MAINE STATE LEGISLATURE

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Legislative Document	No. 1894
H. P. 1917 House of Representati Filed by the Joint Standing Committee on Le Rule 18. Approved by the Legislative Council, Ju Reported by Representative Cox from the C fairs and 1,500 ordered printed under Joint Rule	ne 4, 1981. Committee on Legal Af-
STATE OF MAINE	
IN THE YEAR OF OUR NINETEEN HUNDRED AND	
AN ACT to Regulate Dealers Goods for Resale, Trade o	
Be it enacted by the People of the State	of Maine as follows:
32 MRSA c. 12 is enacted to read:	
CHAPTER 12	
DEALERS IN USED GOODS FO TRADE OR SCRAP	

- 1 2. Intent. It is the intent of the Legislature to 2 assist law enforcement officers in their efforts to retrieve 3 stolen goods and through the courts to return the goods to 4 their rightful owners. It is further the intent of the 5 Legislature to require the registration of all dealers in 6 these goods, and to enable the Bureau of Taxation to have a 7 listing of dealers to ensure that all due sales' taxes are 8 collected and remitted to the State.
- 9 §712. Definitions
- As used in this chapter, unless the context otherwise indicates, the following terms have the following meanings.
- 12 <u>1. Commissioner. "Commissioner" means the Commis-</u>
 13 sioner of Business Regulation or his designee.
- 2. Dealer. "Dealer" means any person who holds himself out to the public as conducting transactions in goods covered by this chapter, or who in the course of operation of any business conducts transactions in goods covered by this chapter. "Dealer" does not include:
- 19 A. Government agencies;
- 20 B. Financial institutions authorized to do business in this State;
- 22 C. Federally regulated commodity markets; or
- D. Charitable organizations, as defined in Title 9, section 5003, subsection 1.
- 25 3. Department. "Department" means the Department of 26 Business Regulation.
- 27 <u>4. Itinerant dealer. "Itinerant dealer" means a</u>
 28 <u>dealer who does not have any permanent place of business</u>
 29 within this State.
- 5. Permanent place of business. "Permanent place of business" means any building or other permanently affixed structure, including a home residence, which is owned or held under a 12-month lease or rental agreement at the time business is commenced, and is used in whole or in part for the purpose of conducting transactions in used goods.

- 1 6. Person. "Person" includes or means any natural person, corporations, trusts, partnerships, incorporated or unincorporated associations and any other legal entity.
- 7. Transaction. "Transaction" means any purchase, sale, transfer, exchange or barter, offer for sale or purchase, promise to sell or buy, attempt to sell or buy any of the items covered by this chapter, for purposes of resale, trade or scrap. "Transaction" does not mean:
- A. The return or exchange of an item to the dealer where the item was purchased, if accompanied by a valid sales receipt; or
- B. Acceptance of a trade-in by a retail merchant for other goods having a greater value, and which difference in value is paid by the customer.
- 15 <u>8. Used goods. "Used goods" means all kinds of used</u> 16 <u>tangible personal property.</u>
- 17 §713. Registration; penalty; procedure
- 18 <u>1. Registration required. No dealer may conduct</u> 19 <u>transactions in used goods unless that dealer is registered</u> 20 <u>under this chapter.</u>
- 21 <u>2. Procedure. Every dealer shall obtain a registra-</u>
 22 <u>tion certificate from the department. Application shall be</u>
 23 <u>made on forms provided by the department.</u>
- 3. Forms. Registration forms shall require the applicant to provide his name, the name under which he will be doing business, the name of a natural person for service of any process, notice or demand permitted by law to be served, the applicant's legal address, and mailing address if different, and such other information as the commissioner determines to be necessary. No person may make a false statement in an application for registration.
- 32 <u>4. Penalty. Violation of this section is a Class E</u> 33 <u>crime. Any 2nd or subsequent violation of this section is a</u> 34 <u>Class D crime.</u>
- 35 §714. Itinerant dealers
- 36 <u>1. Special duties. In addition to all other require-</u>
 37 ments of this chapter, any itinerant dealer shall:

- A. No later than 5 days prior to conducting transactions in used goods in any location, provide written notification of the dealer's intent to conduct transactions in used goods to a full-time local law enforcement officer, if any; or, if this is impossible, to the county sheriff of that county; or if this is impossible, to the municipal clerk;
 - B. At the end of conducting transactions in the locality for any day, provide the same official who was notified under paragraph A with a copy of the records of transactions conductd in the locality, in the form required by this chapter; and
 - C. As a prerequisite to registration by the State, obtain and furnish evidence of a surety bond payable to the Treasurer of State in the amount of \$5,000 issued by a surety company approved by the Bureau of Insurance and licensed to do business in the State. The bond shall run to the State for the benefit of any person claiming injury in connection with a transaction involving the dealer. No bond may comply with the requirements of this paragraph unless it contains a provision that it will not be canceled for any notice of intention to cancel is filed with the department at least 90 days before the day upon which cancellation takes effect.
- 2. Local ordinances. An itinerant dealer shall also be subject to the provisions of all applicable local ordinances.
- 29 3. Penalty. Violation of subsection 1 is a Class E 30 crime. Any 2nd or subsequent violation of subsection 1 is a 31 Class D crime.
- 32 §715. Fee; validity

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- 1. Fee. The fee for registration or renewal of registration with the State required by this chapter is \$15.
- 2. Validity. All registrations issued shall expire on the March 31st following issuance. Renewals are valid for a period of one year and shall expire on March 31st.
- 38 3. Disposal of fees. All fees paid under this chapter 39 shall be applied to the expenses of the Central Licensing 40 and Administrative Services Divisions of the department.

- 1 Any balance of these funds shall not lapse but shall be car-
- 2 ried forward to be expended for the same purposes in suc-
- 3 ceeding fiscal years.
- 4 §716. Display of certificate
- 5 <u>1. Display required. Every dealer must display the</u> 6 registration certificate at all times in full view to all 7 customers or clients, and all advertising must contain the 8 dealer's registration number.
- 9 <u>2. Penalty. Any dealer who violates this section com-</u>
 10 mits a civil violation for which a forfeiture of not less
 11 than \$500 nor more than \$1,000 shall be adjudged.
- 12 §717. Revocation; refusal to renew registration
- 1. Summary revocation, suspension or refusal. The commissioner may, in accordance with Title 5, section 10004, summarily revoke, suspend or refuse to renew any registration upon a finding that the registrant has been convicted of any of the following offenses:
- 18 A. Any criminal offense set forth in this chapter; or
- B. Any criminal offense involving deception, if the offense was committed after the effective date of this paragraph.
- 2. Revocation, suspension or renewal after opportunity hearing. The commissioner may proceed in the Adminis-22 23 trative Court seeking to revoke or suspend the registration 24 of any registrant for noncompliance with a provision of this chapter. The commissioner may refuse to renew a registra-25 26 27 tion of any registrant for noncompliance with a provision of 28 this chapter if it has afforded the registrant the tunity for an agency hearing in conformity with Title 5, 29 chapter 375, subchapter IV. 30
- 31 §718. Record keeping; procedure; penalty
- 32 <u>1. Record keeping required. No dealer may conduct</u>
 33 <u>transactions in used goods unless that dealer maintains</u>
 34 <u>business records as specified in this chapter.</u>
- 2. Procedure. A dealer shall keep a record of each item in a transaction. Upon request by a law enforcement officer or prosecuting attorney, a dealer shall promptly

- make available for inspection at his principal place of
 business the records required by this section.
 - 3. Information required. Records required by this chapter shall be made before completing any transaction in used goods and shall contain the following information:
 - A. The date of the transaction;

- 7 B. The name and address of the other party to the transaction;
- 9 C. A brief description of the property, including any identification numbers; and
- D. The amount paid for the item, or an estimate of the fair market value of property given in exchange for the item.
 - 4. Identification. Before recording the information required by this section, a dealer shall require reasonable written proof of the other party's identification in the form of a motor vehicle operator's license, military identification card, adult liquor identification card or similar item.
- 5. Form of records. The records required by this chapter shall be maintained in order by date of transaction and contained either in a bound volume or ledger or in a binder in which pages can be affixed.
- 24 6. Penalty. Violation of this section is a Class E crime. Any 2nd or subsequent violation of this section is a Class D crime.
- 27 §719. Holding period; waiver
 - 1. Holding period. A dealer shall hold all used goods received in each transaction for 5 days from the date of the transaction, during which time no further transaction or alteration in the physical characteristics of any item may be made. The date of the transaction constitutes the first day of the holding period. If the goods are not held at the place of the transaction during this period, then the location of the goods and the identification of the person in possession of the goods shall be filed with the law enforcement agency of the municipality or county where the transaction was made within 24 hours after the transaction.

- 2. Waiver of holding period. A waiver of the holding period required by this section may be obtained for the items in any transaction from local law enforcement authorities.
- 5 3. Single holding period. The holding period required by this section applies only to the original transaction. Subsequent transactions between dealers are not covered by this section.
- 9 §720. Scales and measures
- All scales used by dealers for conducting transactions in precious metals shall read directly in the Troy system of Troy ounce and penny weight.
- 13 §721. Transactions with minors
- No dealer may conduct any transaction in used goods with an unemancipated minor without first obtaining the written consent of the minor's parent or legal guardian.
- 17 §722. Construction

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This chapter is not intended, and nothing in this chapter may be constructed, to preclude the right of any municipality to adopt and enforce ordinances or regulations more restrictive than this chapter or any rules promulgated thereunder and to assess a reasonable fee for licensing or registration.

24 STATEMENT OF FACT

This bill is the product of the 1981 interim study on regulation of dealers in precious metals, stones and jewelry for resale and scrap, conducted by the joint standing committee having jurisdiction over legal affairs.

This proposal regulates dealers in all types of used goods by providing for central registration, recordation of transactions and a holding period. These provisions are designed to assist law enforcement authorities in recovering stolen items by identifying the existence and location of dealers, providing a "paper trail" on each item in a transaction, and finally, a reasonable period for the authorities to investigate and determine the whereabouts of an item before it is resold or scrapped.

Further provision is made to regulate itinerant dealers, including bonding and reporting requirements. These precautions are based upon the increased difficulties faced by law enforcement authorities in tracing transactions through a dealer with no permanent place of business in the State.

 The basic scheme of the bill follows that of legislation on dealers in precious metals and other items that has been enacted in a number of states. The same sort of treatment is accorded here to all types of used personal property. Not only are such items as jewelry, coins and antiques covered under this bill, but all forms of used personalty.

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