MAINE STATE LEGISLATURE

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1 2	SECOND REGULAR SESSION
3	ONE HUNDRED AND TENTH LEGISLATURE
5 6	Legislative Document No. 2022
7 8	H. P. 2088 Submitted by the Joint Standing Committees on Energy and Natural Resources and Public Utilities pursuant to Joint Rule 18. Authorized by Legislative Council August 13, 1981. Reported by Representative Hall from the Committee on Energy and Natural Resources and Public Utilities and printed under Joint Rules No. 18. EDWIN H. PERT, Clerk
10 11	STATE OF MAINE
12 13 14	IN THE YEAR OF OUR LORD NINETEEN HUNDRED AND EIGHTY-TWO
15 16 17	AN ACT to Create a State Set-aside System for Petroleum Products.
18	Be it enacted by the People of the State of Maine as follows:
19 20	5 MRSA §5011 is enacted to read: §5011. State petroleum set-aside
21 22 23	1. Definitions. As used in this chapter, unless the context otherwise indicates, the following terms having the following meanings.
24 25 26 27 28 29	A. "Assignment" means an action taken by the Office of Energy Resources, designating that a prime supplier of petroleum products supply them to an authorized consumer, wholesale purchaser-consumer or wholesale purchaser-reseller to facilitate relief of emergency and hardship needs, pursuant to subsection 2.

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- B. "Consumer" means any individual, trustee, agency, partnership, association, corporation, company, municipality, political subdivision or other legal entity which purchases petroleum products for ultimate consumption in Maine.
 - C. "Director" means the director of the Office of Energy Resources.

- D. "Firm" means any association, company, corporation, estate, individual, joint venture, partnership or sole proprietorship or any entity however organized, including charitable, educational or eleemosynary institutions and the Federal Government, including federal corporations, departments and agencies and state and local governments.
- E. "Petroleum products" means propane, gasoline, unleaded gasoline, gasohol, kerosene, #2 heating oil, diesel fuel, kerosene base jet fuel, aviation gasoline, #4, #5 and #6 residual oil for utility and nonutility uses, and Bunker C.
 - F. "Prime supplier" means the supplier which makes the first sale of any petroleum product subject to the state set-aside into the state distribution system for consumption within the State.
- 24 G. "Purchaser" means a wholesale purchaser and end-user, or both.
 - H. "Set-aside" means, with respect to a particular prime supplier, the amount of a petroleum product, subject to the provisions of this section, which is made available from the total supply of a prime supplier pursuant to subsection 2 for utilization by the Office of Energy Resources to resolve emergencies and hardships due to fuel shortages or dislocations in distribution systems.
 - I. "Supplier" means any firm or any part or subsidiary of any firm, other than the Department of Defense, which presently supplies, sells, transfers or otherwise furnishes, as by consignment, any product subject to the state set-aside to wholesale purchasers or end-users, including refiners, natural gas processing plants or fractionating plants, importers, resellers, jobbers and retailers.

4	k. wholesale purchaser-consumer means any firm that
5	is an ultimate consumer which, as part of its normal
6	business practices, purchases or obtains a product sub-
7	ject to the state set-aside from a supplier and
8	receives delivery of that product into a storage tank
9	substantially under the control of that firm at a fixed
10	location.
10	iocation.
11	! "Wholesale numbered moreller" means any firm which
12	L. "Wholesale purchaser-reseller" means any firm which
	purchases, receives through transfers or otherwise
13	obtains, as by consignment, a product subject to the
14	state set-aside and resells or otherwise transfers it
15	to other purchasers without substantially changing its
16	form.
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17	General provisions. The general provisions of this
18	section are as follows.
19	A. The director shall promulgate rules in accordance
20	with the Maine Administrative Procedure Act, Title 5,
21	chapter 375, establishing a set-aside system for petro-
22	leum products. These rules shall direct prime sup-
23	pliers to set aside a percentage of the amount of
24	pliers to set aside a percentage of the amount of petroleum products they expect to deliver to consumers
25	in the State for distribution by the Office of Energy
26	Resources to meet emergency and hardship needs. These
27	rules shall meet the requirements of this section.
~ '	rates shall meet the regularishers of this section.
28	B. The set-aside system established pursuant to this
29	section shall not be implemented unless:
20	section shall not be imprehented unless.
30	(1) The Federal Government terminates, suspends
31	or fails to implement a national set-aside pro-
32	gram; and
J Z	grain, and
33	(2) The Covernor finds that a set-aside evetem is
34	(2) The Governor finds that a set-aside system is
35	necessary to manage an energy shortage within the
	State which threatens the continuation of essen-
36	tial services and the needs of priority users.
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37	The Governor will direct the Office of Energy Resources
38	to implement only that portion of the state set-aside
39	program necessary to prevent and alleviate any energy
40	hardships or shortages.

J. "Wholesale purchaser" means a wholesale purchaser-reseller or wholesale purchaser-consumer, or

1 2 3 C. The director shall notify each prime supplier of the monthly set-aside percentage, not exceed 5%, applicable to each product subject to the set-aside progam.

- D. The set-aside volume available to the Office of Energy Resources for a particular month shall sum of the amounts calculated by multiplying the state set-aside percentage level by each prime supplier's estimated portion of its total supply for that month which will be sold into the state's distribution system for consumption within the State. The set-aside for a particular month may not be accumulated or deferred, but shall be made available from stocks of prime supwhether directly or through their wholesale purchaser-resellers.
- E. The director shall calculate the set-aside volume for a particular month from the supplier's monthly report or in accordance with section 5010.
- F. The director shall establish as part of the rules promulgated in accordance with paragraph A, procedures governing applications for assignment and assignments by the Office of Energy Resources under the state set-aside system. Such procedures shall include criteria for approving and disapproving applications and an appeal process.
- G. The release of set-aside shall be as follows.
 - (1) At any time during the month, the director may order the release of part or all of the prime supplier's set-aside volume through the prime supplier's normal distribution system in the State.
 - (2) The Office of Energy Resources shall release set-aside to meet the emergency and hardship requirements of all purchaser-consumers and consumers within the State. In order to facilitate relief of the hardship and emergency requirements of wholesale purchaser-consumers and consumers, the Office of Energy Resources may direct that a wholesale purchaser-reseller supply the wholesale purchaser-consumers and consumers experiencing the hardship or emergency.
 - (3) From time to time, the director may designate certain geographical areas within the State as

1 suffering from an intrastate supply imbalance. At 2 any time during the month, the director may order 3 some or all of the prime suppliers with purchasers 4 within such geographical areas to release part or 5 6 all of their set-aside volume through their distribution systems to increase the allocations 7 of all the supplier's purchasers located within 8 such areas.

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- (4) Orders issued pursuant to this section shall be in writing and effective immediately upon presentation to the prime supplier's designated state representative. Those orders shall represent a call on the prime supplier's set-aside volumes for the month of issuance notwithstanding that delivery cannot be made until the following month.
- H. Each prime supplier shall designate a representative within the State to act for and in behalf of the prime supplier with respect to the state set-aside program. Each prime supplier for a state shall notify in writing the Office of Energy Resources of that designation.
- Any assignments or order made under this shall specify that the product be made available to the consumer, wholesale purchaser-consumer or wholesale purchaser-reseller at prices prevailing for similar classes of purchasers in the locality of the consumer, wholesale purchaser-consumer wholesale or purchaser-reseller at the time of the sale of the product.
- J. The set-aside program shall remain in effect no longer than 180 days without approval from the Legis-lature. In the event that the Governor finds that the set-aside system is no longer necessary to manage an energy shortage, he shall terminate the program.
- 35 <u>3. Violations; penalties. Violations and penalties of</u> 36 this section are as follows.
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 A. Any person who violates any provision of this
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 section or any rule or order issued pursuant to this
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 section shall be subject to a civil penalty of not more
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 than \$10,000 for each violation.
- 41 B. The penalty provided for in paragraph A shall be 42 recovered in an action or special proceeding brought by 43 the Attorney General.

C. Alternatively, or in addition to the action or proceeding to recover the civil penalty provided by paragraph A, the Attorney General may institute an action or proceeding to enjoin any violation of or to enforce any provision of this section or any rule or order issued under this section.

STATEMENT OF FACT

The purpose of this bill is to establish a state set-aside system for petroleum products. During the Arab Oil Embargo of 1973-1974 and the gasoline shortage of 1979, the State implemented a federal set-aside program to meet the needs of priority users and to manage localized shortages. The federal law which authorized the set-aside program has now expired. Since Maine is highly dependent upon petroleum products, a shortage of oil could threaten the health, safety and welfare of the citizens of the State. A state-enacted set-aside program will enable the State to meet the needs of priority users and ensure the continuation of essential services in the absence of federal action during an energy crisis.