settle civil or criminal judgments against that municipality for damages or 18 injuries caused by the landfill. In addition, for landfills in operation prior to January 1, 1993, grant payments may not be 20 made to a municipality for remediation to mitigate any threat posed by that landfill to structures built, -or-permitted by-the 22 municipality--to--be--built after January 1, 1994 <u>by that</u> municipality, the county in which that municipality is located, a 24 school administrative unit as defined in Title 20-A, section 1, a guasi-municipal corporation as defined in Title 30-A, section 2351 or a special district as defined in Title 30-A, section 5704 26 that includes any portion of the municipality unless the 28 commissioner determines that the municipality could not have reasonably anticipated these threats. Any interest paid by a 30 municipality prior to reimbursement on a municipal bond issued to raise funds for remediation and closure activities during this 32 period is a cost eligible for reimbursement under this section. The commissioner shall use at least 1/3 of the available funds 34 for municipalities eligible for reimbursement of closure and remediation costs under this subsection until all those 36 have been reimbursed. municipalities Α landfill that is privately owned and privately operated is not eligible for 38 reimbursement under this subchapter.

A. The commissioner may act to abate public health, safety and environmental threats at sites identified as uncontrolled hazardous substance sites under section 1362, subsection 3 or at federally declared Superfund sites. Notwithstanding any other provision of this article, the commissioner shall determine the amount of funds expended at such those sites.

48

40

42

44

46

B. The commissioner may enter into contracts with the Maine Municipal Bond Bank to manage bonds issued under this

Page 5-LR2805(2)

2

к. .

article, as long as the management fee structure does not allow dilution of the bond principal.

Sec. 7. 38 MRSA §1364, sub-§5, as amended by PL 1991, c. 312, \$1, is further amended to read:

б

4

The commissioner may take whatever action 5. Mitigation. necessary to abate, clean up or mitigate the threats or hazards 8 posed or potentially posed by an uncontrolled site or to protect 10 the public health, safety or welfare or the environment, including administering or carrying out measures to abate, clean up or mitigate the threats or hazards, and implementing remedies 12 to remove, store, treat, dispose of or otherwise handle hazardous substances located in, on or over an uncontrolled site, including 14 soil and water contaminated by hazardous substances. When the necessary action includes the installation of a public water 16 supply or the extension of mains of an existing water utility, the department's obligation is limited to construction of those 18 works that are necessary to furnish the contaminated or potentially contaminated properties with a supply of water 20 sufficient for existing uses. The department is not obligated to contribute to a water utility's system development charge, nor to 22 provide works or water sources exceeding those required to abate the threats or hazards posed by the uncontrolled site. The 24 department may pay the costs of operation, maintenance and 26 depreciation of the works or water supply for a period not exceeding 20 years if funds are available from Other Special 28 Revenue or proceeds from the sale of bonds. If a water supply well is installed after October 1, 1994 to serve a location that 30 immediately before the well installation was served by a viable community public water system, and the well is or becomes 32 contaminated with a hazardous substance:

34A. Neither the commissioner nor any responsible party is
obligated under this subchapter to reimburse any person for36the expense of treating or replacing the well if the well is
installed in an area delineated by the department as38contaminated as provided in section 548, subsection 1; and

40B. The obligation of the commissioner or any responsible
party under this subchapter with regard to replacement or
treatment of the well is limited to reimbursement of the
expense of installing the well and its proper abandonment if
the well is installed in an area other than one described in
paragraph A. The well owner is responsible in such a case
for other expenses of replacing or treating the water supply
well, including the cost of any pump or piping installed
48

Page 6-LR2805(2)

top2.

2

4

8

20

30

34

36

38

40

42

44

46

48

50

For purposes of this subsection, "viable community public water system" has the same meaning as in section 548.

Sec. 8. 38 MRSA, §1367-C is enacted to read:

6 §1367-C. Limit on obligation to replace or treat water supply wells

If a water supply well is installed after October 1, 1994 to serve a location that immediately before the well installation was served by a viable community public water system, and the well is or becomes contaminated with a hazardous substance:

14 **1. Delineated contaminated area.** Neither the commissioner nor any responsible party is obligated under this subchapter to 16 reimburse any person for the expense of treating or replacing the well if the well is installed in an area delineated by the 18 department as contaminated as provided in section 548, subsection 1; and

Areas not delineated. The obligation of the
 commissioner or any responsible party under this subchapter with
 regard to replacement or treatment of the well is limited to
 reimbursement of the expense of installing the well and its
 proper abandonment if the well was installed in an area other
 than one described in subsection 1. The well owner is
 responsible in such a case for other expenses of replacing or
 treating the water supply well, including the cost of any pump or
 piping installed with the well.

For purposes of this section, "viable community public water 32 system" has the same meaning as in section 548.'

Further amend the bill by inserting at the end before the statement of fact the following:

'FISCAL NOTE

The limitations on certain claims that can be made against the Ground Water Oil Clean-up Fund, the Coastal and Inland Surface Oil Clean-up Fund and the Uncontrolled Hazardous Waste Fund may result in future savings to each of the funds. The amounts can not be determined at this time.'

STATEMENT OF FACT

The amendment replaces the bill. It limits recovery from responsible parties or from the Groundwater Oil Clean-up Fund, the Coastal and Inland Surface Oil Clean-up Fund or the

Page 7-LR2805(2)

COMMITTEE AMENDMENT

16

" to H.P. 1328, L.D. 1791

Uncontrolled Hazardous Waste Site Fund for costs incurred in 2 treating or replacing a contaminated well that serves a location that was connected to a viable community water supply system 4 immediately before the well was installed. If the well was of installed in an area delineated by the Department б Environmental Protection as a contaminated area, the Commissioner of Environmental Protection and the responsible parties are not 8 required under the Maine Revised Statutes, Title 38 to reimburse the person for treatment and replacement costs. If the well was 10 installed in any other area, recovery would be limited to the cost of drilling the well and its proper abandonment and would 12 exclude the cost of the pump, the piping and the cost differential between public water and private well water. This 14 does not relieve the commissioner or a responsible party from other clean-up responsibilities imposed by law.

The amendment also changes the category of sites for which municipalities are prohibited from receiving landfill remediation grants. Current law excludes grants to remediate threats to any structure built or approved by the municipality. The amendment excludes grants for structures built by the municipality or any local government entity in which the municipality or its residents participates. 24

The amendment also adds a fiscal note to the bill.