

1 2 3	(New Draft of H.P. 1997, L.D. 1973) SECOND REGULAR SESSION
4 5	ONE HUNDRED AND TENTH LEGISLATURE
6 7	Legislative Document No. 2125
8 9	H. P. 2279 Reported by Representative Carroll from the Committee on Trans- portation and printed under Joint Rules No. 2. EDWIN H. PERT, Clerk
10 11 12	STATE OF MAINE
13 14 15	IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-TWO
16 17 18	AN ACT to Provide for Fuel Use Identification Decals.
19 20 21	Emergency preamble. Whereas, Acts of the Legislature do not become effective until 90 days after adjournment unless enacted as emergencies; and
22 23 24	Whereas, legislation was passed at the last regular session of the Legislature requiring a highway use permit and
25 26	Whereas, a basic objective of this legislation was to improve enforcement of collecting motor fuel taxes; and
27 28	Whereas, certain aspects of this legislation were determined to be unconstitutional; and
29 30	Whereas, fuel use identification decals will help enforcement officials collect motor fuel taxes; and

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1 Whereas, in the judgment of the Legislature, these 2 facts create an emergency within the meaning of the Consti-3 tution of Maine and require the following legislation as 4 immediately necessary for the preservation of the public 5 peace, health and safety; now, therefore,

6 Be it enacted by the People of the State of Maine as follows:

7 Sec. 1. 29 MRSA §246-A, as enacted by PL 1981, c. 492, 8 Pt. E, §9, is repealed and the following enacted in its 9 place:

10 §246-A. Fuel use identification decal

11 1. Application. Notwithstanding any other provision 12 of law, a person owning, operating or causing operation of a 13 vehicle on the highways of this State, subject to Title 36, 14 chapter 453, 455 or 457, shall apply to the Secretary of 15 State for a fuel use identification decal for each vehicle 16 covered by such reports or licensing requirement.

- 17 2. Vehicles requiring a fuel use identification
 18 decal. The following vehicles require a fuel use identifi 19 cation decal:
- A. Gasoline powered motor vehicles used for the trans portation of property or passengers for hire as a con tract or common carrier;
- B. All other gasoline powered motor vehicles or combinations of vehicles which are registered for a load of
 over 10,000 pounds or for a gross weight of over 20,000
 pounds;
- 27 C. All motor vehicles propelled by an internal combus 28 tion engine powered by other than gasoline, except:
- 29(1) Noncommercial vehicles owned by nonresidents30of this State, having a fuel capacity of 30 gal-31lons or less, not requiring Maine registration; or
- 32(2) Noncommercial vehicles having a fuel tank33capacity of 30 gallons or less owned by residents34of this State who purchase only fuel upon which35the tax imposed by Title 36, section 3035, has36been paid by the user; and
- 37D. Interstate bus operators shall be required to38obtain this decal on the same prorated basis as is used

to determine fuel used within this State. The number of buses that the Maine mileage factor represents of 1 2 the entire fleet mileage shall be required to display the fuel use identification decal. 3 4 3. Form of application. Application shall be made 5 upon a form and in a manner prescribed by the Secretary of 6 State and shall set forth such information as the Secretary 7 of State may require. The application shall be accompanied 8 by a fee of \$10 for each vehicle listed in the application. 9 10 4. Credit for highway use permit fee. Every person who has paid a \$3 highway use permit fee for the current or preceding calendar year shall, on application for a decal 11 12 under this section, receive credit for each such \$3 fee paid 13 toward the fee required by this section for a 1982 decal. 14 5. Issuance; display; expiration. The Secretary 15 of State shall issue an identification decal of such size and 16 design as he shall prescribe, which shall be permanently affixed to the exterior of the vehicle in a location the 17 18 Secretary of State shall specify and such decal shall at 19 all times be visible and legible. The decal shall become void 20 on February 1st next following the date of issue. 21 Effective February 1, 1983, the Secretary of State shall also issue a fuel use certificate to be carried in the vehi-22 23 24 cle at all times. 6. Trip permits. The Secretary of State may issue, by 25 telegram or otherwise, a trip permit which identifies a spe-cific vehicle and such vehicle may operate without a fuel 26 27 use identification decal being displayed for a period not to exceed 5 consecutive days. Such a trip permit shall accom-pany the vehicle at all times while being operated on the highways of this State. The fee for a 5-day trip permit is 28 29 30 31 32 \$5. 7. Enforcement. Every state police officer or any member of the Department of Public Safety designated by the 33 34 Commissioner of Public Safety is authorized and directed 35 to 36 enforce the provisions of this section. Any owner or operator stopped for a violation of this section and against whom enforcement action has been taken, 37 38 shall not be guilty of a subsequent violation of this section involving the same vehicle until after the close of 39 40 business on the next business day following the date of the 41 violation. 42

Any owner or operator in noncompliance with the laws regarding reporting and payments of the gasoline road taxes or the fuel use taxes under Title 36 may be required to come into full compliance with those statutes and rules before being allowed to proceed.

A violation of this section is a Class E crime, except that
any operator or owner who displays, causes or permits to be
displayed, a fictitious decal or permit or a decal or permit
issued to another firm, corporation or person shall be
guilty of a Class D crime.

All fees, fines and forfeitures shall accrue to the Highway
 Fund.

8. Grace period. As a grace period to allow compli ance with this section, no action for violation of this
 section may occur during the first 30 days following the
 effective date.

17 9. Suspension. On certification by the State Tax Assessor to the Secretary of State that a vehicle owner is not in compliance with Title 36, chapter 453, 455 or 457, 18 19 the Secretary of State shall suspend all fuel use identifi-20 cation decals issued to that owner. Until the State Tax 21 22 Assessor certifies to the Secretary of State that an owner is in full compliance, an owner who has had his fuel use 23 24 identification decals revoked shall not operate or cause 25 operation of vehicles registered to him which require decals 26 to operate on Maine highways.

Reinstatement of the fuel use decal requires, in addition to
 meeting the requirements of this law, the payment of a fee
 of \$20 to the Secretary of State, section 2241-D.

30 The Secretary of State shall promptly notify the Department 31 of Public Safety of any suspension, revocation and reinstatement under provisions of this section. Every owner 32 transferring ownership of a vehicle bearing a valid fuel use identification decal shall disfigure any such decal and no 33 34 person acquiring a vehicle with an unexpired fuel use iden-35 36 tification decal may operate or cause operation of such 37 vehicle without a valid trip permit or bearing a decal 38 issued to him.

10. Cooperation in issuance; enforcement; informa tion. The State Tax Assessor, Department of Public Safety
 and Secretary of State shall cooperate in the issuance of
 the fuel use identification decals and temporary permits,
 the enforcement of this section and in an effort to insure

1 2 3 4 5	that timely information of the status of those in noncompli- ance with the gasoline road tax and fuel use tax laws, intrastate and interstate for hire operating authority permit requirements and motor vehicle registration laws, is readily available to all enforcement personnel.
6 7	Sec. 2. 29 MRSA 2241, as last amended by PL 1981, c. 253, 3, is repealed and the following enacted in its place:
8 9	§2241. Suspension or revocation of license, registration or fuel use decal
10 11 12 13 14 15 16 17 18 19	1. Suspension. The Secretary of State or any deputy secretary of state may suspend any certificate of registra- tion, certificate of title or any license issued to any person to operate a motor vehicle or right to operate a motor vehicle or right to obtain an operator's license after hearing for any cause which he deems sufficient. He is also authorized to suspend any certificate of registration, cer- tificate of title or any license fuel use decal issued to any person without preliminary hearing upon showing by his records or other sufficient evidence that the driver:
20 21 22	A. Has committed an offense for which mandatory sus- pension or revocation of license or registration is re- quired upon conviction or adjudication;
23 24 25 26 27	B. Has been convicted or adjudicated with such fre- quency of offenses against traffic regulations govern- ing the movement of vehicles as to indicate a disre- spect for traffic laws and disregard for the safety of other persons on the highways;
28 29 30	C. Is an habitually reckless or negligent driver of a motor vehicle, such fact being established by the point system, by a record of accidents or by other evidence;
31	D. Is incompetent to drive a motor vehicle;
32 33	E. Has permitted an unlawful or fraudulent use of such license;
34 35 36	F. Has committed an offense in another state which, if committed in this State, would be grounds for suspension or revocation;
37 38	G. Has been convicted of failing to stop for a police officer;
39 40	H. Has been convicted of reckless driving or driving to endanger;

Page 5-L. D. 2125

1 2 3 4	I. Has failed to appear in court on the day specified, either in person or by counsel, after being ordered to do so to answer any violation of Title 35, chapters 91 to 97;
5	J. Has filed to provide sufficient proof of ownership
6	or other documentation in support of his title claim;
7 8	K. Is subject to action of the Secretary of State pur- suant to section 2378, subsection 1; or
9	L. Has failed to comply with the payment and reporting
10	sections of the laws related to gasoline road taxes or
11	fuel use taxes, under Title 36, chapter 453, 455 or
12	457.
13 14 15 16 17 18 19	He is also authorized to suspend any certificate of regis- tration, certificate of title or any license issued to any person without preliminary hearing upon showing by his records or other sufficient evidence that the owner of a vehicle or holder of a title certificate fails to deliver or assign the certificate of title upon the request of the Secretary of State.
20	2. Regulations. For the purpose of identifying habit-

ually reckless or negligent drivers and habitual or frequent 21 22 violators of traffic regulations governing the movement of vehicles, the Secretary of State shall adopt regulations 23 establishing a uniform system of assigning demerit points 24 for convictions or adjudications of violations of statutes 25 26 or regulations governing the operation of motor vehicles, including violations of Title 17-A, section 360, subsection 1, paragraphs A and B and Title 28, section 1002. The regu-27 28 lations adopted by the Secretary of State shall include a 29 30 designated level of point accumulation which so identifies drivers. The Secretary of State may assess points for con-31 32 victions or adjudications in other states of offenses which, 33 if committed in this State, would be grounds for such assessment. Notice of assessment of points shall be given 34 when the point accumulation reaches 50% of the number at which suspension is authorized. No points may be assessed 35 36 37 for violating a provision of this Title or municipal ordinance regulating standing, parking, equipment, 38 size or 39 weight.

40	3. Hearing. Upon suspending or revoking a motor vehi-
41	cle license, permit or privilege to operate, registration or
42	certificate of title of any person without preliminary hear-
43	ing, the Secretary of State shall notify that person as pro-
44	vided in Title 5, section 9052, subsection 1, that an oppor-

1 tunity for hearing shall be provided without undue delay, 2 after receipt of a request, except where the suspension 3 rests solely upon a conviction in court of any offense which 4 by statute is expressly made grounds for that suspension or 5 revocation.

6 If a hearing is held to determine whether a person's motor vehicle operator's license, permit or privilege to operate, 7 registration or certificate of title should be restored, the 8 9 hearing shall be conducted as provided in Title 5, chapter 375, subchapter IV. Upon the hearing, the Secretary of State shall either rescind his order of suspension or, for 10 11 good cause, may continue, modify or extend the suspension of 12 the license, permit or privilege to operate, registration or 13 14 certificate of title.

Notice shall be given as provided in section 54. The date of birth and name on the notification of suspension or revocation document shall be prima facie evidence that the named person is the same person as the defendant of the same name and birthday.

20 Any person who, after notice of suspension or revocation, fails or refuses to obey any order of the Secretary of State under this section or fails or refuses to surrender to the 21 22 Secretary of State upon demand any motor vehicle license, permit, registration or certificate of title, issued in this 23 24 State or any other state which has been suspended, canceled 25 or revoked by proper authority in this State or any other 26 27 state, as provided by law shall be guilty of a Class E 28 crime.

29 Sec. 3. 36 MRSA §2962 is repealed and the following 30 enacted in its place:

<u>\$2962. Names of certificate and permit holders furnished to</u>
 <u>State Tax Assessor</u>

The State Police shall, within 7 days after issuing a certificate or permit to a motor carrier under Title 29, chapter 25, furnish to the State Tax Assessor the name of each such motor carrier, together with such other information relative to such motor carrier as the State Tax Assessor may require.

39 Sec. 4. 36 MRSA §2967, as repealed and replaced by PL 40 1977, c. 696, §282, is amended to read:

41 §2967. Violations

1 Any motor carrier subject to this chapter that know-2 ingly fails to file the reports required commits a civil 3 violation for which a forfeiture not to exceed \$500 may be 4 adjudged for each failure Class E_crime.

motor carrier, or any private carrier included 5 Anv 6 within section 2971, or any agent or employee of either of them, who shall operate a motor vehicle which operation 7 8 renders that motor carrier or private carrier liable to this 9 chapter at any time when that motor carrier or private carhas failed to file any report or pay tax, penalty or 10 rier interest as required by this chapter commits a civil viola-11 tion for which a forfeiture of not less than \$10 nor more 12 13 than \$300 shall be adjudged Class E crime.

14 Sec.5. 36 MRSA §3026, last ¶, as enacted by PL 1981, 15 c. 492, Pt. E, §20, is repealed.

16 Sec. 6. 36 MRSA §3038, as repealed and replaced by PL 17 1977, c. 696, §285, is amended to read:

18 §3038. Failure to file statement; false statement

19 Any person who shall refuse or neglect to make any 20 statement, report, payment or return required by this chap-21 ter, or who shall knowingly make, or shall aid or assist any 22 other person in making a false statement in a return or report to the State Tax Assessor, or in connection with an 23 24 application for refund of any tax, or who shall knowingly collect or attempt to collect, or cause to be paid to him or 25 any other person, either directly or indirectly, any 26 to refund of that tax without being entitled to the same, shall 27 28 be subject to a civil penalty of not more than \$2,000 pay-29 able to the State to be recovered in a civil action guilty 30 of a Class E crime.

31 Sec. 7. 36 MRSA §3039, first sentence, as amended by 32 PL 1979, c. 541, Pt. B, §48, is further amended to read:

33 §3039. Additional violations

34 Any user, or any agent or employee of any user, who 35 shall consume any fuel in a motor vehicle on a public high-36 way or on a turnpike operated and maintained by the Maine 37 Turnpike Authority, when that user is not the holder of an 38 uncanceled license as required by this chapter, or when that 39 user has failed to file any report or pay tax, penalty or 40 interest as required by this chapter and chapter 7, commits 41 civil violation for which a forfeiture of not less than а 42 \$10 nor more than \$300 shall be adjudged Class E crime.

1 Sec. 8. Committee to study the administration of 2 truck-related permits and licenses. There is established a 3 committee to study and, if appropriate, to recommend pro-4 legislation dealing with simplification posed the and 5 improvement of the several laws dealing with permits, fees 6 and licenses which apply to the trucking industry in Maine. Of particular concern is the centralization of administra-7 8 tion to improve efficiency and simplify the task truckers face in complying with the law. The committee shall be com-9 10 posed of the Commissioner of Transportation as chairman, the Commissioner of Public Safety, the Commissioner of Finance 11 and Administration, the Secretary of State, the President of the Maine Motor Transport Association, one Legislator 12 13 14 appointed by the Speaker of the House and one Legislator 15 appointed by the President of the Senate.

16 The committee shall report its findings and any pro-17 posed legislation to the Legislative Council no later than 18 January 31, 1983.

19 Emergency clause. In view of the emergency cited in 20 the preamble, this Act shall take effect when approved, 21 except sections 1, 2 and 3 shall take effect on April 1, 22 1982.

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STATEMENT OF FACT

24 This new draft changes the highway use permit legis-25 lation passed in the last regular session of the Legislature response to the unconstitutional issues raised in Maine 26 in 27 courts and provides for the issuance of a fuel use identification decal. The major change in this new draft is to pro-28 29 vide а \$10 annual fee for all vehicles required to file 30 reports or obtain a license for the gasoline road tax, use 31 fuel tax or interstate bus motor fuel tax. This includes 32 all diesel trucks, all for-hire trucks and all other private trucks over 20,000 pounds gross vehicle weight. 33 This fee apply to both Maine registered trucks and those regis-34 will 35 tered in other states. The original legislation provided 36 for \$3 fee for Maine trucks and \$40 for out-of-state а 37 trucks. Violation of this proposed law will be a Class F 38 crime and fines imposed will accrue to the Highway Fund.

This new draft also requires a study of the administration of truck-related permits and licenses.
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